

MEETING OF
THE STATE BOARD OF ADMINISTRATION

GOVERNOR CRIST AS CHAIRMAN
CHIEF FINANCIAL OFFICER SINK AS TREASURER
ATTORNEY GENERAL McCOLLUM AS SECRETARY

CABINET MEETING ROOM
LL-03, THE CAPITOL
TALLAHASSEE, FLORIDA
SEPTEMBER 1, 2009
9:00 A.M. - 12:15 P.M.

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P R O C E E D I N G S

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3 GOVERNOR CRIST: Ash Williams, this is your
4 day.

5 MR. WILLIAMS: Good morning.

6 GOVERNOR CRIST: The first item we have this
7 morning is the minutes from our July 28 meeting.

8 ATTORNEY GENERAL McCOLLUM: I move the approval
9 of the minutes.

10 CFO SINK: Second.

11 GOVERNOR CRIST: Moved and seconded. Show the
12 minutes approved without objection.

13 MR. WILLIAMS: The second item we have is some
14 investment performance reports. But perhaps before
15 going into that, we should recognize a couple of
16 visitors, several visitors we have this morning. We
17 have representatives of our Investment Advisory
18 Council. We have the chair and we also -- Mr.
19 Robert Konrad. We also have Rob Gidel with us this
20 morning, and I believe that's it for the IAC this
21 morning.

22 We also have several members of the Participant
23 Local Government --

24 CFO SINK: Excuse me, Ash. Would you just have
25 them stand so that we can all see who they are?

1 MR. WILLIAMS: Certainly.

2 CFO SINK: We don't know all of them.

3 GOVERNOR CRIST: Morning, gentlemen. Thanks
4 for being here.

5 MR. WILLIAMS: We also have several members of
6 the Participant Local Government Advisory Council,
7 the chair Mary Ellen Elia, Mayor Roger Wishner, and
8 I believe Patsy Heffner was going to join us. I
9 have not seen her. She may not be here yet. But
10 our Advisory Council members give very, very
11 generously of their time. They're great partners
12 for the SBA, and we appreciate their involvement.

13 For purposes of our investment performance
14 reports, we have two representatives of EnnisKnupp,
15 the general consultant for the State Board of
16 Administration. We have Mr. Steve Cummings, who is
17 president and CEO of Ennis, and Mike Sebastian, who
18 is a principal consultant with Ennis.

19 With that, let me turn things over to Steve and
20 Mike, and they will walk you through performance.

21 MR. CUMMINGS: Thank you and good morning.

22 GOVERNOR CRIST: Good morning.

23 MR. CUMMINGS: I have prepared excerpts from
24 four different reports. As you may recall, one of
25 our responsibilities is to periodically provide

1 total fund or kind of a macro level report to the
2 Investment Advisory Council on the performance of
3 the various investment programs that are overseen by
4 the State Board of Administration.

5 GOVERNOR CRIST: You are Steve Cummings?

6 MR. CUMMINGS: I am Steve Cummings.

7 GOVERNOR CRIST: God bless you.

8 MR. CUMMINGS: Thank you very much. The first
9 of the four focuses on the FRS, the Florida
10 Retirement System. All of the reports that I'm
11 going to summarize for you today cover the period of
12 time ending June 30th of this year, 2009, with
13 particular focus on the 12 months ending June 30th,
14 2009.

15 It's safe to say that this has been an
16 extremely challenging time for all investors,
17 institutional and private. We've seen an
18 unprecedented decline in the stock markets, at least
19 during our tenure together, and a partial recovery
20 in those markets. And as I go through these slides,
21 I think you'll see the impact that this market
22 correction and partial recovery has had on the FRS
23 program.

24 Jump two slides ahead. This is a graphical
25 representation of the performance of the major

1 capital markets over the 12 months ending June 30,
2 2009. What we have done here is plot what would
3 have happened to a single dollar invested in the
4 U.S. stock market, the non-U.S. stock market,
5 Treasury bills and fixed income. The interesting
6 story here, of course, is the performance of the
7 U.S. and non-U.S. stock market, from June 2008
8 through the beginning of 2009, nearly a 50 percent
9 decline in value for every dollar invested.

10 Now, since that time, obviously, we've seen a
11 substantial recovery in those markets, but we're not
12 yet back to where we started a year ago. So for
13 approximately every dollar invested in publicly
14 traded stocks in June of 2009 we have about 70 to 73
15 cents in the portfolio today.

16 CFO SINK: This is the market, right, and not
17 our fund?

18 MR. CUMMINGS: That's correct.

19 CFO SINK: Okay, thank you.

20 MR. CUMMINGS: In a few slides I have some
21 performance information that will compare and
22 contrast the performance of this retirement system's
23 portfolios' actual results to the market portfolio.

24 CFO SINK: Okay.

25 MR. CUMMINGS: Speaking of assets, as of June

1 30, 2009, there was a little less than \$100 billion
2 in the Florida Retirement System, represents about a
3 \$10 billion increase since the last calendar quarter
4 ending March 31st. Relative to the policy target
5 weights, which I'll show you graphically on the
6 following page, the system was slightly overweighted
7 to non-U.S. equities.

8 CFO SINK: Excuse me, Governor, is it all right
9 if we just do this more interactive and --

10 GOVERNOR CRIST: Let freedom ring.

11 CFO SINK: -- less formal than we do it in a
12 cabinet meeting?

13 GOVERNOR CRIST: Sure, of course.

14 CFO SINK: Can you go back to the previous
15 slide?

16 MR. CUMMINGS: I certainly can. Okay.

17 CFO SINK: I notice the comment here was the
18 fund was overweight to foreign equity, high yield
19 and real estate asset classes during the -- I guess
20 the last quarter. Is that the quarter referred to?

21 MR. CUMMINGS: That's correct, the calendar
22 quarter.

23 CFO SINK: And all the other assets were
24 overweight. So I just had a question, was this some
25 kind of a strategic move or was this just as a

1 result of what was going on in the marketplace and
2 it just happened to fall out that we were
3 overweighted in these other three classes?

4 MR. CUMMINGS: It's mostly the latter, the
5 result of the different performance of the capital
6 markets relative to one another. If we turn to the
7 following slide, you can get a sense of the
8 operational bounds that have been established around
9 those long-term targets that are the middling points
10 that I refer to when I say we were underweight or
11 overweight relative to those targets.

12 For instance -- and I apologize for the
13 smallness of the font here. But if you look at the
14 left-most set of bars here, domestic equity, you can
15 see that the actual allocation as of June 30, 2009,
16 was a little over 35 percent of total assets
17 relative to the target, which is the middling number
18 in the left-most bar of 36.7, so a slight
19 underweight.

20 Now, you'll notice that there's an upper and a
21 lower bound to each of these target asset
22 allocations. In this particular case, the lower
23 bound is 30 and the upper end is 47. Those bounds
24 are designed to do two things. The first is to
25 avoid unnecessarily frequent rebalancing to targets

1 as markets move up or down relative to other
2 markets.

3 Every time we rebalance the program back to a
4 target, we have to sell one asset and buy another
5 and incur the transaction costs. So to avoid having
6 to do that on a continuous basis, we establish and
7 most investors establish a range around that target
8 that the actual allocation can fluctuate within.

9 It also provides the opportunity, when markets
10 are behaving unusual, to impart into a portfolio an
11 outlook-based asset allocation position, an
12 overweight or underweight within those bounds to an
13 asset allocation.

14 In this particular system, the vast majority of
15 the differences between the actual allocations and
16 the target allocations are a result of the market
17 movements. And let me pause there and see if
18 anybody on staff would further illuminate the
19 strategic nature or tactical nature of any
20 positioning of the portfolio currently with regard
21 to the target allocations. Okay so far?

22 CFO SINK: So we haven't -- and maybe this is
23 for Ash. We haven't had -- have we done any
24 rebalancing, per se, in the past three, six, nine
25 months?

1 MR. CUMMINGS: Almost certainly yes. The
2 rebalancing -- and I don't have the specific numbers
3 in front of me in terms of how much money was moved
4 from one place to another. But like most
5 institutional investors, when we saw the dramatic
6 decline in the U.S. and non-U.S. equity markets last
7 year, almost all rebalancing regimes called for a
8 sale of fixed income securities and a purchase of
9 equity securities.

10 Now, the thing that was unusual about the last
11 year -- and it's really the first time we've seen
12 this in the last 20, 25 years -- is the lack of
13 liquidity in the fixed income market made it very,
14 very difficult to automatically rebalance. The idea
15 of rebalancing is to do so very efficiently and very
16 effectively.

17 So many investors, including the FRS,
18 temporarily suspended some of their rebalancing
19 regimes in response to an unprecedented lack of
20 liquidity. So the idea was to avoid selling the
21 least liquid component of your portfolio right at
22 the bottom of the market. Now, that turned out to
23 be a good thing at the time. But since that,
24 there's been a rebalancing into equities, which
25 partially allowed the system to participate in the

1 rebound of the market since the end of the month of
2 February.

3 So Ash was just getting ready to add a comment.

4 MR. WILLIAMS: That's a very good summary. I
5 would add that we did early on do some rebalancing,
6 and ironically I think it's emblematic of investor
7 behavior that back in March we received a letter
8 from one of the employer governments expressing
9 concern about the decline in the markets and
10 suggesting we should position ourselves entirely to
11 preserve capital, which would imply being in United
12 States Treasuries.

13 We declined that advice, pointed out that we
14 stick to a long-term asset allocation strategy, we
15 rebalanced periodically, within reason, as Steve
16 explained, and that we thought that that was the
17 best long-term course for us to be on. Since that
18 time, the pension fund has, as Steve pointed out,
19 rebounded quit nicely. And through yesterday's
20 close, we're up 12 and a half percent year to date,
21 with the fund now at \$106.5 billion. That's up from
22 a low of roughly 83 billion in March of this year.

23 So the investment discipline and adhering to
24 the asset allocation targets and ranges with
25 periodic rebalancing works. And it's, we think, the

1 right place for us to be as an institution.

2 MR. CUMMINGS: And as the trustees may recall,
3 periodically the system engages in a comprehensive
4 review of those long-term targets and an assessment
5 of the strategic allocations across these various
6 asset classes, generally, on a comprehensive basis,
7 every two to three years, but there's an annual
8 review of those allocations as well, to ensure that
9 those long-term targets remain the optimal ones for
10 the program.

11 ATTORNEY GENERAL McCOLLUM: Steve, do you have
12 an opinion as to whether or not our current asset
13 allocation is appropriate for the market as it is
14 today? Obviously, we've gone through a lot. We
15 just heard Ash tell us about different opinions that
16 people have given to him, which if he'd taken that
17 advice, we probably wouldn't be as well off as we
18 are today. But do you have a view on whether the
19 asset allocation overall is appropriate for today's
20 market?

21 MR. CUMMINGS: We do. That view is most
22 thoughtfully expressed when we are engaged in this
23 asset/liability exercise with the staff, reviewing
24 all the capital markets and the liabilities and
25 making 15-year projections of how they behave to one

1 another.

2 The one observation that I would make in
3 response to your inquiry, a fundamental tenet of
4 investing has been challenged as a result of the
5 last 12 months. And that is this notion that equity
6 risk shows up in our equities only. I think we have
7 all learned that the equity risk, or the stock
8 market risk, can manifest itself in the fixed income
9 marketplace as a result of the significant stress
10 we've seen in the corporate bond market and the
11 mortgage-backed securities market over the last 12
12 months. We've also seen stock-market-like risk
13 showing up in very unexpected places, such as money
14 market funds, such as securities lending programs.

15 So one of the things that our firm and others
16 in the industry are bringing to the table to address
17 these long-term strategic asset allocation questions
18 is a fresh appreciation for the interrelatedness of
19 these investments during periods of market stress.

20 So the impact of that on the ultimate
21 recommendations we're making to clients is generally
22 a more conservative allocation than we would have
23 made before that. Now, as you may recall, the last
24 time we went through a comprehensive review of the
25 strategic asset allocation, we did recommend and the

1 trustees did approve a reduction in the equity risk
2 of the program. So in many ways this program was
3 actually a little ahead of where we are right now
4 with regard to our other client recommendations.

5 ATTORNEY GENERAL McCOLLUM: But the
6 recommendation made in reduction of equity risk at
7 that time wasn't based on a fear of where the market
8 was going, was it?

9 MR. CUMMINGS: No, it was not.

10 ATTORNEY GENERAL McCOLLUM: You can't predict
11 that a lot of times.

12 MR. CUMMINGS: No. I wish I could, sir. But,
13 no, it was not. It was based on this 15-year set of
14 projections that we did, looking at the extent to
15 which equities were beneficial to the funded status
16 of this program, given the nature of the liabilities
17 and the contribution streams, which is different for
18 every system.

19 ATTORNEY GENERAL McCOLLUM: And we also, as I
20 recall, were making more money, if you will, at that
21 time, ironically, than we would be allowed or
22 normally allowed to have holding over in terms of
23 the long-term of the fund, because of the parameters
24 the Legislature has given to us. It was a very
25 robust moment. And as I recall, we cut back in part

1 because we were just making too much money in
2 equities. Am I right about that?

3 MR. CUMMINGS: Well, we certainly enjoyed quite
4 a run in the stock market, yes. And there was -- I
5 hasten to reiterate the point that you made a moment
6 ago, which was the recommendation to reduce equities
7 was not based on an outlook in anticipation for the
8 corrections that we saw last year.

9 But you do point out something that is
10 integrally part of these asset/liability studies,
11 which is not just looking at the returns we might
12 expect from various investments in the portfolio,
13 but having a full recognition of the source of
14 contributions and the benefits that they're there to
15 fund. All three of those are critically important
16 to integrate when you're thinking about the risk
17 profile of an investment program such as the FRS.

18 And that study does exactly that. It looks at
19 the contribution mechanisms and the expectation for
20 how this might change over the years and the
21 benefits that are being funded.

22 ATTORNEY GENERAL McCOLLUM: Thank you.

23 MR. CUMMINGS: My pleasure. Shall I proceed?

24 GOVERNOR CRIST: Yes.

25 MR. CUMMINGS: Well, let me get to the actual

1 results. This page of text summarizes what is a
2 little easier to see graphically. As you may
3 recall, when we reckon the success of the FRS
4 program, we use a series of benchmarks. One is
5 called the performance benchmark, and the other on
6 this slide is referred to as the absolute nominal
7 target rate of return.

8 The absolute nominal target rate of return is
9 an inflation-plus benchmark. So we use the Consumer
10 Price Index plus five percent as a recognition that
11 over long periods of time, we would like to see this
12 program produce a return that is equal to or greater
13 than the Consumer Price Index plus five percent.

14 As you can see, that's been a very tough
15 benchmark to beat over almost every -- in fact, over
16 every time period shown here graphically, the actual
17 result has failed to beat that benchmark, and it's
18 all because of that one-year result that you see in
19 the second set of bars, where the FRS was down,
20 despite the rebound that we've seen so far this
21 year, the one-year return of negative 19 percent.

22 The benchmark we generally focus most of our
23 attention on when we're reporting to the Investment
24 Advisory Council and staff and to the trustees is
25 the middling bar, labeled performance benchmark.

1 That's the return that the portfolio would have
2 earned had it been invested purely passively.

3 That's the return of the benchmark, sort of the
4 markets, if you will, of all of the underlying
5 investment components averaged together.

6 So the difference between the middling grayish
7 bar and the left bluish bar is the impact on the
8 portfolio of the active management, the decisions
9 investment managers are making to try to buy
10 underpriced securities and sell overpriced
11 securities, but also the impact on performance of
12 the actual allocation never being perfectly lined up
13 with the target, those deviations plus or minus,
14 overweight, underweight, if you will, the targets.

15 So in this case you can see that over recent
16 time periods the return of the FRS has failed to
17 keep pace with the performance benchmark. Once you
18 get to longer time periods, five and ten years, the
19 results look more favorable relative to that
20 benchmark. And I have a slide here, I think, in a
21 few slides, that gives you an idea of the causes of
22 that relative underperformance over the last year.

23 CFO SINK: Get back -- you explained the
24 absolute nominal target rate of return is CPI plus
25 five. So how do you get a 3.6 number out of that?

1 MR. CUMMINGS: Because the CPI had an actual
2 negative year-over-year result for the 6/30 to 6/30
3 period. Right, Mike?

4 CFO SINK: And if I -- maybe you're going to
5 get into this later, as you alluded to, but it just
6 seems to me, if we're below the benchmark, the one-
7 and three-year benchmark, then shouldn't that
8 trigger some conversation about the managers, the
9 various managers, whether or not they're performing,
10 why they're not performing?

11 I'd just be interested in knowing what the
12 progression of conversation is either through --
13 and, Ash, I don't know if this is going to come up
14 in the Investment Advisory Committee report, but it
15 does beg the question of not -- the one- and
16 three-year performance being below the benchmark,
17 and at a time when we have -- we employ, I guess,
18 active managers who are presenting to us that
19 they're going to beat the benchmark, because we're
20 paying and that justifies their fee.

21 So as the consultant and the advisor to the
22 FRS, what is your opinion of this situation we're
23 in?

24 MR. CUMMINGS: Your observations and questions
25 are right on the mark. Whenever the aggregate

1 result of a portfolio fails to keep pace with a
2 benchmark, the questions should be raised, why are
3 we seeking to outperform the benchmark paying
4 investment management fees for the privilege of
5 making that attempt if the results do not bear out
6 in the bottom line.

7 In this particular case -- and this is true of
8 the majority of institutional investors. These
9 results are highly driven by the one-year period
10 that we're looking at. If we roll the clock back a
11 year and look at the results of this portfolio
12 relative to the performance benchmark, you would see
13 the opposite phenomena, some pretty favorable
14 looking results.

15 So we're trying to -- what we're encouraging
16 clients to do is to evaluate the use of active
17 management in light of what just happened to us over
18 the last 12 months, revisit the appropriateness of
19 continuing to seek to beat the markets, after what
20 we just saw happen to us, but to not make a
21 wholesale abandonment of a strategy that has proved
22 to be beneficial over longer periods of time. And I
23 know FRS is engaging in a comprehensive review of
24 exactly that over the next several quarters.

25 CFO SINK: Well, Ash, maybe you can address

1 this when you get up to do your presentation.

2 MR. WILLIAMS: Yes. Two points. First of all,
3 we have on the agenda attribution by asset class
4 coming up, so we're going to go to exactly the
5 question you've raised. It is the right question.
6 We will walk you through that.

7 And then when we come down to the current
8 initiatives, I will come back and give you detail on
9 what we're going to do going forward to make sure
10 all of our base data on which the investment
11 strategy is based, including asset allocation, what
12 we do actively, what we do passively, what we do
13 internally, what we do externally, all of that is
14 subject to review and recalibration from the ground
15 up, given the amount of change we've seen in the
16 markets. We think that's a completely appropriate
17 set of questions to ask, and that's right where
18 we're headed.

19 CFO SINK: Okay. Thank you.

20 MR. CUMMINGS: I made reference to the
21 long-term, and the slide that follows this one gives
22 you the longest time period we have in our
23 presentation today that shows you the performance of
24 the FRS over not only the five- and ten-year periods
25 that we just saw in the previous slide but also the

1 15- and 20-year periods, where you can see that over
2 those very, very long periods of time, the system
3 was able to produce a return that was superior to
4 the absolute nominal target rate of return, the
5 benchmark plus five percent.

6 CFO SINK: What do you make of this?

7 MR. CUMMINGS: Well, the question that we --

8 CFO SINK: It's not necessarily a very pretty
9 graph.

10 MR. CUMMINGS: The five- and ten-year picture
11 certainly is not. The question that we often get
12 asked is what is a long-term, how patient should we
13 be if we're waiting for an investment program to
14 deliver results that meet our benchmarks.

