# AGENDA FLORIDA DEPARTMENT OF LAW ENFORCEMENT

# May 25, 2004

ITEM 1. Respectfully submit the Minutes of the March 9, 2004 Cabinet Meeting.

(See Attachment 1)

**RECOMMEND APPROVAL** 

ITEM 2. Respectfully submit the Florida Department of Law Enforcement Quarterly Performance Report 3<sup>rd</sup> Quarter Fiscal Year 2003-2004 and Contracts, Agreements, and Purchases over \$100,000 from January 1 through March 31, 2004.

(See Attachment 2)

RECOMMEND APPROVAL

ITEM 3. Respectfully submit the Florida Department of Law Enforcement Annual Performance Contract for Fiscal Year 2004 – 2005.

(See Attachment 3)

RECOMMEND APPROVAL

Cabinet Affairs Contact Administrator Heather Smith 410-7001

# MINUTES FLORIDA DEPARTMENT OF LAW ENFORCEMENT

March 9, 2003

The Florida Department of Law Enforcement met on this date in the Cabinet Meeting Room, LL-03, The Capitol, Tallahassee, Florida, with the following Cabinet members present:

Honorable Jeb Bush, Governor Honorable Charles H. Bronson, Commissioner of Agriculture Honorable Charlie Crist, Attorney General Honorable Tom Gallagher, Chief Financial Officer

# ITEM 1. Respectfully submit the Minutes of the October 28, 2003 Cabinet Meeting.

Motion to approve by Governor Bush. Second by Commissioner Bronson and General Crist. Minutes approved without objection.

ITEM 2. Respectfully submit the following **rules for final adoption in Title 11 of The Florida Administrative code.** Upon approval by the Governor and Cabinet, the adopted rules will take effect on or after March 20, 2004.

The revisions to 11B-27.0011, Moral Character, expand and clarify the definition of moral character violations, add "retraction of a false statement" as a defense of moral character violations in certain circumstances, and clarify the method used to indicate the presentation of a case for determination of probable cause.

The revisions to Rule 11B-27.0004, Probable Cause Determination, clarify that the Probable Cause Panel has the authority to recommend penalties for violations and to offer a settlement agreement in cases and establish criteria for the issuance of a Letter of Acknowledgement in the Commission discipline process.

The revisions to Rule 11B-27.0005, Revocation or Disciplinary Actions; Disciplinary Guidelines; Range of Penalties; Aggravating and Mitigating Circumstances, clarify certain disciplinary violations and the criteria for determining the penalties of suspension and revocation including when the subject is employed pursuant to temporary employment authorization (TEA).

Motion to approve by Treasurer Gallagher. Second by General Crist. Designated rules approved for final adoption and without objection.

Guy M. Tunnell Commissioner

Laurie Lewis Secretary

# Florida Department of Law Enforcement

# Guy M. Tunnell, Commissioner



Quarterly





- a 1.914-

Fiscal Year 2003-04 Third Quarter

<b>Executive Direction and Support Program</b>	3 <sup>rd</sup> Quarter Performance	Standard FY 03-04
Executive Direction and Support Services	renormance	1103-04
<ul> <li>Administrative support costs as a percent of total agency costs</li> </ul>	3.7%	4.0%
Number of grants disbursed	412	400
<ul> <li>Total number of agencies accredited</li> </ul>	113	109
<ul> <li>Number of cases awarded emergency violent crime funds</li> </ul>	64 <sup>1</sup>	18
<b>Investigations &amp; Forensic Science Program</b>		
Crime Laboratory Services		
<ul> <li>Number / percent of lab service requests completed</li> </ul>	61,635/95%	73,112/95%
<ul> <li>Average number of days to complete the following lab service requests:</li> </ul>		
(1) AFIS (Automated Fingerprint Identification System)	35	50
(2) CER (Computer Evidence Recovery)	37	90
(3) Chemistry	23	30
(4) Crime Scene	26	30
(5) Firearms	66	80
(6) Latents	64	60
(7) Microanalysis	115	115
(8) Serology/DNA	159 <sup>2</sup>	111
(9) Toxicology	25	40
<ul> <li>Number of DNA samples added to the DNA Database</li> </ul>	28,463	30,000
<ul> <li>Number of crime scene service requests completed</li> </ul>	624	600
Investigative Services		
<ul> <li>Number / percent of criminal investigations closed resulting in an arrest</li> </ul>	432/66% <sup>3</sup>	812/66%
<ul> <li>Number / percent of closed criminal investigations resolved</li> </ul>	528/81% <sup>3</sup>	906/73%
<ul> <li>Number of criminal investigations worked</li> </ul>	2,103	2,696
<ul> <li>Number / percent of criminal investigations closed</li> </ul>	652/31% <sup>3</sup>	1,240/46%
<ul> <li>Number of short-term investigative assists worked</li> </ul>	1,9374	3,571
<ul> <li>Number of domestic security concerns reported and responded to by Regional Domestic Security Task Forces</li> </ul>	519 <sup>5</sup>	6
<ul> <li>Number of requests for investigative analytical support responded to by the Regional Investigative Support Centers</li> </ul>	4,582	5,557
Mutual Aid and Prevention Services		
<ul> <li>Percentage of customers who found FDLE's emergency preparedness and response efforts useful</li> </ul>	100%	97%
<ul> <li>Number of dignitaries provided with FDLE protective services</li> </ul>	64 <sup>6</sup>	52
Public Assistance Fraud Investigations Services		
<ul> <li>Amount of fraudulent benefits withheld as a result of public assistance fraud investigations</li> </ul>	\$14.7 million	\$20.1 million
<ul> <li>Number of public assistance fraud investigations conducted</li> </ul>	4,520	5,625

