

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial, Operational, and Federal Single Audit**

Report No. 2016-105  
March 2016

**GILCHRIST COUNTY  
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended  
June 30, 2015



Sherrill F. Norman, CPA  
Auditor General

## Board Members and Superintendent

During the 2014-15 fiscal year, Robert G. Rankin served as Superintendent and the following individuals served as Board members:

	<u>District No.</u>
Cloud E. Haley to 11-17-14	1
Christie McElroy from 11-18-14	1
Robert B. Clemons, Vice Chair to 11-17-14, Chair from 11-18-14	2
Michelle Walker-Crawford, Vice Chair from 11-18-14	3
Julie C. Thomas, Chair to 11-17-14	4
D. Deen Lancaster	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Denita K. Tyre, CPA, and the audit was supervised by Philip B. Ciano, CPA.

Please address inquiries regarding this report to Douglas R. Conner, CPA, Audit Supervisor, by e-mail at [dougconner@aud.state.fl.us](mailto:dougconner@aud.state.fl.us) or by telephone at (850) 412-2730.

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## SUMMARY

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### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the District's basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

We noted a certain matter involving the District's internal control over financial reporting and its operation that we consider to be a significant deficiency, as summarized below. However, this significant deficiency is not considered to be a material weakness.

#### Significant Deficiency

**Finding 1:** Some inappropriate or unnecessary information technology access privileges continue to exist.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States; however, we noted a certain additional matter as summarized below.

#### Additional Matter

**Finding 2:** District controls over virtual instruction program (VIP) operations and related activities could be enhanced by developing and maintaining comprehensive, written VIP policies and procedures. A similar finding was noted in our report No. 2015-129.

### SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal award requirements. The Child Nutrition Cluster, Special Education Cluster, and Race-to-the-Top programs were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs.

### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether the Gilchrist County District School Board and its officers with administrative and stewardship responsibilities for District operations had:

- Presented the District's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements or on a major Federal program;
- Established internal controls that promote and encourage: (1) compliance with applicable laws, rules, regulations, contracts, and grant agreements; (2) the economic and efficient operation of the District; (3) the reliability of records and reports; and (4) the safeguarding of District assets;

- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements, and those applicable to the District's major Federal programs; and
- Taken corrective actions for findings included in our report No. 2015-129.

The scope of this audit included an examination of the District's basic financial statements and the accompanying Schedule of Expenditures of Federal Awards as of and for the fiscal year ended June 30, 2015. We obtained an understanding of the District's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements and Federal awards. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

#### AUDIT METHODOLOGY

The methodology used to develop the findings in this report included the examination of pertinent District records in connection with the application of procedures required by auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget Circular A-133.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilchrist County District School Board, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the school internal funds, which represent 17 percent of the assets and 18 percent of the liabilities of the aggregate remaining fund information. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilchrist County District School Board, as of June 30, 2015, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note II. to the financial statements, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27*, which is a change in accounting principle that requires an employer participating in a cost-sharing multiple-employer defined benefit pension plan to report the employer's proportionate share of the net pension liability of the defined benefit pension plan. This affects the comparability of amounts reported in the 2014-15 fiscal year with the amounts reported for the 2013-14 fiscal year. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS, Budgetary Comparison Schedule - General and Major Special Revenue Funds, Schedule of Funding Progress – Other Postemployment Benefits Plan, Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan, Schedule of District Contributions – Florida Retirement System Pension Plan, Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan, Schedule of District Contributions – Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an

appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is presented for purposes of additional analysis as required by the United States Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.