15 The response used to be a full market cycle,
16 but we stopped saying that back in the eighties
17 because it became unclear what a full market cycle
18 might look like, with the run-up in the publicly
19 traded U.S. equity markets.

20 What we use as the representation of the
21 long-term is 15 years. It's a very arbitrary
22 number. All of the modeling that I referred to that
23 we do in the asset/liability space focuses on a
24 15-year time horizon. And it's not because I can
25 tell you that there's a paper that was written that

1 concludes that 15 years is the optimal time frame,
2 but it has always struck us as a nice balance
3 between being sufficiently long to absorb short-term
4 volatility in the markets but not so long as to be
5 an unrealistically hypothetical period of time.

6 So what I take away from this picture is
7 despite the fact that we had an incredibly adverse
8 investment environment over the last 12 months, that
9 this program has delivered an inflation plus five
10 percent return over the long-run, the 15- and
11 20-year period.

12 ATTORNEY GENERAL McCOLLUM: Steve, the other
13 thing that I don't know we can see here but maybe
14 you're going to present, maybe you're not, is a
15 comparison of the performance of this fund versus
16 other comparable funds in the country. Are we
17 beating our performance standards or failing to meet
18 them in a percentage ratio that is better or worse
19 than those that are in other large funds where the
20 same type of effort is being made by very
21 professional people, New York, California and
22 elsewhere?

23 MR. CUMMINGS: Yes, sir. In fact, the last
24 slide in this particular presentation shows exactly
25 that. If I knew how to jump to it, I would.

1 ATTORNEY GENERAL McCOLLUM: That's all right.
2 You don't have to. I just want to be sure we're
3 getting there.

4 MR. CUMMINGS: It's coming. It's coming. Let
5 me stop on this slide to illustrate a feature of
6 this investment program that I've commented to the
7 trustees on in the past, which is a disciplined
8 investment program and a risk-controlled investment
9 program.

10 This chart plots the cumulative return of the
11 FRS, the Florida Retirement System portfolio
12 relative to that performance benchmark. So when the
13 blue line has an upward slope, it doesn't say
14 anything about what the actual underlying investment
15 market is doing. It is indicating that this
16 portfolio is outperforming that benchmark. And the
17 take-away from this chart is the relative stability
18 of that line. We don't see a lot of big jumps up or
19 down.

20 What that indicates to us is a portfolio that's
21 well diversified, that is sensitive to the benchmark
22 and not swinging for the fences or taking unusual
23 amounts of non-market risk. Obviously the last
24 couple of quarters have shown a little bit of
25 volatility, and that is pretty much what we see

1 across the board with our other institutional
2 clients as well.

3 I mentioned a moment ago that I was going to
4 tell you a little bit about what helped and hurt the
5 relative performance. This is a slide we've
6 generally spent a great deal of time on with staff,
7 which breaks down over this particular period, one
8 year ending June 30th and five years ending June
9 30th, what the attribution to the various investment
10 portfolios was of the relative underperformance.

11 You can see at the very bottom of the left-hand
12 chart the total fund underperformed the benchmark by
13 114 basis points, or 1.14 percent. If you added up
14 all of the bars up above, you would get to that 114
15 basis points of underperformance. So the size of
16 the bars up above by asset class is a function of
17 whether or not that component of the program did
18 better or worse than its respective benchmark. But
19 also it's a function of the footprint that asset has
20 in the portfolio. The larger allocation to that
21 asset class, the more impactful it is on the
22 performance of the fund as a whole.

23 So for the one-year period in particular you
24 can see that the two largest detractors from
25 relative performance were the strategic investment

1 program and the fixed income program. The fixed
2 income program, like many investors, suffered over
3 the market decline last year by having a greater
4 exposure to the credit and mortgage-backed
5 securities market than the underlying benchmark.

6 And then the strategic portfolio, there were
7 several stale valuations, is probably the best way
8 to describe it. There are several investments in
9 that program that are only periodically marked to
10 market. A large number of those -- and I don't have
11 the statistic handy, but perhaps somebody from staff
12 does -- have only been priced through March 31st of
13 this year.

14 So there's a number of investments in here that
15 have fully reflected the downturn in the markets but
16 have not yet been marked to market after the rebound
17 since March. Well, the benchmark has fully
18 rebounded. So we would expect to see the strategic
19 investment picture change somewhat as we get some
20 fresher valuations in that portfolio.

21 ATTORNEY GENERAL McCOLLUM: What are strategic
22 investments? Give us some examples.

23 MR. CUMMINGS: Probably to get some detail on
24 that, I would turn to Ash.

25 MR. WILLIAMS: The strategic investment class

1 was created in 2007 for the purpose of taking
2 advantage opportunistically of opportunities where
3 one would not have a standing asset allocation. So
4 the sorts of things that you would see in the
5 strategic asset class currently would be -- and to
6 exactly Steve's point about valuations, we have
7 several private market vehicles that focus on
8 credit-related opportunities. So these could
9 include bank debt funds and things of that nature.

10 That is why you have the less frequent
11 valuation and mark to market because these are not
12 investment instruments that one can simply go to an
13 exchange or to a Bloomberg machine and get a daily
14 quote in a liquid market. We take marks
15 periodically as we get them. That information is
16 lagged, in some cases we believe more so than is
17 desirable. But that means that it cuts both ways.

18 In the case of the bank debt funds, those
19 valuations have come back pretty dramatically as
20 credit spreads have tightened. In other areas of
21 the portfolio, that could work the other way. In
22 real estate, for example, where values have been
23 going down of late, we've probably gotten the
24 benefit of some lag values that don't reflect some
25 declines.

1 ATTORNEY GENERAL McCOLLUM: So there's some
2 strategic investments in real estate in addition to
3 those that are reflected in real estate in the real
4 estate allocation section.

5 MR. WILLIAMS: Yes. Well, here would be the
6 example. There aren't investments in real estate,
7 per se, other than in the real estate asset class.
8 But what would be a great example of your point,
9 General, is we have a credit-oriented fund that
10 focuses on real estate related lending. So this
11 would be a case where you would be the senior lender
12 to an investment grade piece of real estate, top of
13 the capital structure, secured, very safe stuff,
14 getting extraordinarily high yields because of the
15 tightness of the credit markets right now.

16 That's why it's in the strategic class. That's
17 an opportunity that didn't exist three years ago.
18 It probably won't exist in five years. So we want
19 to take advantage of it now, lock up those
20 opportunities and make money over the next several
21 years.

22 Another example of something that would fit in
23 the strategic class would be hedge funds, for
24 example, or other situations that would allow us to
25 take advantage of opportunities that are transient

1 in nature, but to the extent you can lock them in,
2 you benefit from them.

3 Think back, if you will, a few months when
4 Warren Buffett entered into special arrangements
5 with companies like Goldman Sachs and General
6 Electric, where he got special securities that paid
7 him a ten percent yield, extraordinary by any
8 measure in companies of that quality. Why did he
9 get that opportunity? Because he had capital. He
10 was willing to deploy it in a time when others were
11 fleeing the capital markets, and he was smart enough
12 to partner up with some of the strongest businesses
13 out there, demand extraordinary terms and get them.
14 And he and Berkshire Hathaway today are benefiting
15 from those positions.

16 ATTORNEY GENERAL McCOLLUM: Thank you.

17 CFO SINK: Well, speaking of real estate,
18 there's been a lot of conversation about Peter
19 Cooper Village and the investment, and I do want you
20 to review with the Board just briefly what Peter
21 Cooper Village is and where we stand with Peter
22 Cooper Village. And is that particular asset in the
23 real estate category --

24 MR. WILLIAMS: Yes.

25 CFO SINK: -- or in the strategic investment

1 category?

2 MR. WILLIAMS: It's in the real estate
3 category. Do you want me to walk you through that
4 right now?

5 CFO SINK: Sure, go ahead.

6 MR. WILLIAMS: Sure. Peter Cooper Village is
7 the -- Peter Cooper Village and Stuyvesant Town
8 together are residential apartment buildings in New
9 York City. Taken together, they are the largest
10 contiguous piece of residential real estate in
11 Manhattan, roughly 80 acres covering a span from, I
12 want to say 18th or 19th Street north into the low
13 to mid twenties, and all the way east to the river.
14 So you're talking about a gigantic piece of land in
15 New York City.

16 This is a property that was built originally in
17 the 1940s by Metropolitan Life to provide housing
18 for service people returning from World War II. One
19 of the sets of buildings was built for enlisted men,
20 the other was for officers. That's why they have
21 two different names, but they're essentially the
22 same complex.

23 It's very unusual property from the standpoint
24 that they are relatively low-rise buildings by
25 Manhattan standards and they are far apart. So

1 there's a campus-like setting with a lot of green
2 space, trees, et cetera. Also unusual because it
3 has self-contained parking. Parking is a scarcity
4 in Manhattan. And in many cases parking there costs
5 more than a residential lease for a whole apartment
6 does in most other places in the U.S. So an
7 apartment complex that has dedicated parking for
8 everybody is a real asset.

9 Met Life sold the Peter Cooper
10 Village/Stuyvesant Town project, I guess, originally
11 in 2006 to BlackRock and Tishman Speyer. BlackRock
12 is, I believe, the largest asset management firm in
13 the world, very highly regarded, particularly strong
14 reputation in the fixed income area. Tishman Speyer
15 is a New York City based real estate firm, very high
16 profile, very, very capable. To give you an idea of
17 their footprint in Manhattan, some of their
18 properties include Rockefeller Center and the
19 Chrysler Building. These people are not strangers
20 to iconic properties.

21 The State Board in mid-2007 bought into a
22 partnership as a limited partner. The partnership's
23 GPs, general partners, are Tishman Speyer and
24 BlackRock. The underlying asset of that partnership
25 is the Peter Cooper Village and Stuyvesant Town

1 apartment complex.

2 The notion of the investment was that these
3 buildings had had not any significant redo since
4 they were built. There had been good ongoing
5 maintenance but there had not been a major updating
6 of the structures. So the thinking was, money could
7 be made on this project over a long-term by doing
8 several things; number one, physically updating
9 apartments as tenants move out, making them new,
10 attractive, improving the buildings, relandscaping
11 the grounds, generally upgrading the property and
12 making it attractive to tenants, young tenants in
13 particular.

14 This is also a complex that had an
15 extraordinarily high number of tenants who are in
16 rent-stabilized units. Rent stabilization is a
17 phenomenon seen in New York where you have
18 government limitations on the rate at which rents
19 can go up. They also have rent control, which is a
20 more extreme version of stabilization. But the idea
21 is there is a legal limit to the amount by which a
22 landlord can change a rent. And if they make
23 improvements to the building, the improvements can
24 only be passed through to tenants in a certain
25 modest way over a number of years.

1 Frankly, the history of rent control and rent
2 stabilization is that folks who are in apartments
3 with stabilization or control may not always be
4 there legitimately. Because there is a significant
5 spread between market rents and those in
6 rent-controlled or stabilized units, it's not at all
7 uncommon for there to be a secondary market, if you
8 will, where someone might have a rent-controlled or
9 stabilized unit, move out, sublet it to someone
10 else, not tell the landlord, pocket a little bit of
11 a spread and off you go. Somebody gets a deal on an
12 apartment. Somebody else gets some extra cash flow.

13 Part of the thinking on this project was, given
14 the high percentage of rent-stabilized units, it
15 would make sense to do an analysis of the tenant
16 roll, figure out to what extent some of these people
17 might be there inappropriately, and gradually
18 convert the rent-stabilized units to market-rent
19 units.

20 In addition, the average age of tenants there
21 is quite high. It's in the low sixties. It stands
22 to reason, if you're doing a real estate investment
23 with a 10- to 20-year horizon, which is the way
24 these things are looked at, that if you start with a
25 predominance of people who are in their early

1 sixties, then over the next 10 or 15 years, a pretty
2 good number of those people may move out, move in
3 with family, go to assisted living, what have you,
4 in which case the opportunity to roll those
5 apartments from rent-stabilized units to market-rate
6 units is high over a long period of time.

7 Lastly, the parking situation was an important
8 opportunity for potential forward profit at Peter
9 Cooper/Stuyvesant Town. The reason is, I'm sure
10 you've all been to Manhattan. If you take your car
11 to a parking garage, you drive it in, get a ticket
12 from the attendant. The attendant takes your car
13 and parks it wherever they have a space. That's the
14 standard business model. And those units are
15 generally pretty well full. Parking garages are
16 generally pretty well full most of the time.

17 Peter Cooper was running on a model dating from
18 the 1940s that was very much the way parking works
19 here at the State Capitol, where each individual has
20 a designated parking place, and that's their space,
21 nobody else can park in it.

22 The problem with that is, if people are
23 traveling or they don't own a car or whatever, then
24 you've got a parking asset that's sitting there
25 underutilized that could be rented to somebody else

1 if it was managed on a scrambled basis. So part of
2 the other thinking for the upgrade of cash flows at
3 Peter Cooper/Stuy Town, Stuyvesant Town, was that
4 the parking resource could be managed consistent
5 with a modern business model of how parking assets
6 are handled. And the yields, cash flows and
7 profitability would go up dramatically because the
8 resource would be more efficiently utilized and
9 could potentially even take in business from outside
10 the 5,000 residents of Peter Cooper Village.

11 So that's the background on why the investment
12 was made.

13 CFO SINK: And how much was it?

14 MR. WILLIAMS: \$250 million.

15 CFO SINK: Just fast-forward us to where we are
16 today on this.

17 MR. WILLIAMS: Right. Where we are today is we
18 think that -- we are carrying that investment as a
19 zero on our books. The reason we are doing that is
20 a combination of several things, going back through
21 the key attributes of why that investment was made
22 at the time. First of all, the market generally has
23 softened dramatically. It's no secret what the
24 economy has been. That shows in rents not going up
25 the way they normally would. It shows in the

1 amounts of money that landlords have to put up to
2 get people to sign leases, things like a month's
3 free rent or things of that nature, going up.

4 People have not moved out at the rate they were
5 anticipated to. I mean, think about it. Anybody
6 who might have been thinking about buying a house in
7 the suburbs probably reconsidered over the past
8 couple of years after what happened to their
9 investment portfolio, et cetera.

10 Those would be the primary factors. I think
11 the other irritant generally, two things, first of
12 all, market values in real estate on the commercial
13 side have gone down and we think will continue to
14 pretty aggressively over the next year or two. And
15 add to that the fact that you had leverage, which
16 increases the risk in any investment, and there you
17 have the formula for how we went from 250 to zero.

18 CFO SINK: Well, can I interrupt and just ask
19 you, you weren't here at the time that the decision
20 was made, correct?

21 MR. WILLIAMS: Correct.

22 CFO SINK: And I know you and I have had a
23 little bit of conversation about this, but I think
24 this is important for us as overseers to talk about
25 an investment that was made in 2007 and is written

1 down to zero within probably 18 months.

2 If you had been the executive director of the
3 board at the time, would you have approved this
4 investment, given your in-depth knowledge of New
5 York and the New York market and the reputation of
6 Peter Cooper Village? I know it's somewhat
7 speculative, but I assume that --

8 MR. WILLIAMS: It is speculative.

9 CFO SINK: -- you've gone back to rethink this.

10 MR. WILLIAMS: I do have the benefit of 20/20
11 hindsight on this, but I would say there are two --
12 I'll tell you -- I'm going to give you three data
13 points in answer to your question. First is there
14 are two attributes of this investment that I find
15 somewhat troubled. The first is the valuation
16 cushion between what was paid for the property and
17 what it arguably is worth was much thinner than I
18 would have liked. The second thing is the presence
19 of leverage. Those two factors taken together
20 compound the risk.

21 So this is not something that I would have been
22 enthusiastic about, I don't think. And the way any
23 real estate of this -- the way any investment of
24 this nature works, a partnership investment, it goes
25 through a very lengthy process that comes through

1 asset classes, et cetera, et cetera, and ultimately
2 documents are executed by the executive director,
3 so --

4 CFO SINK: So would you have been involved? I
5 mean, the way the process works, would you --

6 MR. WILLIAMS: Oh, sure, I would have been
7 involved, if I'd been there, yeah, absolutely. And
8 I'm certainly familiar with situations we're
9 involved with now, and we've walked away from a
10 couple of them since I've been back.

11 CFO SINK: Good, very good.

12 MR. WILLIAMS: We've also moved forward on a
13 couple of things. And I think -- let me go to your
14 key question here, which I think is probably did we
15 have a bad result here that came from a sound
16 process, or did we have a bad process, in which case
17 we've really got something to worry about, or did we
18 have a good process that was not followed, in which
19 case we have something to worry about.

20 The good news I can offer you, while not
21 minimizing the significance of a \$250 million loss
22 on an individual investment, is we have reviewed
23 very carefully the process that was followed. And I
24 believe it was sound. We've also reviewed the way
25 that process was followed by SBA staff. I think

1 that was sound as well. And I've been to New York.
2 I've met with Tishman Speyer. I've met with the
3 BlackRock people, and I've met with Morgan Stanley,
4 who is the outside advisor to the partnership. I've
5 been to Peter Cooper/Stuyvesant Town, walked the
6 properties, been in the units, seen the parking
7 garage, all that stuff.

8 And I don't want to sound cavalier or glib, but
9 when you make investments, there is risk, and they
10 don't always work. The good news is, if you look at
11 our real estate class, going back over a five-year
12 period or a ten-year period, which is well within
13 the bounds of what Steve said EnnisKnupp's view of
14 an appropriate long-term period is, 15 years, our
15 real estate class is above its benchmark for
16 trailing five- and trailing ten-year periods. So
17 we've done a lot right there.

18 And I think with any investment, you're going
19 to have a buyer and a seller. Each thinks they're
20 right. And you're also going to have Monday morning
21 quarterbacks who from time to time may look back and
22 say, well, here's why people made a mistake. And
23 the after-the-fact analyst thinks they're smarter
24 still than either the buyer or the seller.

25 And you know what? That's what makes markets.

1 People who are capable people with good track
2 records and thoughtful people with resources will
3 look at the same opportunity set and take two
4 different views.

5 The last data point I want to give you on this
6 is I distinctly remember a morning I think, it was
7 2006, when I was on the train going from Wilton,
8 Connecticut, to Grand Central Station, sitting next
9 to a good friend of mine who was a senior executive
10 of Met Life. We were both reading The Times, and
11 the story was in there about the sale of Peter
12 Cooper Village and the amount of money that it was
13 sold for.

14 And I remember poking my friend Peter Jenks in
15 the ribs and saying, Peter, I'll bet you anything
16 this marks the top of the real estate cycle, right
17 here. And whoever bought that building at that
18 price, and bless you for selling it to them at that
19 level, may live to regret this. That is God's
20 truth.

21 And you can just look back on that experience.
22 And I'll say one other thing. I don't want to put
23 the State Board in an unfair light or an
24 inappropriate light. The other investors who are in
25 this transaction shed a lot of light on the State

1 Board's thinking. The State Board didn't do this by
2 itself. The other investors who are in this same
3 partnership are the who's who in the world of the
4 institutional investment industry.

5 And the two general partners, BlackRock and
6 Tishman Speyer, both put up north of \$100 million
7 cash into equity themselves. So there is an
8 alignment of economic interests here, and we're not
9 the only ones who have felt pain.

10 And the other bit of encouragement I would
11 offer here is that to the extent we had a bad
12 experience on Peter Cooper, that's unfortunate. We
13 regret it, and we've endeavored with all our hearts
14 to make sure we don't do that again and we
15 understand how it happened. The other side of it is
16 that the exact same conspiracy of events that led to
17 our bad experience on Peter Cooper Village is
18 creating a wealth of opportunities over the next
19 couple of years.