Capitol Police Program	3 <sup>rd</sup> Quarter Performance	Standard FY 03-04
Capitol Police Services		
<ul> <li>Number of criminal incidents per 1,000 employees</li> </ul>	5.82	9.38
<ul> <li>Number of officer patrol hours</li> </ul>	86,582	91,800
<ul> <li>Number of calls for service</li> </ul>	11,081	9,384
Information Program		
Network Services		
<ul> <li>Percentage of responses from FCIC hot files that contain substantive information within defined timeframes</li> </ul>	99%	96%
<ul> <li>Percentage of time FCIC is running and accessible</li> </ul>	99.9%	99.5%
<ul> <li>Percentage response to criminal history record check customers within defined timeframes</li> </ul>	100%	<b>92</b> %
<ul> <li>Percentage of criminal arrest records received electronically (through AFIS) for entry into the criminal history system</li> </ul>	89%	85%
<ul> <li>Number of certified operators</li> </ul>	54,318	53,550
Prevention and Crime Information Services		
<ul> <li>Percentage of criminal history information records compiled accurately</li> </ul>	92%	90%
<ul> <li>Number of responses to requests for criminal history record checks</li> </ul>	1.60 million	1.77 million
<ul> <li>Number of registered sexual predators / offenders identified to the public</li> </ul>	31,138	33,032
<ul> <li>Number of missing children cases worked through MCIC</li> </ul>	3,920 <sup>7</sup>	800
<ul> <li>Number of arrest records created and maintained</li> </ul>	7.5 million	7.7 million
<ul> <li>Number of criminal history errors corrected</li> </ul>	102,352 <sup>8</sup>	168,000
<ul> <li>Number of disposition records added to the criminal history file</li> </ul>	470,103 <sup>9</sup>	900,000
Professionalism Program		
<ul> <li>Law Enforcement Training and Certification Services</li> <li>Number / percent of individuals who pass the basic professional certification examination for law enforcement officers, correctional officers, &amp; correctional probation officers</li> </ul>	5,598/84%	4,800/80%
<ul> <li>Number of course curricula and examinations developed or revised</li> </ul>	124	135
<ul> <li>Number of examinations administered</li> </ul>	6,843	6,000
<ul> <li>Number of individuals trained by the FCJEI</li> </ul>	715	745
<ul> <li>Number of law enforcement officers trained by D.A.R.E.</li> </ul>	485 <sup>10</sup>	145
<ul> <li>Number of professional law enforcement certificates issued</li> </ul>	18,958	25,000
<ul> <li>Number of domestic security training courses delivered</li> </ul>	370 <sup>11</sup>	150
Law Enforcement Standards Compliance Services		
<ul> <li>Percentage of training schools in compliance with standards</li> </ul>	78%	80%
<ul> <li>Number of breath-testing instruments inspected</li> </ul>	317	491
<ul> <li>Number of discipline referrals processed for state and local LEOs, COs, and CPOs pursuant to Chapter 120, F.S.</li> </ul>	1,106	1,500
<ul> <li>Number of criminal justice officer disciplinary actions</li> </ul>	321	452
<ul> <li>Number of program and financial compliance audits performed</li> </ul>	2,096	2,000
<ul> <li>Number of records audited to validate the accuracy and completeness of ATMS2 record information</li> </ul>	7,388	6,500