The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 23, 2016

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The management of the Gilchrist County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2015. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2014-15 fiscal year are as follows:

- With the onset of reporting pension liabilities in accordance with Governmental Accounting Standards Board Statement (GASB) No. 68, the District's beginning net position was decreased by \$8,956,423 or 22.6 percent.
- The District's total net position decreased by \$1,873,177.18, or 6.1 percent, from the previous fiscal year.
- General revenues totaled \$24,463,069.38, or 93.2 percent of all revenues in the 2014-15 fiscal year, compared to \$23,248,575.27, or 92.5 percent in the prior year. Program-specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions totaled \$1,779,131.21 or 6.8 percent, compared to \$1,873,814.54, or 7.5 percent in the prior year.
- Expenses total \$28,115,378.77. Only \$1,779,131.21 of these expenses was offset by program specific charges, with the remainder paid from general revenues.
- The sum of the assigned and unassigned fund balances of the General Fund, representing the net current financial resources available for general appropriation by the Board, totaled \$895,992.91 at June 30, 2015, or 4.2 percent of General Fund expenditures. The prior year sum of the assigned and unassigned fund balances in the General Fund was \$1,730,443.27, or 8.6 percent of total General Fund expenditures.
- During the current year, General Fund expenditures exceeded revenues by \$1,554,749.46. This may be compared to last year's results in which General Fund expenditures exceeded revenues by \$434,619.80.

### **OVERVIEW OF FINANCIAL STATEMENTS**

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred

inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating. This information should be evaluated in conjunction with other non-financial factors, such as changes in the District's property tax base, student enrollment, and the condition of the District's capital assets, including its school buildings and administrative facilities.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes, State revenues, and Federal revenues finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Other Fund, Special Revenue – Federal Economic

Stimulus Fund, and Special Revenue – Teacher Incentive Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses agency funds to account for resources held for student activities and groups, to account for the activity of the employee medical and dependent child care reimbursement program, and to account for resources received and disbursed in a fiscal agent capacity related to the Federal Teacher Incentive Fund program.

### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's net pension liability and its progress in funding its obligation to provide other postemployment benefits to its employees.

<b>GOVERNMENT-WIDE FINANCIAL ANALYSIS</b>
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As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2015, compared to net position as of June 30, 2014:

**Net Position, End of Year**

	<b>Governmental Activities</b>	
	<b>6-30-15</b>	<b>6-30-14</b>
Current and Other Assets	\$ 1,569,601.99	\$ 2,666,758.47
Capital Assets	37,853,734.07	39,095,351.25
<b>Total Assets</b>	<b>39,423,336.06</b>	<b>41,762,109.72</b>
Deferred Outflows of Resources	2,343,651.00	-
Long-Term Liabilities	8,268,609.66	1,690,922.63
Other Liabilities	447,920.03	359,818.01
<b>Total Liabilities</b>	<b>8,716,529.69</b>	<b>2,050,740.64</b>
Deferred Inflows of Resources	4,168,689.47	-
Net Position:		
Net Investment in Capital Assets	37,730,734.07	38,895,351.25
Restricted	245,901.36	576,497.19
Unrestricted (Deficit)	(9,094,867.53)	239,520.64
<b>Total Net Position</b>	<b>\$ 28,881,767.90</b>	<b>\$ 39,711,369.08</b>

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities. The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used.

The District's unrestricted net position decreased \$9,334,388.17 as compared to June 30, 2014, which was primarily because the District participates in the Florida Retirement System (FRS) defined benefit pension plan and the Health Insurance Subsidy (HIS) defined benefit plan administered by Florida Division of Retirement. As a participating employer, the District implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires employers participating in cost-sharing multiple-employer defined benefit pension plans to report the employers' proportionate share of the net pension liabilities and related pension amounts of the defined benefit pension plans. See Note II. to the financial statements for additional information.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2015, and June 30, 2014, are as follows:

### Operating Results for the Fiscal Year Ended

	Governmental Activities	
	6-30-15	6-30-14
Program Revenues:		
Charges for Services	\$ 267,360.38	\$ 635,933.15
Operating Grants and Contributions	1,365,514.46	1,141,444.59
Capital Grants and Contributions	146,256.37	96,436.80
General Revenues:		
Property Taxes, Levied for Operational Purposes	3,697,893.65	3,867,996.69
Property Taxes, Levied for Capital Projects	955,145.99	940,081.27
Grants and Contributions Not Restricted to Specific Programs	19,757,872.36	18,376,616.41
Unrestricted Investment Earnings	4,797.53	51,880.90
Miscellaneous	47,359.85	12,000.00
<b>Total Revenues</b>	<b>26,242,200.59</b>	<b>25,122,389.81</b>
Functions/Program Expenses:		
Instruction	13,728,216.28	12,796,336.11
Student Personnel Services	1,376,307.90	1,266,520.87
Instructional Media Services	208,813.43	227,852.95
Instruction and Curriculum Development Services	708,062.67	644,150.29
Instructional Staff Training Services	248,429.86	245,418.68
Instructional-Related Technology	351,897.34	313,161.06
Board	290,762.59	302,707.72
General Administration	311,861.20	302,348.74
School Administration	1,213,168.70	1,181,163.88
Facilities Acquisition and Construction	350,994.75	451,745.79
Fiscal Services	348,934.33	363,503.01
Food Services	1,791,762.20	1,592,822.58
Central Services	1,577,030.27	1,256,910.64
Student Transportation Services	1,188,373.50	1,210,047.88
Operation of Plant	2,111,820.27	1,924,835.00
Maintenance of Plant	981,526.58	948,596.33
Administrative Technology Services	7,831.25	37,961.61
Community Services	24,263.84	61,285.89
Unallocated Interest on Long-Term Debt	7,052.07	14,902.42
Unallocated Depreciation Expense	1,288,269.74	1,336,913.84
<b>Total Functions/Program Expenses</b>	<b>28,115,378.77</b>	<b>26,479,185.29</b>
<b>Change in Net Position</b>	<b>(1,873,178.18)</b>	<b>(1,356,795.48)</b>
Net Position, Beginning of Year	39,711,369.08	41,068,164.56
Adjustments to Beginning Net Position (1)	(8,956,423.00)	-
Net Position - Beginning, as Restated	30,754,946.08	41,068,164.56
<b>Net Position - Ending</b>	<b>\$ 28,881,767.90</b>	<b>\$ 39,711,369.08</b>

Note: (1) Adjustment to beginning net position is due to the implementation of GASB Statement No. 68.

The largest revenue source is the State of Florida (59.8 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data, and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Grants and contributions not restricted to specific programs revenues increased by \$1,381,255.95, or 7.5 percent, primarily due to the receipt of additional FEFP revenues from the State and the Federal Teacher Incentive Fund grant.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds decreased by \$1,188,210.97 during the fiscal year to \$1,118,729.49 at June 30, 2015. Approximately 70 percent of this amount is unassigned fund balance (\$784,613.36), which is available for spending at the District's discretion. The remainder of the fund balance is nonspendable, restricted, or assigned to indicate that it is (1) not in spendable form (\$54,643.51), (2) restricted for State required carryover programs (\$2,654.69), debt service payments (\$3,612.64), capital project expenditures (\$117,987.21), and insurance expenditures (\$67,003.31), or (3) assigned for particular purposes (\$88,214.77).

### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$807,778.14, while the total fund balance is \$965,650.91. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balances are approximately 4.5 percent of the total General Fund revenues, while total fund balance represents approximately 4.9 percent of total General Fund revenues.

Total fund balance decreased by \$852,748.23 during the fiscal year. Key factors impacting the change in fund balance are as follows:

- State revenues increased by \$606,260.97, or 4.1 percent, primarily related to an increase in FEFP revenues.
- Decreases in the local property tax rate resulted in decreased tax revenues of \$170,103.04, or 4.4 percent.
- Total expenditures increased by \$1,322,602.80, or 6.6 percent, due mainly to salary increases.

The Special Revenue – Other Fund accounted for Federal grants administered through the State’s cash advance system. This fund accounted for \$1,964,213.59 in revenues and expenditures each for the 2014-15 fiscal year. This represents an increase of \$290,222.38 from the previous year. This increase was due to an increase in Federal funding received through the Florida Department of Education, primarily for the Twenty-First Century Community Learning Centers grant.

The Special Revenue – Federal Economic Stimulus Fund is used to account for Federal projects authorized by the American Recovery and Reinvestment Act (ARRA). These funds accounted for \$304,890.13 in revenues and expenditures each for the 2014-15 fiscal year. Revenues and expenditures each increased \$143,531.90 from the previous year due to spending related to Race-To-The-Top Incentive Grants program.