20 And we are positioned right now, with
21 commitments to very capable investment firms that
22 have not called most of their capital, so we are
23 going to be able to be buyers through this downturn,
24 and the very same misery that befell us on Peter
25 Cooper we will capitalize on in other projects. And

1 over the next five, ten, twenty years, I think we're
2 going to make a lot of money out of this.

3 ATTORNEY GENERAL McCOLLUM: Tell us what's
4 going to happen to Peter Cooper. I mean, you've
5 written it down to zero, but we still own the
6 investment.

7 MR. WILLIAMS: Absolutely.

8 ATTORNEY GENERAL McCOLLUM: What's going to
9 happen to it? What's going to happen to the market
10 up there over that time, and are we still going to
11 own it 20 years from now?

12 MR. WILLIAMS: That would be the \$64,000
13 question, General. The short answer is I don't
14 know. We have looked at a number of workout
15 scenarios. And the real problem you have there is
16 you have a capital structure. You have senior
17 lenders. You have mezzanine lenders. You have
18 equity holders. The equity holders are junior, and
19 that's where we are. Some of the other investors
20 that hold equity with us liked the project so much,
21 they not only bought three, four, five times the
22 equity amount we did, they also bought mezzanine
23 debt. Thank God we're not on that list.

24 But what could happen here is the equity and
25 the mezzanine could be wiped out with the decline in

1 market value, given the amount of debt that's owed
2 on the project, in which case the senior lenders
3 take the prize. If the markets come back over some
4 period of time, we're still on the horizon, we do
5 still own this equity interest, is there a potential
6 for recovery? Yes. At the current time, do I think
7 that's a strong probability? Not very. Are we
8 actively engaged and trying to figure that out
9 together with all the other LPs? Of course.

10 CFO SINK: Do we have -- okay. So are there
11 other real estate investments in the portfolio that
12 we're concerned about? Because, you know, the
13 latest *Wall Street Journal* and the articles are
14 about the coming collapse potentially in the
15 commercial real estate market.

16 MR. WILLIAMS: There will be other problems in
17 real estate, I'm sure, just as there were more than
18 one problem in the fixed income area with illiquid
19 securities. When these things happen, when it
20 rains, everybody gets wet, to keep it simple.

21 That said, the best answer to that question
22 could perhaps be the following: Our real estate
23 portfolio is divided up into three portions. We
24 have what we call stable holdings, which are
25 basically fully leased properties, where we're

1 basically relying on our return coming out of cash
2 flow. We're not looking for appreciation so much.
3 It's just a cash flow equation.

4 Then we have enhanced properties, which tend to
5 be partnership vehicles that are a little more
6 expectational. And then we have a high return
7 bucket that is the bucket that the Peter Cooper
8 Village was in, ironically. And those are the ones
9 that rely more on appreciation and may rely more on
10 leverage.

11 The exposure we have is dramatically tilted in
12 the more conservative direction. And the weight of
13 the portfolio in those two, the middle category and
14 the more expectational one, is roughly half of what
15 the target is. So we are conservatively positioned.
16 And most of the old direct-owned properties we have,
17 meaning we did not buy them through a partnership,
18 we went out, identified assets that we liked,
19 retained people to do the diligence and figure out
20 the valuations, used other intermediaries to
21 negotiate values, bought them outright, commonly
22 without leverage, very low risk, and then used
23 third-party management firms to manage those
24 properties over time. And to the extent we sold
25 them, we used disposition agents to help us out

1 there. I don't think you're going to see a whole
2 lot of problems there.

3 Where you'll see problems is in partnership
4 investments where the partnership itself has some
5 component of borrowed money involved, leverage.
6 Example would be the following: We have a
7 partnership whose assets include some of the premier
8 resort hotels in the United States, about five of
9 them, I believe. That partnership has a certain
10 amount of borrowed money associated with it, and the
11 loans roll over in 2011.

12 So the time place to watch is in '11. When
13 those loans have to be renewed, what happens? Have
14 the credit markets opened up? Is the value of the
15 assets back? We all know what's going on with
16 resort hotels these days. Companies are scared to
17 death to hold conferences at Four Seasons,
18 Ritz-Carlton, et cetera, et cetera. Individuals are
19 not traveling and taking lush vacations like they
20 did in the boom years. The hotel business is tough
21 right now. Rates are off everywhere. Room nights
22 are down.

23 So part of the answer to the question, what
24 happens with that particular investment, is where is
25 market two years from now. We don't know the answer

1 to that. But, again, I remind you, the other side
2 of the glass, half full, half empty, if you're
3 watching for opportunities like that and you've got
4 money and you're ready to go and you see other
5 partnerships who can't roll loans, you're in a
6 perfect position to sweep in with cash and buy
7 assets at the magic price.

8 CFO SINK: Thank you.

9 MR. WILLIAMS: Thank you.

10 GOVERNOR CRIST: Ash, if I could, can you give
11 us sort of a breakdown of how much in the real
12 estate arena is invested in Florida and how much
13 outside Florida?

14 MR. WILLIAMS: I don't know the Florida piece
15 off the top of my head, but we do have significant
16 Florida holdings.

17 GOVERNOR CRIST: We do?

18 MR. WILLIAMS: Oh, yes.

19 GOVERNOR CRIST: The reason I raise that is, I
20 mean, obviously I'm a Florida fan, and I talk to
21 people all over the country, and a lot of people are
22 now investing in Florida real estate because it's a
23 deal. And one of the things you spoke about earlier
24 was that whenever you have a downturn like this, you
25 have an opportunity also if you have cash, if you

1 have equity.

2 And it would seem to me that -- and I don't
3 know if I'm speaking of resort hotels, probably not,
4 but in terms of residential real estate primarily,
5 you know, I have acquaintance after acquaintance
6 that see the reduced cost of whether it's homes or
7 condominiums in Florida, and they're taking the
8 opportunity to make that investment because it's a
9 great deal and because they realize it's Florida,
10 and if you -- you know, I can't remember a time in
11 my life, not that I'm the oldest guy in the world,
12 but a time in my life when Florida real estate has
13 been such a deal.

14 And it occurs to me that if you have cash, if
15 you have equity, that maybe a smart, prudent
16 investment would be in residential real estate in
17 Florida now. What's the old axiom? Buy low, sell
18 high?

19 MR. WILLIAMS: That's how it's supposed to
20 work.

21 GOVERNOR CRIST: Anyway, I just pass that on
22 for whatever it's worth.

23 CFO SINK: Governor, I think that's a very
24 worthy and good idea, particularly --

25 GOVERNOR CRIST: Plus it helps our state and

1 our people.

2 CFO SINK: Right. And we have an affordable --
3 we're going to have an affordable housing issue
4 again. And from a policy standpoint, in terms of
5 how we invest our retirees' dollars, I would
6 encourage the Board to think about maybe making some
7 of these investments in residential housing in which
8 we could get a fair return and yet the monthly -- if
9 it's rental property, the monthly rentals or the
10 sales would be something that would enable us all
11 over the state to assure that we do have affordable
12 workforce housing. And I imagine some states have
13 probably done that kind of investing, haven't they?

14 MR. WILLIAMS: There's a mixed record there.
15 There have been some bad experiences in that area.
16 But there have been some plays and there have
17 been -- there are things that could be looked at
18 there.

19 CFO SINK: Well, I would really enjoy being
20 better informed about this, and maybe at our next
21 quarterly board meeting you could come back and
22 share with us some of the more strategic investments
23 that state pension funds have made to support all
24 kinds of economic activity in the state, whether
25 it's supportive housing or -- obviously we have our

1 little -- our fund that we've set up now, the growth
2 fund, to invest in more venture capital type of
3 businesses.

4 But I agree with the Governor. We ought to be
5 sure that some of our money stays right here at home
6 to support Florida. And that's never been the
7 policy. That was never the policy or the approach
8 of the previous director, and I think that there
9 are -- I know that the results are mixed, have been
10 somewhat mixed, but I'm sure that there are plenty
11 of successes around also.

12 ATTORNEY GENERAL McCOLLUM: I'd just like to
13 echo what the other two trustees have said in the
14 sense of Florida. But I do think our fiduciary
15 responsibility, Ash, we all understand up here, as
16 you do, is for the highest rate of return we can get
17 for these funds. But the issue for me has always
18 been whether or not we were focused enough and had
19 enough energy put into trying to make those
20 investments in Florida if possible.

21 And I realize, and we'll get into it, I'm sure,
22 if not today, at other meetings like this. If the
23 managers -- because you contract out a lot of this,
24 is the way it works. We haven't talked about that
25 today. But some of these decisions you are

1 personally making and some of them you're allocating
2 to, as I understand it, funds or managers or
3 whomever.

4 And I think that from a policy standpoint, what
5 I think we would like, I know I would like, would be
6 to see that if all things are equal and we can get
7 the rate of return and the risk is appropriate, that
8 we do that investment, whatever that asset is, in
9 Florida. And that's not always going to be the
10 case, of course. But it would be something I think
11 all of us up here would desire and I think would be
12 good for the state.

13 MR. WILLIAMS: Message received. Thank you.

14 MR. CUMMINGS: I have just a few more slides in
15 this presentation, but I want to be sure that I do
16 not fail to address the peer comparison question
17 that came up earlier, before we talked more about
18 the real estate.

19 Coming up with a relevant peer comparison is
20 always challenging because these large institutions,
21 of which the Florida Retirement System and the SBA
22 more generally is certainly one, it's very difficult
23 to find a true apples-to-apples comparison. That
24 said, we do the best we can to find a reference
25 point so that we can answer the question that you've

1 raised earlier. We've looked at how the portfolio
2 held up relative to the markets and relative to the
3 inflationary environment long term. How about to
4 other similar investors?

5 This pie chart compares the allocation of the
6 Florida Retirement System to a universe of other
7 large defined benefit plans. There are a little
8 over 310 plans, representing about \$1.8 trillion in
9 institutional assets in this portfolio. The reason
10 I show you this chart is the difference between the
11 return that the Florida Retirement System earns and
12 the median of this universe is a function of two
13 important things.

14 How well they've participated in the markets is
15 certainly a contributor to those results, but also
16 the differences in the allocation that these funds
17 have to the large segments of the capital markets
18 will also drive different performance results.

19 And in particular I would draw your attention
20 to the fact that relative to this universe, there is
21 a larger allocation to domestic equity, publicly
22 traded U.S. stocks in the FRS program and non-U.S.
23 equity, labeled here foreign equity, the 20 percent
24 versus the 15 percent figure for this universe of
25 peers, and a correspondingly lower allocation to

1 fixed income securities and importantly to this
2 large ambiguously labeled slice called alternatives
3 on the defined benefit plan universe.

4 In that slice called alternatives are private
5 equity, allocations to what are currently housed in
6 strategic investments here at the FRS, hedge funds
7 and other investments that defy traditional
8 categorization. So those differences will have
9 something to do with these results as well as the
10 actual success these investors have had in those
11 various asset classes.

12 So here we have a graphical representation of
13 the FRS return. Now, I should point out that these
14 numbers differ from others that you've seen earlier
15 because we've added fees back in so as to give you
16 an apples-to-apples comparison. These are before
17 adjusting for investment management fees, for all
18 periods on this chart ending June 30 of 2009.

19 What you see as you scan across this is
20 relative to other large institutional investors, the
21 FRS program has performed in line. Over the quarter
22 and five-year period, it has done better than peers.
23 Over the one-year and ten-year period, slightly less
24 well, and then about on par over the three-year
25 period.

1 In a very small print at the bottom of the page
2 are percentile ranks, where you can see relative to
3 that universe how the FRS performed relative to
4 those 319 funds on a percentile basis. In this
5 particular representation, lower is better. So
6 you'd prefer to have a lower percentile ranking.
7 And over almost all time periods, you'll see that
8 the FRS results are right in line with the median or
9 typical performance of its peers.

10 That concludes my comments on the FRS. There
11 are three other brief presentations on other
12 investment programs that are managed by the State
13 Board of Administration. Shall I proceed with them?

14 CFO SINK: Yeah. I think that you can kind of
15 fly through these remaining ones, because I know
16 we've gotten a little bit behind and there are some
17 other things on the agenda that we're all interested
18 in, too.

19 MR. CUMMINGS: I will do so. Thank you. The
20 next one is titled Investment Plan Review. This is
21 the Florida Retirement System Investment Plan. This
22 is the optional program, the defined contribution
23 plan. And we've got a comparison here on the first
24 slide with numbers of the results of the investment
25 plan to the typical defined contribution plan and to

1 the aggregation of the benchmarks for the underlying
2 investment options.

3 And again we're looking at periods of time
4 ending June 30, 2009, one-year, three-year,
5 five-year periods, on both of those measures.
6 Relative to the typical defined contribution plan
7 and relative to the aggregation of the benchmarks,
8 the program has performed well all three time
9 periods, against both benchmarks.

10 A very important consideration to all investors
11 but particularly those that are in defined
12 contribution plans is keeping an eye on costs. As
13 we all know, a dollar in fees is just as detrimental
14 to your results as a dollar failed excess return.
15 And in this case you can see that we have a very
16 cost-effective program. The investment plan expense
17 ratio of .25 percent compares favorable to the
18 corporate world as well as to the public fund world,
19 shown here on the tables.

20 These numbers come from a cost effectiveness
21 management benchmarking report. This has become the
22 industry standard by which investment plans are
23 measured from cost effectiveness. And this plan
24 compares very, very favorably relative to its peers.

25 This next chart drills down a little bit to the

1 actual investment categories in the program and
2 compares the fees paid by your participants with
3 those in the mutual fund industry at large. Without
4 focusing on any one category here, I will simply say
5 that in every category, the investment fees your
6 participants pay are lower than those paid by the
7 mutual fund industries. And the difference between
8 the fees ranges from 15 to 60 basis points annually,
9 or .15 to .6 percent.

10 I would just make one comment on the balanced
11 fund, which is the third one up from the bottom.
12 Very, very favorable fee structure there of 0.07.
13 There's a lot of money invested in that fund. A
14 large portion of that investment is invested
15 passively in index funds, and the fees on that
16 component of that program are two basis points, or
17 .02 percent per year. Very, very efficient
18 investment program.

19 Talked a little bit about performance. This
20 chart shows the value added in the investment
21 program here, relative to the U.S. median as well as
22 to a group of peers. In this case, for peers we're
23 focusing on 20 other defined distribution plans with
24 assets of between two and seven billion dollars. As
25 you see, the value added by the FRS investment plan

1 of 83 basis points exceeds not only the U.S. median
2 but its peers as well and ranks -- in this
3 particular case the rankings have been reversed.
4 The higher the number, the better the rank. So in
5 both cases this is a top quartile result.

6 Taking a quick look at the growth in plan
7 assets. Up until the last fiscal year, we saw
8 fairly steady growth in the assets under management
9 to over \$4.3 billion before the market correction
10 reduced that balance to a little over 4 million
11 (sic) at the end of the most recent fiscal year.
12 Perhaps more illustrative is the last slide here,
13 which shows the growth in participation in this
14 program up to nearly 122,000.

15 Any questions on these brief summary slides on
16 the FRS Investment Plan?

17 CFO SINK: No.

18 MR. CUMMINGS: I have two other brief
19 presentations then before surrendering the
20 microphone. The first is on the Local Government
21 Investment --

22 GOVERNOR CRIST: Steve, I'm sorry, if I might.

23 MR. CUMMINGS: Yes, sir.

24 GOVERNOR CRIST: And I apologize. I was out
25 for a minute. But did you do a comparative? I

1 think maybe what the General was thinking of -- I
2 don't want to speak for him, but when I heard his
3 question, I liked it because I thought we were going
4 to see something that compared us to New York, to
5 California, to Michigan, to Illinois. Did you do
6 that?

7 MR. CUMMINGS: We did an on aggregate basis,
8 compared the results relative to a peer universe at
9 large. We didn't use specific other peers.

10 GOVERNOR CRIST: And what was the conclusion?

11 MR. CUMMINGS: It was mixed. You were right in
12 line. Over some periods of time the FRS program
13 slightly exceeded the peer universe. Over other
14 periods it was in line. But there was no dramatic
15 differences in the results of the FRS and its peer
16 group within, I think, 20 basis points over the
17 one-, three- and five-year periods. So very much in
18 line with other large institutional investors.

19 GOVERNOR CRIST: Thank you.

20 CFO SINK: I think it would probably be good,
21 for our next quarterly meeting, maybe for them to
22 bring the results of maybe the ten largest public
23 pension funds, so that we can compare also with the
24 other big funds, because this TUCS Universe has
25 funds in it of less than a billion dollars, I

1 believe, if I'm not wrong.

2 GOVERNOR CRIST: I would encourage what the CFO
3 just articulated, so that there's sort of an apples
4 to apples, if you will, mega states.

5 MR. CUMMINGS: That is definitely doable. Just
6 to give a quick look, to see what the average size
7 was, the average is about \$6 billion. So there are
8 a lot of smaller plans in that universe as well as
9 the mega plans. The mega plan data, we have looked
10 at that from time to time. The challenge we have
11 occasionally is getting it to be contemporaneous
12 with the program because we have to make sure that
13 we've got the same time periods. But we can
14 certainly prepare some kind of report that looks at
15 the mega plans.

16 CFO SINK: Good, thank you.

17 ATTORNEY GENERAL McCOLLUM: And, Steve, also I
18 have a question, Governor, and that is that relative
19 to the comparison here, I was under the impression,
20 I think from Ash -- and you can correct me if I'm
21 wrong -- but that if we're looking at the funds like
22 in California, New York, the really big boys, we
23 have been relatively fully funded, in terms of the
24 long haul in the percent of our funding for our
25 pension fund, compared to them. They're like 40

1 percent, 60 percent, and we're, what, 90 percent now
2 or something like that? We were over a hundred when
3 we got into this mess. And that's not reflected in
4 this report that I can see. Am I right?

5 MR. CUMMINGS: You're correct. It's not
6 reflected at all in this report, and you're also
7 correct that the funded status of this program
8 compares very favorably with other funds nationally.
9 Now, almost all those funds, I think -- as Ash
10 pointed out, when it rains, everybody gets wet.
11 Almost all those funds have seen a degradation in
12 their funded status. But when the dust clears and
13 we see how the funded status of this program
14 compares to others nationally, I expect you will see
15 the same result that you saw before the market
16 correction, which is that the FRS will compare very
17 favorably on a funded basis to the other mega funds.

18 GOVERNOR CRIST: Isn't that what we're here to
19 do, get that report?

20 CFO SINK: Yeah.

21 GOVERNOR CRIST: Hello.

22 MR. CUMMINGS: And I don't know the cycle of
23 the actuarial report on the funded status, but
24 perhaps Ash does.

25 MR. WILLIAMS: Yes. Governor, if I could speak

1 to that, the full actuarial report will be ready
2 toward the end of the year. It's in process now.
3 It's basically a joint venture of the legislative
4 and executive branches. The numbers that General
5 McCollum was referring to earlier were estimates
6 that we did in early 2009, working with EnnisKnupp
7 and an outside actuary for purposes of informing our
8 own investment strategy in light of all the changes
9 in the marketplace.

10 But the real full-blown joint legislative
11 executive effort on the actuarial analysis that
12 looks at not only the value of the assets but also
13 the cost side, what the experience is with numbers
14 of public employees, wage growth, all that sort of
15 thing, numbers of people vesting, not vesting, et
16 cetera, that all is done jointly between Division of
17 Retirement, State Board, Governor's Office,
18 Legislature, et cetera, et cetera, et cetera. And
19 consensus numbers are put together at yearend.