#### Performance Highlights

Amber Alert Results in Safe Recovery On March 22, 19-month-old DeShaun Milner was abducted from a relative's home in Bradenton, Florida. Manatee County Sheriff's Office worked with FDLE to evaluate the case and issue an Amber Alert. Just a few hours later, an alert driver on Interstate 4 in Orlando spotted Nickalaus Hargraves, one of the abductors, in the vehicle described in the Amber Alert and called the Florida Highway Patrol (FHP). FHP stopped the suspect vehicle and FDLE agents questioned Hargraves, who gave information leading investigators to Milner. The Florida Department of Transportation's dynamic message signs and the cooperative efforts of the Manatee County Sheriff's Office, Orange County Sheriff's Office, FHP, and FDLE agents resulted in the safe recovery of the missing child.

Operation Crescent Moon Nets 45 Arrests In the early morning hours of February 18, over 250 law enforcement officials participated in 15 raids in the Putnam and Volusia county areas alone. FDLE, DEA, and numerous state and local agencies that team up to form the North Florida HIDTA Task Force arrested 45 people allegedly involved in two international drug rings that trafficked cocaine, marijuana, and methamphetamine throughout Central and Northern Florida. Simultaneous raids also took place in Texas. Both rings smuggled drugs over the border from Mexico to Texas and eventually distributed the drugs in Florida. Florida law enforcement officers seized nearly 700 pounds of marijuana, 22 pounds of cocaine, more than a pound of methamphetamine, several cars, guns and a boat.

C-SAFE Training Offered Across the State State Secure Florida, in conjunction with FDLE and the Florida Cybersecurity Institute, developed C-SAFE (Cyber-Security Awareness for Everyone) -- a free one-day seminar open to the public that focuses on how citizens and businesses can secure their computers and safeguard themselves from cyber crimes such as identity theft, cyber stalking and viruses. FDLE Commissioner Guy Tunnell announced the new statewide training initiative on March 15, to help protect citizens and businesses from the dangers of the Internet while providing valuable lessons on securing their computers. Nearly 20 seminars are planned across the state where topics include safe e-mail practices, preventing identify theft, recognizing scams, cyber crimes, and network and personal security.

<sup>1</sup><u>Number of cases awarded emergency violent crime funds</u> – Marketing of these funds through agencies and publications has led to an increase in the number of case submissions and total cases funded across all categories (violent crime, victim/witness protection and drug cases). In addition, certain federal funding for drug investigations has new criteria that further restricts its use. As a result, an increasing number of local law enforcement is seeking funding through the emergency violent crime funds.

<sup>2</sup> <u>Average number of days to complete Serology/DNA service requests</u> – The Department continues to outsource backlogged cases and transfer incoming serology / DNA cases between labs to keep up with the incoming demand. The Department has recently utilized federal grant dollars to purchase automated equipment which processes multiple samples simultaneously.

<sup>3</sup><u>Number / percent of criminal investigations closed resulting in an arrest – Number / percent of closed criminal investigations resolved – Number / percent of criminal investigations closed – Investigative performance measures have been impacted by the diversion of resources to domestic security issues (including regional field exercise participation), the loss of experienced Agents to retirement, and the training of new sworn personnel.</u>

<sup>4</sup> <u>Number of short-term investigative assists worked</u> – The number of short-term criminal investigative assists was lower than projected; however, FDLE did respond to all short-term investigative assist requests.

<sup>5</sup> <u>Number of domestic security concerns reported and responded to by Regional Domestic Security Task Forces</u> – The number reported includes investigative and intelligence responses.

<sup>6</sup> <u>Number of diginitaries provided with FDLE protective services</u> – Due to an error in the method of data collection the information previously reported for this fiscal year was incorrect. The corrected number of diginitaries provided with FDLE protective services by quarter is as follows: First Quarter - 6, Second Quarter - 41, and Third Quarter – 17, for a total of 64 for the period July 1, 2003, through March 31, 2004.

<sup>7</sup> <u>Number of missing children cases worked through MCIC</u> – The high number of cases worked is due to the influx of electronic missing child reports from the Department of Children and Families.

<sup>8</sup> <u>Criminal history errors corrected</u> - This measure consists primarily of technical errors that are submitted by criminal justice agencies to FDLE for correction. The measure fluctuates on a monthly basis based on the number of errors identified.