The Special Revenue - Teacher Incentive Fund is used to account for the Federal Teacher Incentive Fund program. This fund accounted for \$1,524,318.61 in revenues and expenditures each for the 2014-15 fiscal year. Revenues and expenditures each increased \$451,118.86 from the previous fiscal year due to performance payouts. The grant for this program was submitted by the Northeast Florida Educational Consortium on behalf of nine member districts participating in this grant program. Gilchrist County is the fiscal agent for this grant. Grant dollars are to be used to develop a sustainable performance-based instructional salary schedule and to provide in-service training for teachers.

Because the District’s three major special revenue funds discussed above recognize revenue to the extent of eligible expenditures, these funds do not generally accumulate fund balance.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

General Fund final budgeted revenues and expenditures were in line with the original budgeted amounts. Actual revenues equal the final budgeted amounts while actual expenditures are \$83,585.04 less than final budget amounts. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$83,585.04.

**CAPITAL ASSETS AND LONG-TERM DEBT**

**Capital Assets**

The District’s investment in capital assets for its governmental activities as of June 30, 2015, is \$37,853,734.07 (net of accumulated depreciation). This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; and audio visual materials and computer software. The District has two elementary schools and two middle/high schools

Additional information on the District’s capital assets can be found in the notes to financial statements.

**Long-Term Debt**

At June 30, 2015, the District has total long-term debt outstanding of \$123,000, which is comprised of State Board of Education (SBE) bonds coming to maturity in 2020. These bonds are paid from special State allocations for debt service. During the year, the SBE refunded two prior issuances of debt with

the issuance of a new bond. Principal payments and this refunding resulted in a net decrease in debt of \$77,000.

Additional information on the District's long-term debt can be found in the notes to financial statements.

#### OTHER MATTERS OF SIGNIFICANCE

The Board is carefully monitoring its financial condition in an environment of uncertain State and Federal resources. FTE calculations (including recalibrations) are becoming more of a concern as projections for the 2015-16 fiscal year reflect only a slight increase in student population. While projections for the 2015-16 fiscal year reflect an increase in General Fund revenues, there are some automatic expenditure increases for employee salaries that offset most of the increase in funding. In light of uncertain economic times, the District will continue to closely monitor its financial position. If revenues decrease, the District's administration and Board will be faced with challenges to make changes in order to keep the District financially sound.

#### REQUESTS FOR INFORMATION

This report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to demonstrate compliance and accountability for its resources. Questions concerning information provided in this MD&A, other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to David Dose, Director of Finance, 310 NW 11th Avenue, Trenton, Florida, 32693.

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# **BASIC FINANCIAL STATEMENTS**

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## **Gilchrist County District School Board Statement of Net Position June 30, 2015**

	<u><b>Governmental Activities</b></u>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 631,378.25
Cash with Fiscal Agent	86,543.31
Investments	3,612.64
Accounts Receivable	3,100.85
Due from Other Agencies	790,323.43
Inventories	54,643.51
Capital Assets:	
Nondepreciable Capital Assets	288,351.13
Depreciable Capital Assets, Net	37,565,382.94
<b>TOTAL ASSETS</b>	<u>39,423,336.06</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pensions	<u>2,343,651.00</u>
<b>LIABILITIES</b>	
Payroll Deductions and Withholdings	13,022.59
Accounts Payable	238,568.58
Due to Other Agencies	173,087.64
Advanced Revenues	3,701.22
Estimated Liability for Self-Insurance Program	19,540.00
Long-Term Liabilities:	
Portion Due Within One Year	357,584.34
Portion Due After One Year	7,911,025.32
<b>TOTAL LIABILITIES</b>	<u>8,716,529.69</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Revenue	2,952.47
Pensions	<u>4,165,737.00</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCTES</b>	<u>4,168,689.47</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	37,730,734.07
Restricted for:	
State Required Carryover Programs	2,654.69
Debt Service	3,612.64
Capital Projects	117,987.21
Food Service	54,643.51
Other Purposes	67,003.31
Unrestricted	<u>(9,094,867.53)</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 28,881,767.90</u></u>

The accompanying notes to financial statements are an integral part of this statement.