20 CFO SINK: Well, are those -- is that reporting
21 going to be -- will that be available in time for
22 our next quarterly board meeting? Because we're
23 spending a lot of time today talking about
24 investment performance. That's good. But as a
25 board, we've also got to be concerned about the

1 funding and maybe -- and there's no provision or
2 time really today to do that. Should that maybe be
3 the focus of the agenda for the next meeting, or
4 will it have to be in the spring meeting?

5 MR. WILLIAMS: Not necessarily. As we're going
6 to say -- we're going to discuss later today, our
7 recommendation is that we move forward with an
8 asset/liability study, derive from that a new asset
9 allocation or an updated asset allocation, active,
10 passive, internal, external, et cetera. That really
11 is what we have control over, and that will get us
12 in the strongest possible position long-term for
13 funding status.

14 I don't think you can really work backward from
15 funded status once you know the basics of are you in
16 generally good shape or generally bad shape. States
17 that are vastly weaker than we are are forced to
18 embrace a more risky strategy than we are. We are
19 fortunate to have the strength that we do, and I
20 think we can start from a more balanced and
21 conservative posture on the investment side as a
22 consequence.

23 CFO SINK: So go back and answer the question
24 about, so when are we going to -- when is the
25 information going to be available about the funded

1 status and -- because --

2 MR. WILLIAMS: The formal --

3 CFO SINK: The formal process.

4 MR. WILLIAMS: The formal information that
5 comes statewide -- and Ron Poppell is the expert on
6 this -- I want to say is December of 2009, correct?
7 Correct.

8 CFO SINK: December. So the next -- the
9 first -- our board meeting for the first quarter of
10 2010 can be spent really delving into the --

11 MR. WILLIAMS: Correct.

12 CFO SINK: -- results of the funded report.
13 Okay.

14 GOVERNOR CRIST: How we're doing, which is what
15 I think the people would like to know and we as
16 their trustees would like to know. There's no way
17 to sort of accelerate that, do a half year report?

18 MR. WILLIAMS: That's why we did the estimate,
19 Governor, back in March. And what we came up with
20 was a view that if our asset balance was in the
21 ballpark of \$100 million as of 30 June, our
22 estimated funding level would be 93 percent. In
23 fact, at 30 June we were slightly under 100 million,
24 billion. Now we're over 100 billion.

25 So I think you could say with some reasonable

1 level of confidence our funding level is at least 93
2 percent.

3 MR. CUMMINGS: I think that's very safe.

4 ATTORNEY GENERAL McCOLLUM: And other states,
5 big states are still suffering, we think.

6 MR. WILLIAMS: Many, I think, are currently in
7 the sixties, based on investment officers I've
8 spoken with.

9 GOVERNOR CRIST: This is good. If there's a
10 way to reduce that to writing that you can get to us
11 within a week or so, you probably already have it
12 somewhere, that would be beneficial. Then we could
13 share it with the people we work for.

14 MR. WILLIAMS: We've tried to do that,
15 Governor. And it's not quite that straightforward.
16 As you've seen from our own discussion here, states
17 take a long time. This is a very complex exercise.
18 And not everybody went out as we did and did an
19 estimate proactively. Most states I don't think
20 have done that. So it's not as easy.

21 Many times the actuarial information we get --
22 and we ran into this when we were doing the
23 governance survey -- it's quite dated. Frequently
24 it's back to 2007 because that's the last time they
25 did an official analysis. So the data is not quite

1 as easy to capture.

2 GOVERNOR CRIST: Anything that's pre-'08 leaves
3 out a big important fact, the collapse.

4 MR. WILLIAMS: We'll do the best we can.

5 ATTORNEY GENERAL McCOLLUM: While we've
6 digressed here, Steve, before we go on to the local
7 allocation, I failed to ask something about the
8 pension fund, the pie chart that you had at the end
9 of that. When you got the comprehensive, all
10 taking, the total universe of all of the other
11 plans, the allocation over there called "other" in
12 their chart, we've got ours down here, strategic
13 investments and so on, but we don't have "other,"
14 and they've got almost 17 percent in "other."

15 What's in that? Do you have any idea what
16 these others invest in, a sample of what we're
17 talking about?

18 MR. CUMMINGS: In the slice labeled
19 "alternatives"?

20 ATTORNEY GENERAL McCOLLUM: Yeah, the
21 alternatives, the ones that they've got -- yeah,
22 alternative class is what it would be, I guess.

23 MR. CUMMINGS: Mike, do you have any more
24 detail of the composition? I know it's private
25 equity and hedge funds. Do you have any other

1 detail available?

2 MR. SEBASTIAN: Classified under primarily
3 private equity hedge funds.

4 MR. CUMMINGS: It's going to be, as Mike
5 Sebastian indicated, primarily private equity hedge
6 funds. One of the challenges in any kind of peer
7 comparison is that a great deal of this information
8 is self-reported. So when these gatherers of data
9 try to combine categorizations to be unambiguous,
10 they end up often needing to lump a lot of very
11 dissimilar investments together.

12 And this is an example where the TUCS Universe
13 Comparison System, which aggregates this
14 information, is putting together into a very large
15 slice very disparate investments. Private equity
16 can be late stage, early stage. Obviously hedge
17 funds can be very different performers than private
18 equity.

19 ATTORNEY GENERAL McCOLLUM: So they could be
20 investing in movie productions or something and we
21 would not necessarily be doing that in Florida, but
22 in California they might do that, right?

23 MR. CUMMINGS: That's right.

24 ATTORNEY GENERAL McCOLLUM: I just didn't know.
25 That's just so big a piece of theirs, and we don't

1 reflect that in ours. I just was curious.

2 MR. CUMMINGS: We don't. And it is one of the
3 trade-offs. The larger we draw the circle around
4 peers to provide a performance comparison, the more
5 esoteric and unusual the underlying investments
6 might be. Whereas if we focus in on a single one or
7 two plans that we think are the mega plan peers, we
8 can get a lot of good information about what they're
9 invested in, but then it becomes less relevant to
10 compare the performance on a one-to-one basis.

11 ATTORNEY GENERAL McCOLLUM: So in Kansas they
12 might be investing in grain elevators and we
13 wouldn't be doing that. I got it.

14 MR. CUMMINGS: That's right.

15 ATTORNEY GENERAL McCOLLUM: Please don't let me
16 further interrupt. As far as I'm concerned, you can
17 go on to the local government fund.

18 MR. CUMMINGS: Well, I know somebody is helping
19 me with IT, fast-forward behind my back here, so if
20 we could get to the Local Government Investment
21 Pool, I think is where we left off. Yes, thank you
22 very much.

23 There's only a couple of slides here. The
24 first one compares the performance of this pool
25 relative to two benchmarks. A long acronym-filled

1 representation of short-term fixed income yields
2 labeled -- produced by Standard & Poors. It's an
3 aggregation of similar investment funds. The
4 difference between the center bar and the right bar,
5 the brown bar and the green bar, is whether or not
6 fees are taken into consideration.

7 As you may recall, we were recently asked to
8 review the policies and procedures and benchmarks
9 for all the investment programs under the umbrella
10 of the SBA. And one of our recommendations was to
11 convert the benchmark for this program from the
12 gross or before-fee number to be comparable to the
13 net-of-fee number.

14 So we've shown both benchmarks here, the old
15 benchmark and the new benchmark. It is the
16 net-of-fee number that we believe is more
17 representative of the performance of this portfolio.
18 And you can see that over all time periods shown
19 here, the investment pool has exceeded the yield on
20 the short-term S & P amalgamation net of fees. So a
21 favorable result here over all time periods.

22 ATTORNEY GENERAL McCOLLUM: When you say gross
23 and net, what --

24 MR. CUMMINGS: Investment management fees.

25 ATTORNEY GENERAL McCOLLUM: Okay, thank you.

1 MR. CUMMINGS: Gross being without them, the
2 performance being reflective of the investment
3 management fees, and net being an after-fee result.

4 This slide, I know there's been interest over
5 the last years as to the cash flows. This shows the
6 opening balance, deposits in, participant
7 withdrawals. There's about a one-for-one match-up
8 between deposits and withdrawals. As I think the
9 trustees are aware, this investment program is often
10 used as a parking fund, and cash flows come in and
11 go out fairly frequently.

12 There were transfers from Fund B of about
13 \$22.3 million for the quarter. That's the three
14 months ending June 30th. Earnings of about 12
15 million, for an ultimate increase in value over the
16 quarter of slightly less than \$30 million.

17 As you can see from this chart here, the vast
18 majority, over 50 percent of the portfolio has a
19 maturity of less than 30 days, very short-term in
20 nature. A hundred percent is either A1 or A1-plus
21 rated, with nearly three-quarters being in the
22 latter category of A1-plus rated securities.

23 Then lastly, this is a historical cumulation of
24 the distributions. I mentioned that there was a
25 \$22.3 million transfer during the second quarter of

1 the year. That's the summation of the last three
2 lines there, the April, May and June figures of 6.6,
3 8.2 and 7.5, for a cumulative distribution of
4 slightly less than \$1.5 billion, or 73 percent of
5 original principal being returned to date.

6 Any questions before I move on to my last few
7 slides? Hurricane Catastrophe Fund, there are two
8 investment funds here that aggregate up to about a
9 little over \$6.5 billion, the operating fund and the
10 2007 bond proceeds.

11 First on an operating fund basis, we compare
12 the results of the operating fund to its performance
13 benchmark over the periods of time ending June 30th.
14 As you will no doubt note here, the performance has
15 differed substantially from the benchmark. This
16 portfolio has invested slightly longer in duration
17 than the benchmark and has had a slight exposure to
18 the credit markets and, in particular, over the last
19 year experienced some write-downs in Lehman Brothers
20 and a few other securities whose names are escaping
21 me, and then a few others have been marked to
22 market. So this portfolio was not immune to the
23 credit crisis that occurred last year.

24 I would draw your attention to the longer time
25 frame here, the ten-year and since inception figure,

1 which goes back to 1996. The results are comparing
2 favorably to the benchmark, even though they do
3 fully reflect the most recent one-year result as
4 well.

5 And I shouldn't -- I would be remiss to neglect
6 to point out the quarter. Obviously, there's been a
7 bounce-back in the markets that we've seen over the
8 second quarter of this year, and the fund is
9 performing quite favorably on a relative basis since
10 markets have rebounded.

11 CFO SINK: Well, you just have to say certainly
12 from the perspective of the Cat Fund, which is the
13 fund that we rely on for our liquidity in case of a
14 storm, the one-year results are disturbing.

15 MR. CUMMINGS: Certainly one-, three- and
16 five-year are all below benchmark, and the one-year
17 dramatically so, absolutely.

18 GOVERNOR CRIST: Could you talk about the
19 quarter a little bit more in detail, Steve?

20 MR. CUMMINGS: The quarter -- well, I can talk
21 in general about the market conditions of the
22 quarter. As it relates to the underlying securities
23 in the Cat Fund, I would have to defer to somebody
24 from the SBA staff to go into detail about what
25 securities contributed or detracted --

1 GOVERNOR CRIST: In general is fine, for me.

2 MR. CUMMINGS: In general we saw, as the
3 markets turned from February through the full second
4 calendar quarter, was a pretty dramatic rebound in
5 the lowest quality investments, particularly in the
6 stock market. So we saw a very pronounced rebound
7 in all of the areas of the market that were hit most
8 dramatically during the last half of last year.

9 Now, we all have seen the newspaper reports
10 that tell us that unemployment rates may get worse
11 before they get better. But there's been a
12 significant sense amongst investors that the worst
13 is over as it relates to the capital markets. So
14 what we saw is almost a mirror reversal on the
15 upside during the second quarter of what was hurting
16 us on the downside at the end of last year.

17 So there was a perfect example of the merits of
18 rebalancing. For those investors that, after seeing
19 the disappointing results of the stock market
20 towards the end of last year and the first few
21 months of this year and the terrible explosion in
22 yield spreads for corporate bonds and
23 mortgage-backed securities, if they moved
24 permanently away from those, they missed a very
25 pronounced rebound that occurred from the end of

1 February through really the end of the second
2 quarter and has continued on into the third quarter
3 as well.

4 GOVERNOR CRIST: If you could, you know, as I
5 look at this chart and I look at the quarter, the
6 very first two sets of bars, the light blue and the
7 brown, can you explain to us what 1.5 and the .1
8 mean in terms of dollars, if that's possible?

9 MR. CUMMINGS: The operating fund is about 3.1
10 billion, if I'm correct. So if we've got 3.1
11 billion -- I may need my partner Mike Sebastian to
12 help me out with the math here. If we've got a
13 relative difference of 1.5 percentage points on what
14 is a \$3.1 billion portfolio --

15 CFO SINK: 45 million.

16 MR. CUMMINGS: -- about \$40 million, thank you,
17 Mike, of additional return since the calendar
18 quarter. Now, that relatively strong performance
19 for the quarter is obviously embedded in that
20 one-year result as well. It's the last of the four
21 quarters in that one-year result. So the pain for
22 the first three quarters was pretty severe, and the
23 rebound has been helpful but not enough to get us
24 back to where we started.

25 CFO SINK: But in general, if I would see a

1 graph like this against the benchmark, I would think
2 that that would mean that we're -- for the quarterly
3 results, we have higher risk in the portfolio than
4 the benchmark would indicate.

5 MR. CUMMINGS: That's correct.

6 CFO SINK: So longer maturities, or does it
7 mean that the assets that were already there have
8 just rebounded in terms of their valuation, that
9 we're just sitting on them because we didn't want to
10 liquidate them? Okay. Ash is behind you shaking
11 his head yes.

12 MR. CUMMINGS: I think all of the above. It's
13 slightly more duration. It's a very conservative
14 benchmark. The maturities in this program have been
15 slightly longer, so there's duration risk. Slightly
16 more credit exposure, so that when we had the
17 downdraft in the credit markets, the pain that we
18 see in the first year and the rebound in the second
19 quarter was more pronounced than in the underlying
20 benchmark.

21 ATTORNEY GENERAL McCOLLUM: Isn't it somewhat
22 remarkable in the broad sense that with the
23 downdraft we got and all the problems we've had in
24 the marketplace, that we're not having a more
25 pronounced difference in performance with the three-

1 and five-year period?

2 In other words, once you get past the one-year,
3 even though we're underperforming, I assume the
4 underperformance is largely due to the downturn that
5 we just had, in the three- and the five-year marks.
6 Is that correct?

7 MR. CUMMINGS: That's correct.

8 ATTORNEY GENERAL McCOLLUM: So if we looked out
9 and didn't have that, we'd still be like we are --
10 we'd be even better for the ten-year and so on.
11 We'd be outperforming our benchmark. So the
12 benchmark really is helpful. But when you have
13 something dramatic going down like this, it's going
14 to distort these charts, right?

15 MR. CUMMINGS: What a difference a year makes,
16 absolutely. The dramatic difference in those
17 figures for the year have had a profound impact on
18 all of the cumulative --

19 ATTORNEY GENERAL McCOLLUM: So I would suggest
20 that this would implicate or suggest that management
21 of this is not bad. It's actually good. It's just
22 that we got a downdraft that hit everybody. But if
23 you look at the overall picture, we're actually
24 pretty good.

25 I don't want to overstate the rosy scenario,

1 but -- and I know the Catastrophe Fund, of course,
2 has got its own problems. But for this purpose, it
3 looks pretty good.

4 MR. CUMMINGS: One of the things that we often
5 say to investors is, as it relates to the amount of
6 risk you should take in your investment program,
7 relative to a benchmark, relative to your peers,
8 relative to any measure that is meaningful to you,
9 is that that level of riskiness should be as much as
10 you can live with through periods of time when
11 you're punished for being a risk-taker.

12 And what we're seeing here is a period of time,
13 this past year, where we were punished for being a
14 risk-taker relative to this benchmark. Over the
15 long-run we've benefited from being a risk-taker.
16 The worst thing investors can do is to change their
17 posture or their tolerance towards risk-taking right
18 after they were punished for doing so.

19 So one of the things that we encourage all of
20 our clients to do is, to the extent you can stay the
21 course and your long-term tolerance for risk-taking
22 remains constant or at least similar to where it was
23 before the downturn in the markets, to not pull away
24 from risk-taking as a result of what happened to us
25 over the last year. But there's no getting around

1 the fact that we got punished this past year and
2 this portfolio dramatically underperformed its
3 benchmark.

4 CFO SINK: Well, we need to clarify here. The
5 reason that we got punished, as you say, is that
6 this portfolio was, just like the LGIP portfolio,
7 was very negatively impacted by the total write-offs
8 that we had to take on the toxic assets that were
9 purchased, around which there are a number, as we
10 all are aware, a number of issues of how we got into
11 those assets and why. And the Cat Fund in
12 particular was very negatively impacted, probably by
13 some poor decision-making, which we don't need to
14 rehash history.

15 But you see that everybody else was getting a
16 return of 1.6 percent. So there was enormous
17 risk-taking in this particular portfolio that, in
18 retrospect, probably shouldn't have occurred.
19 That's my editorial comment.

20 MR. WILLIAMS: Thank you, CFO.

21 CFO SINK: Which we've rehashed.

22 MR. WILLIAMS: Right. Just wanted to say, as a
23 postscript to this, we are in process of revising
24 investment guidelines right now for the Cat Fund,
25 working with Raymond James as an outside advisor to

1 the Cat Fund, that will take down the risk because
2 our concern is -- and I think Steve's point was
3 excellent. The last thing you want to do is make a
4 wholesale change in your investment strategy
5 immediately after an underperformance period.
6 People tend to overshoot and go the wrong way.

7 The flip side is, given the nature of Cat Fund
8 and the possibility that there could be a
9 significant liquidity demand on it at just about any
10 time, we really don't want to be in a position where
11 we're taking significant risk in that portfolio.
12 And we're de-risking it right now for that reason.

13 GOVERNOR CRIST: I think the maybe bottom line
14 is you want to react appropriately, but you don't
15 want to overreact adversely.

16 MR. WILLIAMS: Correct, precisely.

17 MR. CUMMINGS: My last slide -- it's been a lot
18 of fun, very interactive, I appreciate that -- is
19 the second of the two investment programs, which has
20 the same benchmark, a very conservative benchmark.
21 This program is invested more conservatively than
22 the operating fund and has outperformed the
23 benchmark over the quarter and the one-year period.
24 These are the proceeds from the 2007 bond issuance,
25 with maturity, I believe, in October of 2012.

1 Well, that concludes my prepared remarks. I've
2 taken up more of your time this morning than I
3 intended, but I appreciate your questions.

4 CFO SINK: Thank you.

5 GOVERNOR CRIST: Thank you, Steve.

6 MR. CUMMINGS: Thank you.

7 MR. WILLIAMS: I think we're ready to move into
8 the Investment Advisory Council report. We have Rob
9 Konrad with us, chairman of the IAC.

10 CFO SINK: Governor, I'd like to introduce --
11 come ahead, Rob. I just want to introduce David
12 Grain. David, hold up your hand. David Grain is
13 going to be one of my appointees on the Investment
14 Advisory Council. David has an investment
15 management firm in Sarasota, Florida and,
16 interestingly enough, also served on a similar
17 advisory committee in Massachusetts, where he came
18 from before, and will be submitting his paperwork at
19 one of the next Cabinet meetings. But we're glad to
20 have him here today. Thank you, David.

21 MR. KONRAD: Welcome, David. My name is Rob
22 Konrad. I am chairman of the Investment Advisory
23 Council. Thank you, Governor Crist, and to the
24 Board for allowing the IAC to participate in today's
25 meeting. What I'd like to do is briefly review the

1 objective of the IAC, touch upon some of our recent
2 activity and provide some thoughts of what we'll be
3 looking at in the months ahead.

4 First, as we enter September, I'd like to look
5 back quickly 12 months ago to September of 2008.
6 This marked the failure of several of the large
7 financial institutions, which marked really the
8 acceleration of the financial crisis. I mention
9 this only because the SBA was currently in
10 transition at the time, in search of a new executive
11 director.