<sup>9</sup><u>Number of disposition records added to the criminal history file</u> - The rate of felony records added monthly to the Computerized Criminal History file fluctuates based on: the number of electronic submissions received, programming issues at the county level, the number of cases dispositioned during a given month, and the number of electronic submissions sent for correction and entry.

<sup>10</sup> <u>Number of law enforcement officers trained by D.A.R.E.</u> – As the result of a new curriculum, all D.A.R.E. Officers statewide must be retrained using the new curriculum in order to continue to teach the program. FDLE expects to train over 600 officers by the end of the fiscal year.

<sup>11</sup> <u>Number of domestic security training courses delivered</u> – Training schools have developed curriculum for additional classes requested by the law enforcement community which have now been implemented. There has also been an increased focus, within the training schools, on specialized training which local agencies are unable to deliver.

# <u>CONTRACTS, AGREEMENTS AND PURCHASES</u> <u>OVER \$100,000 FOR JANUARY 1ST THROUGH MARCH 31ST 2004</u>

<u>P.O.#</u>	VENDOR/SERVICE	<u>AMOUNT</u>
809232	<b>Pen Link, Ltd</b> Engineering, development, software updates, upgrades and 24/7 technical support for the Lincoln product. Product used to conduct intercepts of communication (wire taps). <i>Investigations and Forensic Science Program</i> .	\$137,760
809239	<b>Ciber, Inc.</b> Information technology services systems analysis and programming for the Simon project. <i>Information Program</i> .	\$166,000
809266	Nabco, Inc. 2 bomb/chemical containment vessels; one for Capitol Police and one for Fort Myers Regional Operations Center. <i>Investigations and Forensic Science Program</i> .	\$109,500
R00070	All Florida Electric of Tallahassee Replacement of battery in Uninterruptible Power System which supports the Data Center at FDLE Headquarters Building. <i>Information Program</i> . Engaged by DMS through Client Agency Agreement #000119	\$105,666
C9376A	ACISS Systems, Inc. Contract provides for vendor to modify/enhance their proprietary software product that FDLE uses to run its ThreatNet System. <i>Investigations and Forensic Science Program.</i> (3/19/04 thru 6/30/04)	\$119,000
C9520A	National Domestic Preparedness Coalition, Inc. IT consulting services for the customization of the automated Homeland Security Comprehensive Assessment Model (HLS-CAM) and the development and implementation for the Florida's Critical Infrastructure Database. <i>Investigations and Forensic Science Program.</i> (3/4/04 thru 7/31/04)	\$200,000
C9527A	Bank of America Leasing & Capital, LLC Financing contract for the tangible property items being procured from and implemented by SAIC for FDLE's ICHS project (separate FDLE contract C9423A) <i>Information Program.</i> (2/4/04 thru 11/26/07)	\$25,547,686
C9538A	<b>B&amp;L Associates</b> Software licenses and support/maintenance services for 2 year term to manage activities on FDLE's Unisys NX 6800 mainframe computer system. <i>Information Program.</i> (1/1/04 thru 12/31/05)	\$182,276

# **Annual Performance** Contract

#### SCAL F 2005 ΥE A R Т 2



Guy M. Tunnell, Commissioner

# Executive Direction and Support Program

# Executive Direction and Support Services

<ul> <li>Administrative support costs as a percent of total agency costs</li> </ul>	4%
<ul> <li>Number of grants disbursed</li> </ul>	400
<ul> <li>Total number of agencies accredited</li> </ul>	109
<ul> <li>Number of cases awarded emergency violent crime funds</li> </ul>	18

# Investigations and Forensic Science Program

# Crime Laboratory Services

<ul> <li>Number / percent of lab service requests completed</li> </ul>	73,112 / 95%
<ul> <li>Average number of days to complete lab service requests</li> </ul>	
1. AFIS (Automated Fingerprint Identification System)	50
2. CER (Computer Evidence Recovery	90
3. Chemistry	30
4. Crime Scene	30
5. Firearms	80
6. Latents	60
7. Microanalysis	115
8. Serology / DNA	111
9. Toxicology	40
<ul> <li>Number of DNA samples added to the DNA Database</li> </ul>	30,000
<ul> <li>Number of crime scene service requests completed</li> </ul>	600