12 The IAC as a whole would like to commend the
13 trustees for the choice of Ash Williams. Ash's
14 prior tenure at the SBA, coupled with his private
15 sector experience, provided Ash with a unique skill
16 set for the job. And the IAC has been pleased with
17 his leadership through a very difficult investment
18 environment.

19 The IAC provides independent strategic level
20 oversight and guidance to the SBA's funds and major
21 investment responsibilities. Meeting quarterly, the
22 IAC provides oversight and policy guidance toward a
23 goal of ensuring that the SBA can meet its long-term
24 financial obligations, attempting to minimize the
25 probability of shortfall.

1 Toward this end, the IAC requests research from
2 the SBA staff and reviews and evaluates potential
3 changes related to investment policies for the SBA's
4 major initiatives, asset allocation targets and
5 allowable variance for the FRS Trust Fund,
6 investment performance and attribution, the
7 performance and cost effectiveness of the FRS
8 Pension Plan and the FRS Investment Plan relative to
9 their public fund peers, the evolution of investment
10 opportunities and vehicles and how these relate to
11 the SBA's initiatives.

12 And we address other areas as may be directed
13 by the Legislature, the trustees or requested by IAC
14 members themselves. Looking back over the Council's
15 past three meetings, December of '08, March and June
16 of '09, the IAC's activity reflects its commitment
17 to these priorities through a review and
18 consideration of the FRS Pension Plan investments,
19 performance and attribution, the FRS Pension Plan
20 asset and liability update and confirmation of the
21 asset allocation targets, the FRS private equity
22 portfolio and the establishment and implementation
23 of the Florida Growth Fund, review of the policies
24 and products -- policies, products and performance
25 of the FRS Investment Plan and a review of the SBA's

1 budget.

2 I'd like to thank the trustees for approving
3 the IAC's requested changes to the SBA's budget.
4 This has allowed the SBA to move forward with
5 several recommendations from the Council and other
6 committees.

7 The Council has reviewed the Local Government
8 Investment Pool, now Florida Prime's legal
9 compliance, investment performance, investment
10 policy and best practice adoption during a joint
11 session with the Participant Local Government
12 Advisory Council.

13 We reviewed adjustments to the Lawton Chiles
14 Endowment Fund's investment policy statement to
15 reflect the legislative-driven changes to the fund
16 size and liquidity requirements. And we reviewed
17 known and potential impacts of the financial crisis
18 on the SBA's portfolios and the future opportunities
19 that may flow therefrom.

20 Looking forward and given the changes we've
21 recently seen in the financial markets and the
22 global economy, I believe the IAC will be working
23 with staff to be sure any needed adjustments to the
24 SBA's investment policies are made and that the SBA
25 is focused and positioned to take advantage of

1 opportunities that have been created as a result of
2 a global recession, continuing asset and risk
3 repricing, ongoing de-leveraging and the fragmented
4 credit market.

5 I'd be happy to answer questions you may have.

6 ATTORNEY GENERAL McCOLLUM: I do generally. Do
7 you go by Robert or --

8 MR. KONRAD: Rob is great.

9 ATTORNEY GENERAL McCOLLUM: Rob? Okay. Rob.
10 Being the chairman of the Council, it's a very
11 important role, and all of us up here who have the
12 appointees like we do are very reliant on you.
13 Today we've been going through a process ourselves
14 of asking a lot of questions. And we would like to,
15 of course, continue to do that.

16 But how do you proceed? In other words, you
17 give us a summary of what you've done. But do
18 council members burrow in and question similar to
19 what we're doing today, or you are -- you're the
20 more professionals. We're sort of the policymakers
21 up here and the trustees, but you're the
22 professionals.

23 When you ask questions or when you get
24 involved, how do you do it? Do y'all meet as a
25 group? Do you go out on your own to talk to the

1 staff at the SBA other than Ash? How do you
2 proceed? How do you do this analysis you sort of
3 summarized today?

4 MR. KONRAD: Sure. We meet quarterly. And
5 there's an agenda typically, and we dig into the
6 details at that time. They're very detailed
7 meetings.

8 ATTORNEY GENERAL McCOLLUM: Are they all-day
9 meetings?

10 MR. KONRAD: For the most part. With the
11 Sunshine Law, we're really prohibited from meeting
12 as a group outside of those meetings, but we do have
13 the opportunity and the SBA has been providing and
14 been very helpful, whenever we have questions on any
15 of the initiatives or any issues we may have or
16 questions we may have, in providing research and
17 doing studies for us.

18 So we typically, the members of the IAC have
19 been digging in pretty deeply, especially if there's
20 any things that we might have questions on.

21 CFO SINK: Again, thank you for your service,
22 and all the rest of the volunteers who spend so much
23 time. I had a copy in here of your agenda for
24 coming up, September. And I see that you do have an
25 hour set aside to do a real estate investment

1 review. Is this Terry Ahern, the Townsend Group, is
2 that one of our consultants, or what's the
3 relationship?

4 MR. KONRAD: Yes. The Townsend Group is our
5 real estate consultants. And the Townsend Group is
6 one of the top real estate, institutional real
7 estate consultants in the U.S.

8 CFO SINK: I'd just personally like to
9 encourage you-all to look carefully and think
10 carefully, given the state of the real estate
11 markets today, but also our expectation that there
12 is going to be some fall-out in the commercial real
13 estate portfolios, and help assure us, because as
14 the General said, you're the experts that we've all
15 appointed to be on the IAC.

16 And also you have an opportunity now to speak
17 directly to the board members, and I'd just like to
18 hear kind of unfiltered, what are some of the things
19 that you think that we as the Board ought to be
20 looking at, thinking about, maybe some of the
21 conversations that have come up in your IAC, or just
22 you personally? This is your chance to talk to us
23 directly, because we operate in the sunshine, too.

24 MR. KONRAD: Sure.

25 CFO SINK: And this is the only chance we have

1 to hear from the members of the IAC.

2 MR. KONRAD: Well, I've been a member for two
3 years now of the IAC. And certainly, if you look
4 back from 2007 until today, it's been a treacherous
5 time in the financial markets. And I must say with
6 the transition that took place at the SBA and the
7 process that was in place and was followed and the
8 fact that with Ash coming in and the implementation
9 of that process and the fact that this group did not
10 panic, it did not capitulate and it stayed the
11 course, I think the beneficiaries of this fund are
12 much better off because of that. And I've been very
13 pleased with that, been very pleased with Ash and
14 very pleased with the process he's brought to the
15 table.

16 As far as our talk today, I would, I guess,
17 caution, and one thing that's come to mind is, as a
18 fiduciary -- and we talk about the Florida Growth
19 Fund and investing within the state of Florida, I
20 think it's important, as General McCollum touched
21 upon, I think all of us who are fans of Florida
22 would very much like to see, on an all-else-is-equal
23 basis, certainly those investments take place within
24 the state.

25 At the same time, as fiduciaries, the duty is

1 to provide the best risk-adjusted returns in order
2 to meet the needs of the beneficiaries. I guess I
3 would caution moving too far in that direction. I
4 think it's certainly prudent to take a look and see
5 if there's capacity in those investments within the
6 state. But I think one must be cautious when
7 looking at that. As Ash touched upon in the past,
8 there have been some mixed results, and certainly we
9 wouldn't want to have a negative effect on any of
10 our investments for that reasoning.

11 CFO SINK: Thank you. That's good advice.

12 GOVERNOR CRIST: Rob, I want to thank you for
13 your service, as well as my colleagues have done.
14 You've done an extraordinary job, and we appreciate
15 that very much, and thank you for all the time
16 you've put into it as well.

17 MR. KONRAD: Thank you.

18 ATTORNEY GENERAL McCOLLUM: Governor, Rob Gidel
19 is here, as well as Rob, our chairman. And I know
20 he's come a long way. I wondered if I could ask, or
21 we could ask him if he has observations. He's been
22 on the Council now for a short time, but he's been
23 over looking at it, as I recall. Because he's my
24 appointee, I recall very well he has an extensive
25 background with other pension plans. I may be

1 surprising him with this.

2 Rob Gidel, would you like to give us at least
3 an impression you have, join the Rob and Rob team
4 here?

5 MR. GIDEL: Well, first of all --

6 CFO SINK: Excuse me, General. Rob, could you
7 just -- I don't know. Could you give me a little
8 bit of your background? Is that all right?

9 MR. GIDEL: Sure. Before I do that, however, I
10 am thrilled that you have appointed David Grain to
11 join me on this panel. David and I not only worked
12 together on a transaction, and I was on a board in
13 which he was CEO. His background is extraordinary
14 and will complement my background, so I'm very --

15 CFO SINK: I'm relieved.

16 MR. GIDEL: -- happy to see him in the
17 audience. Let me make a couple of observations.
18 Without going through memory lane, since 1985 I've
19 been involved with managing, both in a structured
20 product and as a fiduciary, for over 25 state
21 pension funds, direct relationships with the
22 California STRS and PERS, the teacher retirement
23 system of Texas, Virginia, Maryland, New York Common
24 and Teachers, among a number of other large pension
25 funds.

1 Made presentations to them in their chambers,
2 as I'm doing to you today. Very familiar
3 individually with both the asset allocation
4 specialists, like Steve and his group, as well as
5 tactical allocation specialists. Terry Ahern, for
6 example, who will make a presentation to our
7 committee in a couple of weeks, I've worked with for
8 over 25 years and I call him a friend. I'm very
9 familiar with these people individually, as to what
10 they do, how they think.

11 But what I think is important to take away from
12 these meetings today is that -- and I think I'll
13 make one kind of anecdote from my career, and that
14 for after about seven years of directly managing the
15 funds for Washington and Oregon, I moved to Texas
16 with the Bass family, who as you may be aware, have
17 significant personal wealth of their own.

18 And I was used to asset allocation models and
19 investing part of their capital to achieve what
20 really is the mission of all of us, and that is to
21 accrue and accrete enough assets and liquidity to
22 fund the retirement obligations for the over 110,000
23 people that depend on us. That's what our job is.

24 These kinds of models -- and we talk about two
25 percent or five percent over the CPI Index, and we

1 look at a seven percent rate, is actually quite a
2 difficult benchmark when you think of having to
3 invest \$100 billion in the market every day to
4 achieve seven percent. If we could just simply put
5 that in a certificate of deposit and go home, we
6 would do that. Unfortunately, the investment
7 markets don't allow us to do that.

8 And the anecdote I'd like to share with you is,
9 having spent ten years of my life investing with
10 folks like Steve and others who are challenged to
11 come up with models and strategies and execution of
12 investment vehicles to achieve that, I moved to
13 Texas. These folks had \$6 billion of individual
14 assets themselves. And so when I asked them what
15 their opportunity cost of capital was so that I
16 could invest their money appropriately, they looked
17 at me and said 40.

18 And I took -- I was quite taken aback from that
19 in the sense that to invest \$6 billion at 40 percent
20 is impossible. Well, the reaction was, we choose
21 oftentimes not to invest. We don't have the
22 opportunity, the alternative to exit these markets,
23 to exit and basically make tactical shifts in
24 allocations just because we have our own personal
25 experiences with investing or we choose not to, just

1 simply because of past or what we believe are future
2 opportunities.

3 We have to depend on a lot of different
4 expertise, both past, present and future. And so
5 the message I would like to give you today is that I
6 spent a whole day with the SBA staff. I think I
7 have the experience and I'd like to think the
8 expertise, both good and bad experience, by the way,
9 to understand the fixed income folks and their
10 strategies and their capabilities to execute. I
11 understand foreign equity markets. I understand
12 strategic and tactical and private equity markets
13 because I've invested in those personally as well as
14 on behalf of clients.

15 And so I think I have the capability of
16 understanding whether Ash and his folks are capable
17 of managing these kinds of -- this amount of
18 capital. And I can tell you that I'm very highly
19 confident in not only who they picked as
20 consultants, the way they talk about the strategies
21 themselves, the amount of risk they're willing to
22 take, the reward expectations they have. And we're
23 going to continue to test them, as will David when
24 he joins us, and Rob, as I get to know him better.

25 It's all a function of our own personal

1 experience. It's not -- you know, California
2 approaches their asset allocation model and their
3 liabilities very different than Florida. For
4 example, the demographics and the liabilities that
5 the State of California has to meet is very
6 different than Florida, much more difficult, as it
7 is different for a teacher retirement system that
8 doesn't involve federal or state employees. They're
9 all different.

10 So as a consequence, when Ash and the
11 consultants sit down to evaluate what is the right
12 strategy to fund these liabilities, it's not only
13 thoughtful, it has to be to our point of view. And
14 so I think for me individually, I need to not only
15 apply what I know and what I've used on behalf of
16 other clients, I need to understand Florida. And so
17 in that case, we're all learning. And that's going
18 to change, particularly as the markets change.

19 But that's basically how I approach this and I
20 think as the other members will. And based on what
21 experience I have in the past, I can tell you that
22 I'm highly confident in the staff. I'm highly
23 confident in the consultants. And the fact that we
24 sit above 90 percent funded in the asset allocation
25 model today is just outright extraordinary. So with

1 that, that's kind of my observation. Is there
2 anything I can --

3 CFO SINK: That's very helpful. Thank you.

4 ATTORNEY GENERAL McCOLLUM: It is. Thank you
5 very much, Rob. Appreciate you coming up today.

6 MR. WILLIAMS: We are ready to move on. Why
7 don't we then move forward to the Participant Local
8 Government Advisory Council report. We have the
9 chairman, Mary Ellen Elia.

10 MS. ELIA: Well, good morning.

11 GOVERNOR CRIST: Good morning.

12 CFO SINK: We know who you are, but for the
13 purpose of the audience and the record --

14 MS. ELIA: I will. Mary Ellen Elia. I'm
15 superintendent of schools in Hillsborough County.

16 GOVERNOR CRIST: Yes, you are.

17 MS. ELIA: Yes, I am. It's a pleasure to be
18 here with you today. And I know I speak for the
19 other investors in now the Prime Fund and what was
20 previously the Local Government Investment Pool. As
21 you may be aware, Hillsborough County schools and
22 other public agencies in Hillsborough County were
23 very heavily invested and, as a matter of fact,
24 still are.

25 I would say to you that the Local Government

1 Investment Council, we have had two meetings and a
2 third is scheduled later this month. I'd like to
3 thank very much the IAC and the support that the
4 experts have in working with us and providing us the
5 information that's, I think, necessary for us to
6 have the kind of confidence that is important for
7 the Local Government Investment Pool or Prime Fund.

8 I'd also like to underscore what we all
9 believe, I think, is that Ash Williams has done a
10 great job in taking over a difficult situation that
11 we all faced. And I also would like to emphasize
12 the -- I think the support that the pool has, the
13 Advisory Council has in Federated. We're very
14 pleased with the support they've given, the response
15 that has come from the investment survey that was
16 done, and the kind of look different, the grade of
17 communication and the support that we have as
18 investors.

19 We have, of course, reviewed the financial
20 operations and the investment policies and are
21 keeping a close watch on Fund B, perhaps not the
22 nicest thing that we do, but at least we -- as was
23 noted in the previous report, there has been a
24 substantial amount that's been returned. And we
25 feel like we at least are comfortable that Federated

1 has a handle on what's happening and keeping a close
2 watch on where we are.

3 The other things that I'd like to point out,
4 the Investment Advisory Council and of course the
5 Participant Local Government Advisory Council work
6 together in that we review, with their expertise,
7 the investment policies, and looking at the legal
8 compliance as well as best investment practices.
9 The investment policy guidelines reflect the best
10 practice, we believe. And a portion of our June
11 meeting, I think I mentioned, was joint with them,
12 so that we could look at exactly what their
13 recommendations as experts in this field were.

14 We're working also in partnership with the SBA
15 to provide the best value for the Florida local
16 governments. I believe it's important for us, in
17 the context of the difficulties that we have had
18 over the last 18 months, to look at the Prime Fund
19 as a viable place for local governments to invest,
20 that we have liquidity and that it is not a
21 high-risk investment. And we're working very
22 closely with Federated and with SBA and Ash so that
23 we can get that word out.

24 People are concerned. And I think it's
25 important that we communicate more than normal, more

1 than what might be acceptable in other
2 circumstances, so that people feel more comfortable
3 and understand that we are keeping very close ties
4 and that you are keeping close ties on what's
5 happening in SBA and particularly with the Local
6 Government Investment Pool.

7 So I appreciate the appointment, and I also
8 know that the other members of my committee, our
9 council, are very pleased to be there and part of
10 this, since we really take seriously, as do you, the
11 importance of this for our own local governments.

12 CFO SINK: Let me ask a question about the -- I
13 noticed that the fund was about \$6 billion right
14 now, and kind of the last quarter, whatever the
15 distributions were about the same as what the
16 deposits were. But as we all learned, the critical
17 point in time for the fund will be over the course
18 of the next three or four months, as those tax
19 collections start to come in, and reaching kind of a
20 peak in, I think, March or April.

21 MS. ELIA: Right.

22 CFO SINK: So what are you hearing in terms
23 of -- are you thinking that these public entities
24 and tax collectors will be using the Florida Prime
25 Fund or -- and that we'll see increasing balances,

1 or are -- I know that there are some other competing
2 funds that have been marketed and set up. At the
3 end of the day, one of the questions we all ask is
4 whether or not the SBA should even be in this
5 business. So what is your sense from the potential
6 depositors out there?

7 MS. ELIA: I am on the superintendents'
8 organization executive committee, and it comes up
9 often. And I have expressed my concern. And in
10 fact, when you look at other investments that
11 districts and other entities may have had and you
12 look at the returns that we're getting, in a safe
13 environment, we're right there. And so that's my
14 story. I've been very vocal in presenting that.

15 And I think that the change of kind of the look
16 of the fund, the communication that's been put in
17 place, the reputation that Federated has will over
18 the long-run support this -- the continuation and
19 the growth of the fund.

20 ATTORNEY GENERAL McCOLLUM: Mary Ellen -- and
21 we heard the presentations earlier from Knupp and so
22 forth. It looks to me like that if this fund has
23 the confidence back in it that it previously had
24 before the pool got the bad reputation of that
25 subprime, that the very fact that the cost is so

1 much lower of doing business here than I would
2 assume any local government could get on any
3 short-term investment anywhere else, that that would
4 itself be a reason for being here, because you've
5 got to be able to get a better rate of return
6 overall in this pool. Is that what you feel?

7 MS. ELIA: Yes, I absolutely do. However, as
8 you can imagine, those of us who are not in this
9 investment only as a secondary role have to feel
10 that comfort level with the decisions that are made.
11 And I think that that has certainly affected what's
12 happening with the pool and why you have not seen as
13 many investments as you previously would have, or
14 the number of people that have kind of pulled back
15 and remained kind of watchful.

16 I think over the next six months that you're
17 going to see more people are looking at that and
18 doing comparisons. We obviously have diversified
19 some, and we're right in the ballpark with our SBA
20 LGIP investment. So I think it's important for
21 people to see that. I often say now that there's
22 more scrutiny on what's happening with our funds
23 here than there is anywhere else. And I feel very
24 comfortable with that.

25 I have to say, however, that there are some

1 people that just feel like this was a negative thing
2 and they are going to have a more difficult time
3 getting over it. So we'll have to wait and see. I
4 think there's a number of people clearly that want
5 to make sure that the fund is alive and well and
6 progresses.

7 You know, it kind of hit this particular entity
8 earlier. And so people have to get beyond thinking
9 that this was the big problem and that this fund did
10 things that other places might have been more
11 secure. We've certainly now seen that in fact that
12 wasn't the case.

13 So I think that we're on the right track. I
14 appreciate the oversight that the trustees have
15 shown, particularly in the last year, to make sure
16 that we have investment firms in that are really
17 knowledgeable and work with us and understand the
18 necessity of having that kind of trust.

19 ATTORNEY GENERAL MCCOLLUM: Mary Ellen, it is
20 certainly true what the CFO said. If we're not
21 needed, the State doesn't need to be in the
22 business. But if as you seem to indicate this
23 morning, local government leaders, those of you who
24 are involved with it right now, feel that we are
25 providing an opportunity for a better rate of return

1 and at least a sound, if not more sound vehicle for
2 helping local governments with these funding
3 mechanisms, then we want to continue to be here for
4 you.

5 So it's encouraging to hear what you say. It
6 sounds like we are providing that service and that
7 over time your expectations, as would ours, be that
8 there will be more coming back to it and that it
9 will prosper and benefit from the greater oversight
10 that we are now doing. And that's the conclusion I
11 draw from your comments.

12 MS. ELIA: Absolutely.

13 ATTORNEY GENERAL McCOLLUM: Thank you.

14 MS. ELIA: Thank you.

15 CFO SINK: Roger -- excuse me. Roger, did you
16 want to -- Governor, this is Roger Wishner, the
17 other member of the committee. I think you were the
18 only two members.

19 MR. WISHNER: Thank you and good morning.
20 Roger Wishner, the mayor of the great city of
21 Sunrise. I want to also thank you-all for your
22 service that you're providing to the people of
23 Florida, especially as trustees for this. I want to
24 echo Mary Ellen's comments, as well as I'm very
25 supportive. I found out about this when I got

1 reelected back to the commission when I left the
2 Legislature in '07, found out we had \$282 million
3 invested in this, and obviously we know history has
4 shown that the downturn of the economy and bad
5 investments that were made obviously cost us quite a
6 bit of money.

7 I actually served on the special committee
8 dealing with the Enron, when we were investing back
9 in the old days in Enron, and saw the problems that
10 existed when you make bad decisions with information
11 that you didn't receive.

12 Recently we had a meeting in Orlando of the
13 Florida League of Cities, which is a culmination of
14 all of the local governments getting together. And
15 I asked Ash Williams, as well as Federated, if they
16 would put a booth up there to advertise or promote
17 this fund.

18 And one of the things I found surprising -- and
19 I spent quite a bit of time, by the way, working at
20 the booth and bringing in the elected officials that
21 I recognized and knew. But one of the things I
22 found out is very few of them understand or really
23 know about this fund. And that's a big problem.
24 And I think one of the things I'd like to say to you
25 is we really need to do a better job at marketing

1 this.

2 This is a great place to park local government
3 money for a short period of time, with a decent
4 return. And I believe it's safe at this point, with
5 all the changes that have been made, that you've all
6 put into place as well as the Legislature. But I
7 think the key is is that a lot of people, especially
8 at the local level, mayors, commissioners and
9 council people don't really know about this.

10 And I think one of the things we need to do if
11 we're going to continue, as was asked earlier,
12 whether we should be in this business, and the
13 answer is, I believe, yes, because it is a place for
14 us local government people to put our money and know
15 that it's there, and we can pull it out whenever we
16 need it, when we have to spend like, for example,
17 we're doing right now, about a \$400 million water
18 and sewer reinvestment program because our utility
19 system is so old right now. And so we know that we
20 can put our money there, our reserve money, and we
21 know we can get it to spend it on those services.

22 But going back to it, I really think it's
23 important that we discuss the issue, I think amongst
24 the IAC as well, and that is, is how do we reach out
25 to those local government people, whether or not

1 they're the chief financial officers of the city,
2 whether they're city managers or whether they're
3 whoever their financial advisors are. But that's
4 really where I think we need to go if we're going to
5 pump this up.

6 And on the issue of whether people will come
7 back, I think they will. I think cities and
8 counties and school boards will come back and put
9 their money in there if they believe that we are
10 safe. And I believe if we market it the right way,
11 we can prove that to them, and then I think we can
12 get those monies back. And as you know, the more
13 money in there, the better the return we can work
14 on.

15 CFO SINK: Thank you.

16 MR. WISHNER: So thank you.

17 ATTORNEY GENERAL McCOLLUM: Before you walk
18 away, it sounds to me like that it is something,
19 Mayor, that you've looked at very seriously. And it
20 would be interesting to know if before all of this
21 happened, a couple of years ago, what percentage of
22 the local government entities that could have
23 invested in the pool had done so. I bet it's fairly
24 small, even though it's much larger in dollar
25 amounts, it was then than it is now.

1 I think that your point about educating and
2 allowing people more knowledge of that I think is a
3 great suggestion. And I know I for one as a trustee
4 would encourage Ash and the other team and your
5 advisory group to work at making that knowledge. I
6 know the three of us can do that when we go around
7 and talk to leagues of cities and other groups that
8 are representing various entities that make these
9 kind of decisions. So thank you for calling it to
10 our attention.

11 MR. WISHNER: Thank you.

12 MR. WILLIAMS: Thank you, Mayor, Chairman. We
13 now have the Audit Committee. And it should be
14 noted that the Audit Committee has turned out in
15 full force. We have its entire membership with us
16 today. Kimberly Ferrell, Melinda Miguel and our
17 distinguished chairman, Mr. Bill Sweeney.

18 MR. SWEENEY: Ash has already introduced the
19 other members of the committee, Melinda Miguel from
20 the Governor's Office and Kim Ferrell from the
21 General's office. They are the brains of the
22 committee. And I'm the old member of the committee.

23 First of all, I would like to thank you for
24 your budget support recently. These were
25 requirements that we thought very important to

1 execute audit recommendations that have been made in
2 the past, some of them as long as four or five years
3 ago. So I think that when we get recommendations,
4 we need to bring them to you and you need to
5 consider them seriously so that we are complying
6 with our fiduciary duties with respect to the fund.

7 I would like to say we have not only a brief
8 report but we have over the last five years a small
9 summary of audit findings, and we didn't submit
10 them. It's a very good cure for insomnia. We
11 didn't want you to feel that you'd have to read all
12 these. The audit committee is going through these
13 carefully, and over the last four or five years
14 we've had as many as 300 recommendations. We have
15 audited or have, excuse me, implemented about 150.

16 We are behind schedule. If you look at our
17 submission for this meeting, it was a list of the
18 meetings that, although I wasn't on the committee
19 last year, you can see there were 34 meetings. And,
20 of course, a lot of them were due to the disruptions
21 in the market.

22 And so we are back full force, looking to
23 implement these audit recommendations. And I say
24 that they're external audit and internal audit
25 recommendations. As any of us who have been audited

1 know that not all these recommendations are
2 something we would agree with. So we are working
3 with Ash and the management to look at things and
4 maybe modifying some of the recommendations to fit
5 our course.

6 But we are behind. And while I'm somewhat
7 reluctant to pass another accolade on to Ash,
8 someone might think we're in Vatican City and we're
9 going to have three puffs of white smoke here in a
10 minute. But Ash has changed the course of staff and
11 they are working substantially on the
12 recommendations, and we hope by the next meeting
13 that we will have a much more substantial report as
14 to the compliance of the outstanding
15 recommendations.

16 I think that there are some other things that
17 we will be looking at. For example, from time to
18 time there are external auditors who are not
19 involved with consulting projects that the Board has
20 hired. And I think in order to maintain the
21 independence of -- and this includes the auditor
22 general -- that these people are going to need to
23 report directly to us at least initially, so that we
24 do not get their reports secondhand.

25 It often helps to sit down with these auditors

1 when they're giving their initial findings so that
2 you can sort of assess their demeanor and understand
3 what they're saying before they have met with staff
4 and -- I'm reluctant to use the word bludgeoned, but
5 enlightened as to the staff's position. We need to
6 have that position explained to us initially.

7 I think there are some other things that we
8 might be looking for. And the Audit Committee is
9 not quite as sexy as some of the market
10 participants. We're more involved with process. We
11 don't make investment recommendations. We're trying
12 to do process. We feel that we do have
13 responsibilities to inquire of anything that may
14 cause risk to our trustees and our beneficiaries.

15 With that, we may be looking at things like
16 liquidity. The fund, the pension fund itself has
17 become -- when I was here with the Division of Bond
18 Finance, the fund was immature, and that is, the
19 contributions paid out whatever we were paying to
20 the beneficiaries. Now the fund has to pay in
21 addition to the contributions.

22 And so as university endowments have found out
23 here recently, they thought they were under a
24 different thing and that they were able to invest in
25 perpetuity. They have found out that their

1 beneficiaries were much in need of liquidity. And
2 so we will be looking at certain factors of
3 liquidity, since our fund is going to have to be
4 paying and matching the contribution in order to
5 meet the obligations. And after all, the whole
6 purpose is to extinguish the liabilities for the
7 pension fund.

8 And one of the things that I would like us to
9 bring to you -- and maybe we will meet with the
10 actuaries -- is to also discover what exactly are
11 the assumptions of the pension fund and what are the
12 bases of it. And I think the trustees, it's just as
13 important, because that's the basis of an unfunded
14 liability.

15 And when the rating agencies first rated all
16 the state jurisdictions, they did it by just looking
17 at gross unfunded liability calculation. It was
18 subsequently pointed out to them that by changing a
19 few assumptions, you can liquidate the liability
20 with a pencil. So I think it's going to be
21 important for us to bring that to your attention.

22 And the other big study that apparently is --
23 that is going on is a risk management. I am
24 reluctant to say that we will ever come up with a
25 risk management program that is going to be

1 foolproof. Obviously these markets, products in the
2 markets evolve rapidly. We now have flash trading.
3 We don't -- it's just almost impossible. None of
4 the firms on the Street seem to be able to do risk
5 management. And we've had some notable failures,
6 including the firm that I used to work for, Lehman
7 Brothers.

8 In conclusion, I would like to also say that
9 one of the principal tenets of an audit committee is
10 to make sure that the financial people have
11 continuing education, that is, the staff people.
12 And that's as a general principle. In this
13 particular nonprofit business that we have, we also
14 have professionals. We are not in the widget-making
15 business. We have professionals that are
16 accountants and investment people. And I think that
17 we will be working with Ash to try to develop --
18 something that I feel particularly important is a
19 continuing education for the staff people at the
20 SBA.

21 In these troubled budget times, it's difficult
22 to find money to send people off. And I think with
23 some prudent forethought, we can pick venues where
24 people can actually find out what's going on,
25 particularly from the advantage of a buy side

1 person. We don't seem to have as much trouble
2 with -- sale people seem to find us very easily --
3 to find out how they have addressed their problems.

4 And I think that it is incumbent upon us to
5 make sure, since we are -- we have one advantage in
6 that we're isolated and we have a -- but the
7 disadvantage is that I think it would be incumbent
8 upon us to make sure that our staff people have
9 continuing education, and I would hope that we will
10 address that shortly.

11 We would be happy to ask -- or answer any of
12 your questions, comments, advice.

13 CFO SINK: Well, the time is getting short,
14 Bill, but thanks for your service, and Kimberly and
15 Melinda. We've been through a challenging time the
16 past year. Will you be prepared at the next board
17 meeting to make some commentary about the Deloitte
18 compliance study that's underway?

19 MR. SWEENEY: I'm not sure how far that will be
20 by the next meeting. I'm not sure when the next
21 meeting is.

22 CFO SINK: Probably in December sometime.

23 MR. SWEENEY: We will be if we have the
24 information.

25 CFO SINK: Obviously we're paying them a good

1 sum of money to come and review our total compliance
2 environment at the Board, and it's something that's
3 really important for us, and particularly for the
4 audit committee because you're our independent voice
5 really reporting directly to the Board here.

6 MR. SWEENEY: I think that on the corporate
7 level, people are very reluctant to serve on audit
8 committees with Sarbanes. I think it's been likened
9 to being a lexicographer or parsing English
10 sentences when you were in the fifth grade. But
11 thank you very much.

12 GOVERNOR CRIST: Thank you.

13 MR. WILLIAMS: Thank you, Bill. Mindful of our
14 time, we will keep the pace brisk. We have a legal
15 report from SBA's general counsel, Tom Beenck, and
16 Deputy General Counsel Maureen Hazen.

17 MR. BEENCK: Good morning. My name is Tom
18 Beenck. I'm the general counsel at the Board. The
19 legal staff at the State Board of Administration
20 faced a perfect storm of an aging population all
21 reaching retirement age in roughly the same period
22 of time over the last seven months. We went from
23 five lawyers down to three to start this year. One
24 of those three retired May the 1st, which left us
25 with two lawyers.

1 So from January to today we've been in the
2 process of trying to restaff up the legal staff at
3 the Board. I'm happy to say that we have hired four
4 assistant general counsels. The last of our hirings
5 started this morning. So I think we've got full
6 staff. We have three support staff in the general
7 counsel's office. We have a good, wide background
8 of lawyers, having transactional background, state
9 experience and private law firm experience.

10 So I think we are now poised going forward to
11 do a good job handling the day-to-day legal
12 requirements and duties that face the Board, as well
13 as some special products which had been put on a
14 back burner due to our staff shortages in the last
15 year, year and a half.

16 To address one of those special projects, I'd
17 like to have my deputy general counsel, Maureen
18 Hazen, come up.

19 MS. HAZEN: Thank you, Tom. Good morning. I'm
20 Maureen Hazen, deputy general counsel. It's a
21 pleasure to be here with you this morning. I'll
22 just keep this brief but wanted to update you on an
23 exciting project that we have going on at the Board.
24 We have recently commenced work on a search to
25 update the pool of law firms who are eligible to

1 serve as securities litigation counsel for the SBA.

2 In light of recent developments and
3 discussions, pay to play, we think that this is an
4 exciting project. We're working with a consulting
5 firm, EK&A on this project. And based on our
6 initial take, it looks like this is going to be an
7 industry best practices. We're really going to be
8 setting an example for how we conduct this project.

9 The project is important, really fulfills two
10 separate objectives of the Board. First is a
11 prudence objective. As a fiduciary, the SBA has a
12 duty to ensure that all of its experts, including
13 its counsel, are the most qualified and effective
14 counsel out there to represent the SBA and the funds
15 that it manages, including with respect to
16 securities litigation.

17 It has been several years since the pool has
18 been revised. And so our office, general counsel's
19 office thinks it's prudent to do that at this time
20 and are excited about interviewing firms and seeing
21 which firms are out there, what kind of cases they
22 are in fact litigating and just what's going on in
23 that particular industry.

24 The other thing, the other objective that this
25 fulfills is basically the integrity of the process.

1 We are planning to conduct a search in a prudent,
2 competitive and transparent process. We've engaged
3 the consultant to assist us. And we believe that
4 having a process that's open and transparent like
5 that will really inspire confidence in both the SBA
6 and its members.

7 And we're also very excited that we're going to
8 be working with a member of each of your three
9 offices who will be participating in the selection
10 committee, Kent Perez, Rob Wheeler and Dan Sumner.
11 So we're looking forward to that.

12 I'm happy to answer any questions. I know
13 we're short on time but . . .

14 CFO SINK: I do have a question for the legal
15 department. Certainly I understand, under the
16 Sunshine Law, that we can meet in private if we
17 think it's necessary to talk about litigation
18 matters. But it has been reported that the brokers
19 that were involved in selling the questionable
20 securities into the SBA, the LGIP and the other
21 entities that purchased the same securities, that we
22 had engaged a lawyer to determine whether or not we
23 thought we had a case.

24 And I'd just like to have some update, whatever
25 is appropriate here in the public forum, of where we

1 stand on possibly recouping some of the losses
2 that -- some of the losses that we incurred.

3 MS. HAZEN: Well, we have identified three
4 broker-dealers that sold potentially securities that
5 were not registered under the Securities Act of
6 1933. The significant one is Lehman Brothers, which
7 now is in bankruptcy, and another significant one is
8 J.P. Morgan. Less significant in dollar amount is
9 Credit Suisse.

10 J.P. Morgan, we've engaged Mike Pucillo, from
11 Berman, DeValerio, about a year ago to conduct
12 negotiations of that, and those discussions are
13 still ongoing.

14 CFO SINK: Are we making progress?

15 MS. HAZEN: I believe that we've made progress
16 in that front. We have had a couple of meetings,
17 and we have some more meetings to discuss settlement
18 negotiations in the coming weeks.

19 GOVERNOR CRIST: What about Lehman?

20 MS. HAZEN: Well, Lehman Brothers, we filed a
21 claim in the -- the Lehman Brothers entity that sold
22 the commercial paper is Lehman Brothers, Inc., the
23 broker-dealer entity. That entity is in insolvency
24 proceeding under the Securities Investor Protection
25 Act, which is a little bit different substantively

1 than the main Lehman Brothers Holdings bankruptcy.
2 So it's a little bit different proceeding and it's
3 on a different track than the main Lehman Brothers
4 Holdings bankruptcy.

5 But we did file a claim for sale of
6 unregistered securities in January, and we are still
7 waiting to hear a response from the trustee in that
8 case. And in fact the information in the market on
9 how that particular proceeding is progressing has
10 been very slow coming. So we're just in line with
11 everybody else waiting for an update from the
12 trustee and the court.

13 GOVERNOR CRIST: For J.P. Morgan, I think you
14 said you've hired outside counsel to assist?

15 MS. HAZEN: We did. We engaged counsel about a
16 little over a year ago to assist just with the
17 settlement negotiations, and those talks are
18 ongoing.

19 GOVERNOR CRIST: Is there any other way to be
20 more aggressive as it relates to Lehman, to make
21 sure that we get in line, as close to the front of
22 the line as possible?

23 MS. HAZEN: We've done everything that we can.
24 Back when we were investigating how to present the
25 claim, we did a lot of research on whether or not we

1 could characterize the claim as a customer claim,
2 which would have given us significant preferential
3 treatment. But it was concluded that that wasn't
4 feasible and in fact could possibly subject us to
5 sanctions. So we ended up -- just thought it was
6 the most prudent course of action to go ahead and
7 file it just as a general customer claim, which
8 means it is an unsecured claim.

9 Because of the amount of information, or lack
10 thereof, about the Lehman Brothers SIPA proceeding,
11 it's really hard to tell at this point whether there
12 will be anything that's recoverable or not. Of
13 course, in an interest of just clear disclosure, we
14 are informing the public that because it's a
15 bankruptcy, there's -- we are not sure whether
16 anything will be recoverable and to expect the
17 worst.

18 GOVERNOR CRIST: Right. But we're not sure
19 that there isn't or couldn't be.

20 MS. HAZEN: That's absolutely correct. We
21 don't know at this point.

22 GOVERNOR CRIST: I've sued corporations before,
23 and they claimed bankruptcy just to escape having to
24 give up the dough.

25 MS. HAZEN: That's right. I don't know what

1 kind of assets are in Lehman Brothers, Inc., the
2 broker-dealer entity. That information has not been
3 as open at this point as the main Lehman Brothers
4 Holdings, but it will be out there once the trustee
5 and the court works through it.

6 And as far as the preference, I mean, the
7 customer claims that have preferential treatment in
8 that proceeding are, you know, a relatively low
9 dollar amount, but there are probably a lot of
10 customers. But, so, we have a significant claim
11 so --

12 GOVERNOR CRIST: Like people.

13 MS. HAZEN: Yes.

14 GOVERNOR CRIST: Fellow Floridians. What may
15 be low to somebody may be a lot to somebody else.
16 So if there's a way to pursue it more aggressively,
17 I would encourage that, please.

18 CFO SINK: What are any other general areas
19 that you have pending legal matters?

20 MS. HAZEN: Well, the significant portion of
21 our work is negotiating contracts, investment
22 contracts on behalf of the SBA. And to date we've
23 negotiated about 65 new contracts, many of which are
24 investment agreements, particularly for the
25 strategic investment asset class because that's a

1 relatively new asset class. And then we also have
2 over a hundred addenda to existing contracts that
3 we've negotiated. And that's the significant bulk
4 of our day-to-day legal work.