# Investigative Services

<ul> <li>Number / percent of criminal investigations closed resulting in arrest</li> </ul>	836 / 65%
<ul> <li>Number / percent of closed criminal investigations resolved</li> </ul>	933 / 73%
<ul> <li>Number of criminal investigations worked</li> </ul>	2,777
<ul> <li>Number / percent of criminal investigations closed</li> </ul>	1,277 / 46%
<ul> <li>Number of short-term investigative assists worked</li> </ul>	3,678
<ul> <li>Number of domestic security concerns reported and responded to by Regional Domestic Security Task Forces</li> </ul>	1,000
<ul> <li>Number of requests for investigative analytical support responded to by the Regional Investigative Support Centers</li> </ul>	5,724
Mutual Aid and Prevention Services	
<ul> <li>Percentage of customers who found FDLE's emergency preparedness and response efforts useful</li> </ul>	<b>96</b> %
<ul> <li>Number of dignitaries provided with FDLE protective services</li> </ul>	52
Public Assistance Fraud Investigative Services	
<ul> <li>Amount of fraudulent benefits withheld as a result of public assistance fraud investigations</li> </ul>	\$20.1 M
<ul> <li>Number of public assistance fraud investigations conducted</li> </ul>	5,625

# Florida Capitol Police Program

Capitol Police Services	
<ul> <li>Number of criminal incidents per 1,000 employees</li> </ul>	3.42
<ul> <li>Number of officer patrol hours</li> </ul>	91,800
Number of calls for service	7,489

# **Information Program**

#### **Network Services**

<ul> <li>Percentage of responses from FCIC hot files that contain substantive information within defined timeframes</li> </ul>	<b>98%</b>
<ul> <li>Percentage of time FCIC is running and accessible</li> </ul>	99.5%
<ul> <li>Percentage response to criminal history record check customers within defined timeframes</li> </ul>	94%
<ul> <li>Percentage of criminal arrest records received electronically (through AFIS) for entry into the criminal history system</li> <li>Number of certified operators</li> </ul>	88% 54,117
for entry into the criminal history system	

# **Prevention and Crime Information Services**

<ul> <li>Percentage of criminal history information records compiled accurately</li> </ul>	90%
<ul> <li>Number of responses to requests for criminal history record checks</li> </ul>	1,770,000
<ul> <li>Number of registered sexual predators / offenders identified to the public</li> </ul>	29,898
<ul> <li>Number of missing children cases worked through MCIC</li> </ul>	2,000
<ul> <li>Number of arrest records created and maintained</li> </ul>	15.5 M
<ul> <li>Number of criminal history errors corrected</li> </ul>	168,000
<ul> <li>Number of disposition records added to the criminal history file</li> </ul>	750,000

# **Professionalism Program**

# Law Enforcement Training and Certification Services

<ul> <li>Number / percent of individuals who pass the basic professional certification examination for law enforcement officers, correctional officers, and correctional probation officers</li> </ul>	4,800 / 80%
<ul> <li>Number of course curricula and examinations developed / revised</li> </ul>	135
<ul> <li>Number of examinations administered</li> </ul>	6,000
<ul> <li>Number of individuals trained by the FCJEI</li> </ul>	764
<ul> <li>Number of law enforcement officers trained by D.A.R.E.</li> </ul>	145
<ul> <li>Number of professional enforcement certificates issued</li> </ul>	25,000
<ul> <li>Number of domestic security training courses delivered</li> </ul>	150

# Law Enforcement Standards Compliance Services

<ul> <li>Percentage of training schools in compliance with standards</li> </ul>	80%
<ul> <li>Number of breath-testing instruments inspected</li> </ul>	491
<ul> <li>Number of discipline referrals processed for state and local LEOs, COs, and CPOs pursuant to Chapter 120, F.S.</li> </ul>	1,500
<ul> <li>Number of criminal justice officer disciplinary actions</li> </ul>	452
<ul> <li>Number of program and financial compliance audits performed</li> </ul>	2,000
<ul> <li>Number of records audited to validate the accuracy and completeness of ATMS2 record information</li> </ul>	7,000

The Government Performance and Accountability Act of 1994 requires that agencies meet performance standards as specified in the annual General Appropriations Act. This "contract" contains the performance expectations for each of the Florida Department of Law Enforcement's programs for Fiscal Year 2004-2005. These performance issues will be complemented by a variety of other Cabinet, Legislative, and criminal justice mandated responsibilities and services.



Florida Department of Law Enforcement P.O. Box 1489 Tallahassee, FL 32302 www.fdle.state.fl.us