5 CFO SINK: Do you have any rule-making
6 underway?

7 MS. HAZEN: We do. We -- the local
8 government -- with the approval of the new
9 guidelines for the Local Government Pool, at some
10 point we will be undergoing a rule with respect to
11 adopting those guidelines formally. We also have
12 some rule-making going on in the defined
13 contribution investment plan program. That will be
14 going on in the next -- over the next six months or
15 so.

16 MR. BEENCK: And the Cat Fund.

17 MS. HAZEN: And the Cat Fund.

18 CFO SINK: Thank you.

19 MS. HAZEN: Thank you.

20 MR. WILLIAMS: Thank you. Next we have an
21 inspector general's report, Bruce Meeks.

22 MR. MEEKS: Good morning. My name is Bruce
23 Meeks, and I am the inspector general at the SBA.
24 In my IG role, I also serve as the organization's
25 ethics officer. And in that vein I'd like to make a

1 few remarks regarding the SBA's ethics program.

2 First of all, common to most state entities,
3 our ethics policy provides guidance and expectations
4 related to gifts, expenditures from lobbyists, from
5 principals and others, information on avoidance of
6 conflicts, financial disclosure, outside and
7 secondary employment, honorarium events and the
8 like. But a little bit different from other public
9 entities, our ethics program is very dynamic, it's
10 robust, and it is a living, breathing program. And
11 I'll share a little bit more about that with you.

12 I'd also like to let you know that in July of
13 this year we made a fairly significant change to our
14 ethics policy. At that time we revised the policy
15 to include an affirmative duty of all staff to
16 immediately escalate and report instances of
17 material error, misrepresentation or omission in
18 internal or external reports or communications. And
19 those escalations and reports are -- have to be
20 reported to either the executive director, the
21 general counsel or myself.

22 Mandatory ethics training is required each year
23 for all SBA employees. And at the conclusion of
24 taking the ethics course, the employees must certify
25 to compliance with the requirements and standards of

1 the code and the policy. In addition to a general
2 code of ethics and policy, we also have other
3 related policies in place that you would expect as
4 appropriate for a large institutional investment
5 organization such as the SBA.

6 The SBA's personal investment activity policy
7 imposes clear restrictions on how employees may
8 conduct purchases and sales of certain securities in
9 their own personal portfolios in a manner that does
10 not allow exploitation of non-public information to
11 the employee's personal advantage.

12 All senior managers at the SBA, as well as all
13 employees in the asset classes in front office, the
14 employees who work in economics and investment
15 policy section and the employees in the defined
16 benefit program, excuse me, the defined contribution
17 program, those employees must come to me and seek
18 preclearance before they can buy and sell certain
19 securities. And in turn, if I choose to buy or sell
20 certain securities, I have to go to the general
21 counsel for the same preclearance.

22 Again, on an annual basis the personal
23 investment activity policy training is mandatory for
24 all affected persons as well as the SBA's policy on
25 insider trading.

1 In July of 2006 the SBA launched its fraud
2 hotline. The fraud hotline, the intake provider is
3 an independent third party, and they provide intake
4 of tips, of reports and complaints through a
5 toll-free 800 number which is prominently displayed
6 on the SBA's home page on its Intranet.

7 Through that vehicle employees may report
8 anonymously any fraud, theft or financial
9 misconduct. And plans are underway in the very,
10 very short-term for us to expand that service to
11 allow tips and reports to also be received by
12 external vendors and service providers. That's a
13 best practice that is being recommended by the
14 Association of Certified Fraud Examiners.

15 Now, with respect to ethical standards and
16 guidelines for external service providers, we
17 continue to enforce the investment protection
18 principles adopted by the trustees in 2002.
19 Although originally geared toward broker-dealers and
20 money managers, the concept, the investment
21 protection principles concept was expanded in 2006
22 to include our investment consultants and expanded
23 in 2008 to include Federated Investors, the external
24 manager for Florida Prime.

25 The investment protection principles compliance

1 process requires an annual written certification by
2 the firms to their adherence to a set of principles
3 related to avoidance or disclosure of conflicts,
4 unbiased and independent investment decision-making
5 and adherence to fiduciary and ethical standards.
6 This exercise keeps to the forefront the priority
7 placed on independence and transparency in investing
8 SBA assets.

9 And if there are any questions, I'll be glad to
10 entertain them.

11 ATTORNEY GENERAL McCOLLUM: If I could, that's
12 a very comprehensive report. Has there been any
13 fraud at the SBA of any type uncovered in the last
14 five years?

15 MR. MEEKS: No, General. No, there has not.
16 And that is something -- if you were to ask me what
17 do I worry about most at the SBA, it would be the
18 occurrence of fraud. And one of the things that
19 we've learned from the biannual report that's
20 produced -- it's a report to the nation. It's
21 produced by the Association of Certified Fraud
22 Examiners.

23 And what the report says conclusively is that
24 the best way to detect fraud is through tips and
25 through anonymous reporting. And it's better than

1 internal controls, internal audits and external
2 audits.

3 And what we've tried to create is an
4 environment where employees feel free to come forth,
5 you know, with those reports. I have a very
6 open-door policy. Employees come by to see me all
7 the time. Fortunately, 99 percent of what they come
8 by to see me is not anything that I'm too concerned
9 about. But I have to listen to everything in order
10 to get that one percent that I need to take care of.

11 ATTORNEY GENERAL McCOLLUM: Do you have
12 meetings with or association with other inspector
13 generals who are similarly situated in other major
14 pension funds around the country? Do you have any
15 interaction?

16 MR. MEEKS: Yes and no, General. I am involved
17 with the Association of Inspectors General, which is
18 a national organization, and Melinda Miguel is an
19 officer in that organization. I'm involved there,
20 but most of those IGs don't do what I do. So I'm
21 involved with that group. It helps me more with my
22 investigative duties.

23 But I'm also a member of the Association of
24 Certified Fraud Examiners, and there I'm not dealing
25 so much with IGs, but I'm dealing with compliance

1 people who do a similar kind of function in an
2 investment organization, which typically is not a
3 government organization.

4 ATTORNEY GENERAL McCOLLUM: One of the reasons
5 I ask that is, and you obviously have answered it by
6 the relationship, you have some knowledge of this,
7 but is our absence of fraud, which is good, I
8 suppose -- at least we don't know about it if it's
9 there. But is that comparable to other situations
10 in the country in terms of these type funds
11 internally, or do you have any feel for that?

12 MR. MEEKS: I think that we are pretty much in
13 line for an organization of our size. General, I
14 think there are about 175 or so employees, regular
15 employees at the SBA. And when I'm at these
16 conferences and I'm talking with the Wilshires of
17 the world and these big global money management
18 organizations, it's very difficult for me to
19 compare.

20 But I am not taking the lack of reporting -- I
21 think it's a good sign, but I'm doing everything I
22 can to encourage individuals to come forward if
23 there's, in fact, something out there. And
24 occasionally, General, by the way, I will
25 occasionally conduct a test call, usually in the

1 presence of our chief operating officer, just to
2 make sure that the hotline is, in fact, working and
3 that if I make the report, that I will have that
4 report escalated to me within the hour. And every
5 time that I have tested that process, it has worked.
6 So I know that there's nothing wrong with the
7 process.

8 ATTORNEY GENERAL McCOLLUM: Thank you.

9 MR. WILLIAMS: The next item on our agenda is
10 an update on the Hurricane Catastrophe Fund '09
11 capacity. We've touched on this in a prior meeting,
12 so I won't take you through all the slides. Suffice
13 it to say we're better off than we were at the onset
14 of this year by about 11 and a half billion dollars.
15 Dr. Nicholson is here from the Cat Fund, as is Anne
16 Bert, so if you have any questions for them while
17 they're here, we can certainly cover them.

18 GOVERNOR CRIST: Yes, I do. Dr. Nicholson, if
19 you could just give us a brief rundown of where we
20 are, I think it would be helpful.

21 MR. NICHOLSON: Good morning. The important
22 information that affects the Cat Fund has to do with
23 the coverage being provided this year as well as the
24 coverage selected by insurers. For this hurricane
25 season we have -- I've illustrated in charts four,

1 five and also in chart six, the structure of the Cat
2 Fund this year, if you will.

3 What has occurred is that the Legislature
4 reduced the temporary increase in coverage limit,
5 which was \$12 billion, to \$10 billion. As of June
6 of -- we actually gave the companies until the end
7 of June to make their selection, since this was
8 late-passed legislation. So we found that 5.6
9 billion of the 10 billion that was offered was
10 actually selected. So 4.4 billion was not selected.
11 So that was done by approximately, I think, 73
12 companies out of 195 companies that participate in
13 the Cat Fund.

14 There was some other coverage that was optional
15 that was offered for some of the smaller companies,
16 the limited apportionment companies and some that
17 have participated in the insurance capital buildup
18 incentive program. There were 25 companies to take
19 advantage of that coverage. And that represented a
20 capacity of about \$441 million.

21 So the bottom line in terms of what was
22 available this year and what was selected is that
23 the total amount was \$23.173 billion overall,
24 counting the coverage that was -- the optional
25 coverage that was selected. However, the situation

1 stands that we're looking at our capacity this year
2 being about 16 billion. So we do have a shortfall
3 from our statutory maximum of about \$7.2 billion.

4 Our last chart in this presentation just kind
5 of shows the change from January to June. And Ash
6 had mentioned this at one of the last meetings, is
7 that there's an improvement in the reduction of that
8 gap, so to speak, of about \$11 billion. So I've
9 laid out kind of the reasons for that.

10 We did have an increase in our ability to bond,
11 and our bond estimates went up by about \$5 billion.
12 The Legislature took 2 billion off the top.
13 Companies didn't select 4.4 billion of coverage.
14 And we had an increase in our cash balance due to
15 the legislation, also allowed a doubling basically
16 of the cost of the optional coverage at the top of
17 the Cat Fund and also a five percent charge onto the
18 mandatory premium that upped our anticipated
19 premiums by end of year to be \$4.5 billion cash
20 balance.

21 So we're in a lot better position market-wise
22 than what we anticipated earlier. And I think that
23 the reinsurance markets have been very orderly. We
24 really haven't seen a major crisis develop like we
25 did in 2006. It's still a long way to go, but I

1 think we're in pretty good shape.

2 GOVERNOR CRIST: Just to summarize, I guess, I
3 want to make sure I'm hearing you right, that since
4 January we've increased the Cat Fund by 11 billion
5 in capacity?

6 MR. NICHOLSON: No.

7 GOVERNOR CRIST: No.

8 MR. NICHOLSON: Since January, the difference
9 in the resources that we had and the maximum amount
10 that the Cat Fund could provide under the law has
11 reduced by about \$11 billion. So we've had an
12 improvement that way. The reduction in the maximum
13 limit provided by law has come down because of the
14 Legislature, and then the coverage that we did offer
15 companies, they didn't select it all. So they left
16 some on the table, so to speak. So we've
17 actually -- the difference in those two has shrunk.
18 So the gap has been reduced by \$11 billion.

19 GOVERNOR CRIST: So we're \$11 billion to the
20 good or to the bad?

21 MR. NICHOLSON: To the good.

22 GOVERNOR CRIST: To the good.

23 MR. NICHOLSON: Expectation-wise, because what
24 has happened is this -- the coverage that we haven't
25 been able to provide has been taken up in the

1 private market. So I think we've probably seen a
2 shift of capacity of about 6.4 billion to the
3 private market, and that's been fairly orderly. I
4 haven't heard of any problems associated with that.

5 GOVERNOR CRIST: What do you attribute that to?

6 MR. NICHOLSON: Well, that's all listed here.

7 GOVERNOR CRIST: The law?

8 MR. NICHOLSON: The law, \$2 billion; the
9 companies' choices, about \$4.4 billion. And then
10 there are some other things listed here on the
11 chart.

12 GOVERNOR CRIST: Is the total -- I'm sorry.

13 CFO SINK: Well, I was going to weigh in here.
14 Why do you -- what is the speculation about why the
15 companies didn't take the four and a half billion
16 dollars from our fund as opposed to go out and -- I
17 assume they purchased it some other place.

18 MR. NICHOLSON: Well, I think that's pretty
19 clear. The financial markets, as we reported both
20 in our bonding estimates in October, last October,
21 and also this May, indicated that we could only bond
22 for so much. We were looking at \$3 billion of
23 potential bonding in October. Now we're looking at
24 \$8 billion in May, as a total. So our total
25 capacity estimate was \$16 billion, roughly, this

1 May.

2 So the companies looked at that figure, said we
3 don't -- we believe it. We don't think you can
4 provide the total amount of statutory required
5 coverage because of the bond market, so we're not
6 going to select Cat Fund coverage, we're going to
7 buy it in the private market. So I think that's
8 what happened.

9 GOVERNOR CRIST: So the total capacity in May
10 was 16 billion?

11 MR. NICHOLSON: That's correct.

12 GOVERNOR CRIST: Do we know what it is today?

13 MR. NICHOLSON: I would assume it's about the
14 same. The critical thing in terms of our capacity
15 is what is our capacity going to be when we have a
16 hurricane and we have to go out to the bond markets.
17 So that's an estimate. We'll estimate it again in
18 October. But it's probably going to be a moving
19 number that changes somewhat every day, and there's
20 probably going to be a lot of variability even in
21 that number from day to day.

22 GOVERNOR CRIST: I'm sure there will. But
23 isn't it true that before the Cat Fund is triggered
24 and the State has to pay the first dollar, the
25 industry must pay, what is it, just over 7 billion?

1 MR. NICHOLSON: The industry has to --

2 GOVERNOR CRIST: Industry retention, I think
3 they call it?

4 MR. NICHOLSON: Yeah, the deductible for the
5 industry in the aggregate is about \$7.2 billion
6 before they trigger the Cat Fund.

7 GOVERNOR CRIST: So if you add 16 and 7, what
8 do you get, 23 billion, in essence --

9 MR. NICHOLSON: That's correct.

10 GOVERNOR CRIST: -- that's available to us in
11 one form or another in the event of a catastrophic
12 storm?

13 MR. NICHOLSON: Right.

14 GOVERNOR CRIST: Twenty-three billion. Okay.
15 Thank you.

16 ATTORNEY GENERAL McCOLLUM: Do you know, Jack,
17 if the private market for reinsurance, if the rates
18 have come down? Is that a factor at all in this, or
19 do they just find, as you suggested, the private
20 insurers, that it was not prudent to be buying from
21 us?

22 MR. NICHOLSON: Well, my understanding is that
23 the rates have gone up by about 15 percent, or that
24 was the estimate last spring. Now, I don't know
25 what has actually happened because I'm not privy to

1 the transactions and the discussions in the private
2 market. But what I have heard is the markets have
3 been orderly. What that means, we haven't really
4 seen major gaps and concerns that the markets
5 weren't able to operate and provide the coverage.

6 ATTORNEY GENERAL McCOLLUM: So what in essence
7 it is is we have availability now more, which we may
8 not have before in the private sector, for the
9 purchase of reinsurance by the primary insurers, but
10 the cost is greater. They're choosing greater than
11 what they were paying in the private marketplace, as
12 well as greater than what they'd be paying if they
13 bought it through us. So presumably they're going
14 to be wanting to or having to pass those costs on to
15 the consumer. Is that a fair conclusion?

16 MR. NICHOLSON: I think so.

17 ATTORNEY GENERAL McCOLLUM: Okay, thank you.

18 GOVERNOR CRIST: Just to follow up and be
19 clear, you mentioned about a rate increase of some
20 kind. And what were you talking about?

21 MR. NICHOLSON: I was talking about the
22 legislation that was just passed had two effects on
23 the Cat Fund in terms of building up our cash
24 balance for the future. One was a five percent
25 factor that is going to be increasing five percent

1 per year, up to 25 percent over the next five years,
2 but it's called a cash buildup factor. And that was
3 put into our rates this time. As well as the cost
4 of the temporary increase in coverage limit, the
5 coverage on top of the Cat Fund, the optional
6 coverage, was increased this year by a factor of
7 two. It was normally about two and a half cents per
8 hundred. It was five cents per hundred this year,
9 and it will be a factor of three next year, four,
10 five and six over the next several years.

11 So the idea, I think, from talking to people in
12 the Legislature, it was to phase out the optional
13 coverage. It was normally supposed to end this
14 year, would be the last year. They decided to phase
15 it out over six years, but at the same time increase
16 the price so that at the end of that time it was
17 more in line with the private market.

18 GOVERNOR CRIST: To be distinguished from what
19 the insurance commissioner's office has informed us
20 of a 16 percent decrease in insurance rates to
21 individual home owners across the board on average
22 in our state. Different rate you're talking about.

23 MR. NICHOLSON: Right. I'm talking about
24 the Cat Fund.

25 GOVERNOR CRIST: Thank you.

1 MR. WILLIAMS: Thank you, Jack. Why don't we
2 move on. Let's go to tab four, an update on major
3 initiatives and ongoing projects. The first thing
4 we have is something that we touched on right at the
5 beginning of our meeting, which is going back and
6 looking at the fundamentals of the environment we're
7 in and how we meet our responsibilities looking
8 forward in that environment.

9 What I'm talking about here is an exercise
10 that's normally done only every three to five years,
11 which is an asset-liability review. And from that
12 we derive what we want our target asset allocation
13 to be, and then as a subset of that asset allocation
14 effort, we also decide how much of our assets we
15 want to manage passively and how much we want to
16 manage actively.

17 The last part of the work is to determine, once
18 we decide how we want to manage our money, where we
19 want to manage it. Do we want to do it ourselves or
20 do we want to put it outside.

21 Given the very, very dramatic changes we've
22 been through in the financial markets in the recent
23 past, we think it's appropriate to do go ahead and
24 do a ground-up analysis on all of these subjects now
25 with the partnership of our Investment Advisory

1 Council and the trustees, of course, and recalibrate
2 all our instruments, make sure we all understand why
3 we've chosen the investment course we're on and why
4 we're confident that it's the right course to be on.

5 We will, for that reason, go ahead and commence
6 this activity later this year. We'll be talking
7 about it at the next IAC meeting. This is a very,
8 very significant amount of work that will take place
9 over a number of months, but I think it puts us in
10 the right position, which is don't assume anything,
11 don't just do things the way they were done
12 yesterday. We're in a new world. Let's look at it,
13 understand it and chart our course from there.

14 CFO SINK: Ash, I continue to be concerned
15 about the number of other mandates that you have,
16 about 30, isn't it, or something like that?

17 MR. WILLIAMS: In aggregate, yes.

18 CFO SINK: Will that be a subset of this
19 project or not or an outgrowth or a -- I mean, you
20 have to look at how you manage these other mandates
21 as well at some point, don't you?

22 MR. WILLIAMS: It could be. The work we would
23 do on the asset allocation side, which would go into
24 what expected returns are for different asset
25 classes and subclasses looking into the future,

1 would certainly inform our investment strategy
2 choices for all our mandates.

3 You are correct, there has been a tremendous
4 proliferation of investment mandates at the State
5 Board in recent years. That's a consequence of the
6 Legislature assigning a very wide range of
7 activities to us. And you have a situation that's
8 often seen in life where you have the top three or
9 four of our mandates comprise probably 95 percent
10 plus of our assets under management.

11 But then you have a large number of relatively
12 minor or small dollar accounts. I don't want to
13 minimize them. As the Governor pointed out earlier,
14 what seems minimal to one person is a lot to
15 somebody else. So I don't minimize the importance
16 of that trust responsibility on any account. But
17 the question can be raised, does it make sense for
18 some of these, particularly the smaller mandates, to
19 go outside.

20 CFO SINK: Well, maybe that's a -- I won't
21 prolong it today, but maybe that's something that we
22 can discuss at a future board meeting and get your
23 thinking around these other mandates.

24 MR. WILLIAMS: Right. I think that's an
25 appropriate priority. A little technological help

1 here. What do we need to do?

2 Okay. So the next major area that we will be
3 coming into is another one we touched on earlier
4 today, which is moving forward with establishing an
5 enterprise risk management and compliance function
6 that's completely independent from the investment
7 management function.

8 Again, as was pointed out earlier, this was
9 made possible by the support you showed in the
10 budget, for having Deloitte finish up their work. I
11 think what you can look for, when we report to you
12 toward the end of the year on our progress, is a
13 number of specific things that I'll touch on in a
14 minute. But let me first just make clear what this
15 is about.

16 Risk comes in many forms. And as investors all
17 over the world learned in the past year, there are
18 all kinds of sources of risk. It's not as simple as
19 simply market risk or interest rate risk. There is
20 communication risk. There's reputational risk.

21 Look at the experience we had with the local
22 pool and some of the comments we heard from our
23 Participant Local Government Advisory Council
24 members earlier today. If you don't have
25 appropriate communications and trust is in any way

1 impaired, it takes a long time to get it back and to
2 regain the rapport you'd like to have with your
3 clients.

4 So you can see on this slide a list of all the
5 different kinds of risk that we want to take into
6 consideration in everything we do, not just for
7 portfolio decisions but communications decisions and
8 the way we conduct our business overall. And these
9 are all perspectives of risk to the enterprise, that
10 is, the State Board of Administration. So we want
11 to integrate those into our decision-making and also
12 into our compliance process and conduct that
13 compliance process at a high enough level that it's
14 integral to the fabric of our organization.

15 The Deloitte & Touche review to date has
16 found -- made a couple of key findings. The first
17 is that our operations and our compliance program
18 generally are pretty consistent with what are going
19 on in other major institutions; but not
20 surprisingly, the second point, that there are
21 certain areas we can improve on.

22 And if we move forward, some of the specifics
23 of what that will come down to in integrating the
24 risk management and compliance functions will be
25 setting up an independent and dedicated compliance

1 function with a chief risk and compliance officer
2 position. Our intention is to have that report
3 directly to me, given its importance. And I think
4 that's important because our senior investment
5 officers report in directly to Kevin SigRist, the
6 deputy executive director.

7 So this creates a channel of independence that
8 Deloitte felt was appropriate and a high enough
9 level of embrace that we can get things done and
10 they get heard immediately.

11 CFO SINK: When do you think you'll implement
12 this?

13 MR. WILLIAMS: We're working on it now, and I
14 think we're going to be way down the road by the end
15 of this year. And our expectation is, what we're
16 working on now -- and we're going to be working with
17 the IAC on this -- is how to do the implementation
18 in terms of the balance of using internal people to
19 fill these roles versus going outside.

20 I think our initial predisposition is we can
21 get a lot of this done using internal folks, which
22 has two huge advantages. Number one, you don't have
23 the learning curve of bringing in someone from the
24 outside who doesn't know the public fund
25 environment, doesn't know our organization, et

1 cetera. So you have a much faster launch, if you
2 will, of the program.

3 Number two is cost. As you can imagine, given
4 the misery that's been felt in the financial markets
5 worldwide in the past couple of years, risk and
6 compliance officers today are as sought after as
7 programmers were in the year leading up to Y2K.
8 They're expensive and they're scarce.

9 So I think we can get a better deal, if you
10 will, on the resource going internal and we can get
11 a faster launch on the program. But we'll reserve
12 final judgment on that until we've heard the
13 thoughts of the IAC. So I think look for a lot of
14 progress in this area by calendar yearend '09.

15 The next area I'd like to touch on is a
16 securities lending review. We've talked in some
17 prior meetings about experiences. This is another
18 area where people learned a lot about risk over the
19 past couple of years that they didn't know existed.
20 Securities lending is a comparatively esoteric area.
21 It's a province of institutional investing where
22 security assets that one owns can be of interest to
23 other financial institutions for very logical
24 reasons that they would need to borrow them.

25 Commonly, if you lend someone a security, they

1 give you back cash as collateral, and that cash is
2 commonly more than a dollar for dollar value of the
3 security you've lent. That cash collateral is then
4 reinvested during the time that the security is out
5 on loan, and the cash proceeds on that reinvestment
6 earning stream are shared by the institution that
7 lends the securities, in this case the SBA, and the
8 third party that provides the securities lending
9 service.

10 In our case, we use three outside vendors who
11 do lending and collateral reinvestment for us; Bank
12 of New York Mellon, Wachovia and Dresdner.
13 Basically the experience over the past couple of
14 years, when institutions all over everywhere had
15 problems with illiquidity, surprises with structured
16 products, et cetera, is that people figured out,
17 hey, the risk in securities lending that's really
18 most relevant isn't getting the security back that
19 you lent out, it's losing money on the investment of
20 the cash collateral. Investing cash was
21 traditionally thought of as a virtually riskless
22 activity. We now know that's not the case.

23 So what has been our experience? Securities
24 lending has been a very profitable area for the
25 Board over time. Over the past six fiscal years

1 we've earned \$462 million in lending activity.

2 We had, during the toughest part of the
3 liquidity collapse in the downturn, unrealized
4 losses that we conservatively estimated to be \$580
5 million, a lot of money. We have since done a lot
6 of work on that portfolio ourselves. We've also
7 brought in Callan Associates, which is a global
8 consulting firm with particular expertise in this
9 area.

10 And we've concluded that the vast majority of
11 that exposure, \$411 million, is likely to remain
12 just that, an unrealized loss. Markets are coming
13 back. Presuming that continues on the trajectory we
14 anticipate, we are still going to have net earnings
15 from securities lending activity over time, but our
16 net earnings will potentially go down from 462
17 million to 293 million. The difference between the
18 two being we think, worst case, \$169 million of what
19 we're now showing as unrealized losses could become
20 realized ultimately. We think that's conservative.
21 And if we're right, then we still have net gains of
22 just under \$300 million.

23 I raise the fundamental question, though, gee,
24 you've had a program where you made money for a
25 number of years. Then you potentially lost some

1 money. Do you really want to be on that
2 roller-coaster with this kind of activity or would
3 you rather save your primary risk-taking for the
4 parts of your portfolio and your investment activity
5 where you can add alpha, or non-market-correlated
6 gains.

7 The answer is we don't want to take big risk in
8 securities lending. We are going to be bringing to
9 the Investment Advisory Council at our next meeting
10 the final report of Callan. We briefed the Audit
11 Committee on this last week. Our recommendation
12 will be to de-risk the securities lending activity
13 by changing the nature of lending we do, which will
14 reduce the scope of the activity overall, and by
15 very significantly tightening the investment policy
16 guidelines for the reinvestment of cash securities
17 lending collateral.

18 What that will mean is, going forward, our
19 expected earnings from lending will go down, but it
20 will be a much more level stream, and the potential
21 for a downside surprise on a reinvestment loss will
22 be essentially gone. Our judgment is that's the
23 right way to go. But, again, until we get the final
24 say with the blessing of the IAC, we'll come to you
25 at the appropriate time with that decision.

1 ATTORNEY GENERAL McCOLLUM: May I interrupt you
2 just a minute to make a comment, Ash? You referred
3 now on both these last two items to you're going to
4 the IAC. I just want to underscore the importance
5 of the Investment Advisory Council. We had very
6 brief presentations from them today. But they are a
7 very integral part of being our eyes and ears, the
8 trustees, for the day-to-day decision-making that
9 you do in terms of making changes in policy in terms
10 of asset allocation and that sort of thing, and
11 coming up with this kind of a review. Am I right?

12 MR. WILLIAMS: You're exactly correct. And I
13 would extend the same status to the Participant
14 Local Government Advisory Council within the realm
15 of the Florida Prime Fund. I'll give you an
16 example. You remember not too long ago we had to do
17 a restatement on Pool B valuations.

18 ATTORNEY GENERAL McCOLLUM: Right.

19 MR. WILLIAMS: I got on the phone, spoke with
20 every single member of the Participant Local
21 Government Advisory Council within a space of about
22 36 hours of the event being discovered, made sure
23 they were all fully aware of it. That way, to the
24 extent they got inquiries from any of their peers in
25 the local government financial circle, they would

1 have the facts, be comfortable with where we were,
2 and to the extent they had questions, challenges, et
3 cetera, they had an opportunity to transmit those to
4 me immediately.

5 It's very much the same way with the IAC. We
6 can't, obviously, have any sort of collective
7 dialogue of the IAC, because of the sunshine laws,
8 in between quarterly meetings. But it's not at all
9 uncommon for me to talk to individual members of the
10 IAC on a regular basis in the normal course of
11 business. And these are smart people with a lot of
12 experience. And to the extent we can get an
13 objective confirmation of a view or a perception or
14 a worry that we have, they're a tremendous sounding
15 board, and that's why they're there.

16 ATTORNEY GENERAL McCOLLUM: Well, the reason I
17 raised it is because we three trustees can have
18 these quarterly meetings, we see you occasionally,
19 of course, at Cabinet meetings. But it's the IAC
20 and it's the Advisory Pool members that really are
21 carrying on a lot of the function of oversight for
22 us and for this institution. And it's just
23 important for everybody to understand that. I think
24 we all do, but they're here today, some of them. We
25 really want to reinforce our thanks for doing this

1 and also our realization that they're performing an
2 extraordinarily important task.

3 MR. WILLIAMS: Exactly right. And I think,
4 given the magnitude of the financial responsibility
5 we bear, you can't have too many good minds on the
6 task, and it's a very valuable contribution.

7 Moving on, strategic investments. Effective
8 May 1, 2007, the trustees authorized up to a 10
9 percent allocation in the strategic area. We talked
10 a little bit earlier today about what the focus of
11 this asset class is, so we won't really go through
12 that again.

13 Suffice it to say that we are building the
14 class currently. I think this is the most
15 interesting area of the portfolio. CFO mentioned
16 earlier the question of how much do you do actively
17 and how much do you do passively. I'm a great
18 believer that you should only -- you should focus
19 your active investment activity in those areas where
20 there's a potential to really earn some
21 outperformance to the market.

22 For that reason our core exposures in U.S.
23 equity and credit markets are heavily passive,
24 roughly 80 percent passive, because the whole idea
25 of trying to beat the crowd in very efficient

1 markets like U.S. equities, very tough bet, and the
2 likelihood of sustaining that over time is not good.

3 Where that possibility does exist is in this
4 area, where you can do various niche plays, take
5 advantage of transient illiquidity, take advantage
6 of assets that are temporarily unloved and out of
7 favor and beaten down in value, and come in and buy
8 things cheaply, partner with the smartest people you
9 can find in the world and move forward from there.

10 And given our size and I dare say the State
11 Board's good reputation, we're considered a highly
12 desirable investment partner, and we can access some
13 of the top talent in the world. And when we partner
14 with top talent firms, we deal directly with the top
15 of the firm. You'll notice you didn't have somebody
16 who had just come to work for EnnisKnupp in the last
17 six months here today. You had the president and
18 chief executive and a principal consultant. That's
19 the way most of our relationships tend to be.

20 So we're excited about this area. You will see
21 in this chart on page ten, we show the market value
22 of what we've already got working for us in this
23 area. And then the next column, I think, is the
24 more pregnant one with potential, market value plus
25 unfunded commitments.

1 These vehicles in the strategic class to date
2 have been largely non-marketable partnerships, and
3 they are done in a committed capital format, meaning
4 the day you sign an investment agreement, you don't
5 fund it in full. You commit to contribute capital
6 as that investment manager finds opportunities. The
7 reason the difference between 3,452 and 5,418 is
8 exciting to me is that we're in an environment where
9 things are going to continue to be tough for a
10 while. And in some segments they may get tougher
11 before they get better.

12 So having that committed but unfunded capital
13 is powerful stuff because the only thing that has to
14 happen to put that money to work is for one of our
15 managers to see a target that they find compelling
16 and to tell us, okay, we're going to do so and so,
17 wire us the money, and we'll do it. That's great
18 because it means we don't have a long lead time on
19 putting money to work.

20 If we move over to the next graph, you can see
21 a display of some of the consulting firms we're
22 working with in different areas. You will notice
23 that we use different consultants for different
24 areas. That's somewhat unusual. A lot of pension
25 funds partner with one major consulting firm and

1 that's it.

2 Our view is that while there are a lot of
3 wonderful firms out there, and obviously EnnisKnupp
4 is high on that list in our perception, not
5 everybody is the best in the world in every single
6 area. So we use a team approach on our consultants,
7 and we will go to different firms based on our
8 perception of their expertise in particular areas.
9 So you'll see, for example, Mercer here for
10 infrastructure, Townsend for real estate or
11 timberland, Hamilton Lane for private equity and
12 distressed debt.

13 We think that's a good approach and it's served
14 us well. I would not rate all of these different
15 areas on this list equally in terms of their
16 attractiveness. These are areas that we're looking
17 at because they're the right areas to look at in the
18 field, but the relative attractiveness of any given
19 subclass at any time is a function of its valuation
20 and what the relative risk is we see there now.

21 So, for example, infrastructure and timberland
22 are both areas that are potentially richly valued
23 now, and the credit environment is particularly
24 negative for infrastructure right now. So those are
25 in process. We've talked to managers. We're doing

1 interviews, but remains to be seen whether we'll
2 actually pull the trigger. We want to see the stars
3 line up just so before we're willing to pull the
4 trigger and go into something new.

5 In the multi-sector and hedge fund strategy
6 area, we're in the final strokes of a new consulting
7 relationship now. Presuming that goes the way we
8 think it's going to go, we're going to have another
9 world class consultant join our roster that has
10 particularly strong background in the hedge fund and
11 venture capital area. We will then be in a position
12 to go forward with structuring the way we want
13 exposure to those areas.

14 The creation and launch of the Florida Growth
15 Fund obviously jump-starts us into the VC area on a
16 fund of fund basis. This consultant would be able
17 to help us with any direct venture capital fund
18 investments we might choose to make outside a fund
19 of fund structure.

20 Likewise, on the hedge fund side, our exposure
21 there could be gained in either or a combination of
22 two ways. One would be funds of hedge funds. The
23 second would be direct hedge fund investments. It's
24 common historically at the State Board, when a new
25 asset class is entered, to use a fund of fund

1 approach while gaining familiarity with that area,
2 to assist in our own internal diligence capabilities
3 as we grow familiarity and knowledge with a
4 particular area.

5 The jury is out on that one at this point.
6 That's exactly the sort of thing we would work
7 through with the IAC. But I think it's reasonable
8 to think this one will also be well down the road by
9 the end of this year.

10 The Florida Growth Fund, progressing nicely
11 there. I think we mentioned at the last trustees'
12 meeting that Hamilton Lane is in process of opening
13 two offices in Florida, one in Fort Lauderdale, one
14 in Orlando. They have recently brought on Mr. Greg
15 Baty who will be working full time for Hamilton
16 Lane, based here in Florida. Stanford undergrad,
17 Stanford graduate school, strong experience in the
18 venture capital area out in the Silicon Valley. I
19 think it will be a great extension of our staff, and
20 I believe that Hamilton Lane will be adding at least
21 one other full-time professional in Florida as well.

22 As you can see from the pipeline summary on the
23 chart here, a number of funds have been screened. A
24 number of them have been called from those
25 screenings and are now being put through the full

1 due diligence process. Target sectors consistent
2 with the direction of the legislation; technology,
3 health care and alternative energy.

4 We've also looked at a number of co-investment
5 opportunities. Word is continuing to spread about
6 the existence of this program. I think there's a
7 tremendous amount of excitement out there, and I
8 think that the fact that, given the downturn and the
9 problems with liquidity, particularly in endowment
10 and foundation land, which has been one of the
11 primary sources of venture capital funding
12 historically, the State of Florida stepping up at
13 this point in time with a growth fund is, in the
14 venture capital world, it's a global event. This is
15 the biggest play that's out there in this field
16 right now. So I think we should have our pick of a
17 number of good opportunities.

18 ATTORNEY GENERAL McCOLLUM: If I could comment,
19 too, Ash. I think that of all the things that
20 you're doing right now, although everything is a
21 fiduciary responsibility to get a good return, this
22 is perhaps the most significant benefit to Florida,
23 Florida's economy that we're doing and you're doing.
24 And I really think it's a terrific opportunity, to
25 get a return as well as to provide that kind of

1 investment that we talked about for a long time. So
2 thank you.

3 MR. WILLIAMS: You're quite welcome. Corporate
4 governance, we submitted our annual corporate
5 governance report to the trustees in a prior
6 meeting. So I won't take you through all the detail
7 here. What I wanted to do today was just say that
8 in between now and the next proxy season, we want to
9 hold a couple of workshops for the benefit of you
10 and your staff to familiarize you fully with the
11 existing proxy voting guidelines that we have. And
12 I'd like to be in a position by the next proxy
13 season that those guidelines have all been taken to
14 you and approved formally, as I think they should
15 be.

16 Corporate governance is a strong chapter in the
17 history of the SBA. The State of Florida and the
18 SBA trustees were founding members of the Council of
19 Institutional Investors. We've had, I think, two if
20 not three different executive directors who have
21 chaired the executive committee of the council. I'm
22 one of them. And this is an area where we've got a
23 rich history, and I think we want to continue it,
24 and we'll probably all agree on that. So look for
25 us to provide more in the future there.

1 We're also going to provide one of the
2 self-animated PowerPoint presentations like the one
3 we did for our beneficiaries on the strength of the
4 pension fund back in March. We're going to be
5 preparing one of those on the proxy voting process.
6 We're also going to be doing one for the Cat Fund,
7 showing where we are in terms of strength there.

8 The last item, also on the subject of
9 governance, but this more inward-looking, the SBA
10 governance research project. Following your
11 instructions in the May 13 meeting, a working group
12 of your staff, together with myself and Mike
13 McCauley at the SBA, have done a number of things.
14 We set up a research methodology through which we
15 would contact a number of other public and private
16 investment institutions and also lawyers, financial
17 consultants and investment managers, all of whom
18 have perspective on what tend to be the keys to
19 accomplishment and excellence in investment
20 management over time.

21 And we have now captured, through a combination
22 of surveys and interviews, a great deal of
23 information on this. Drafting is proceeding. Amber
24 Hughes is here. Amber did, I guess, the first draft
25 on this last week and got it out to the members of

1 the group. We are all going to be sending in our
2 edits. And the time table is for us to have a draft
3 report to you, I believe, by the 8th of this month
4 and for the final report to be taken up on the 15th.

5 The nature of our effort is purely
6 fact-gathering. There will be no recommendations.
7 That's your territory, not ours. But I think we'll
8 have you well informed for the 15th. That covers
9 our agenda. So unless there are other questions, I
10 think we're good.

11 GOVERNOR CRIST: Thank you, Ash.

12 MR. WILLIAMS: Thank you.

13 GOVERNOR CRIST: Good job.

14 (Whereupon the meeting was concluded at 12:15
15 p.m.)

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CERTIFICATE OF REPORTER

STATE OF FLORIDA)

COUNTY OF LEON)

I, Jo Langston, Registered Professional Reporter, do hereby certify that the foregoing pages 2 through 153, both inclusive, comprise a true and correct transcript of the proceeding; that said proceeding was taken by me stenographically and transcribed by me as it now appears; that I am not a relative or employee or attorney or counsel of the parties, or a relative or employee of such attorney or counsel, nor am I interested in this proceeding or its outcome.

IN WITNESS WHEREOF, I have hereunto set my hand this 21st day of September 2009.

JO LANGSTON
Registered Professional Reporter