**Gilchrist County District School Board  
Statement of Activities  
For the Fiscal Year Ended June 30, 2015**

<b>Functions/Programs</b>	<u>Expenses</u>	<u>Program Revenues</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>
<b>Governmental Activities:</b>			
Instruction	\$ 13,728,216.28	\$ 121,256.00	\$ -
Student Personnel Services	1,376,307.90	-	-
Instructional Media Services	208,813.43	-	-
Instruction and Curriculum Development Services	708,062.67	-	-
Instructional Staff Training Services	248,429.86	-	-
Instructional-Related Technology	351,897.34	-	-
Board	290,762.59	-	-
General Administration	311,861.20	-	-
School Administration	1,213,168.70	-	-
Facilities Acquisition and Construction	350,994.75	-	-
Fiscal Services	348,934.33	-	-
Food Services	1,791,762.20	105,959.66	1,365,514.46
Central Services	1,577,030.27	-	-
Student Transportation Services	1,188,373.50	6,307.47	-
Operation of Plant	2,111,820.27	-	-
Maintenance of Plant	981,526.58	-	-
Administrative Technology Services	7,831.25	-	-
Community Services	24,263.84	33,837.25	-
Unallocated Interest on Long-Term Debt	7,052.07	-	-
Unallocated Depreciation Expense*	1,288,269.74	-	-
<b>Total Governmental Activities</b>	<u>\$ 28,115,378.77</u>	<u>\$ 267,360.38</u>	<u>\$ 1,365,514.46</u>

General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

**Total General Revenues**

**Change in Net Position**

Net Position - Beginning

Adjustment to Beginning Net Position

Net Position - Beginning, as Restated

**Net Position - Ending**

\* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

	<b>Net (Expense) Revenue and Changes in Net Position</b>	
	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>
\$	-	\$ (13,606,960.28)
	-	(1,376,307.90)
	-	(208,813.43)
	-	(708,062.67)
	-	(248,429.86)
	-	(351,897.34)
	-	(290,762.59)
	-	(311,861.20)
	-	(1,213,168.70)
	18,751.48	(332,243.27)
	-	(348,934.33)
	-	(320,288.08)
	-	(1,577,030.27)
	-	(1,182,066.03)
	-	(2,111,820.27)
	49,736.00	(931,790.58)
	-	(7,831.25)
	-	9,573.41
	77,768.89	70,716.82
	-	(1,288,269.74)
<b>\$</b>	<b>146,256.37</b>	<b>(26,336,247.56)</b>

3,697,893.65
955,145.99
19,757,872.36
4,797.53
47,359.85
<u>24,463,069.38</u>
(1,873,178.18)
39,711,369.08
<u>(8,956,423.00)</u>
<u>30,754,946.08</u>
<b>\$ 28,881,767.90</b>

**Gilchrist County District School Board  
Balance Sheet – Governmental Funds  
June 30, 2015**

	General Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 532,202.87	\$ -	\$ -
Cash with Fiscal Agent	86,543.31	-	-
Investments	-	-	-
Accounts Receivable	3,100.85	-	-
Due from Other Funds	374,446.68	-	-
Due from Other Agencies	98,767.05	224,875.41	207,546.54
Inventories	-	-	-
<b>TOTAL ASSETS</b>	<b>\$ 1,095,060.76</b>	<b>\$ 224,875.41</b>	<b>\$ 207,546.54</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Payroll Deductions and Withholdings	\$ 13,022.59	\$ -	\$ -
Accounts Payable	96,847.26	5,346.30	135,299.76
Due to Other Funds	-	219,529.11	72,246.78
Due to Other Agencies	-	-	-
Advanced Revenues	-	-	-
Estimated Liability for Self-Insurance Program	19,540.00	-	-
<b>Total Liabilities</b>	<b>129,409.85</b>	<b>224,875.41</b>	<b>207,546.54</b>
Deferred Inflows of Resources:			
Unavailable Revenue	-	-	-
Fund Balances:			
Nonspendable:			
Inventories	-	-	-
Restricted for:			
State Required Carryover Programs	2,654.69	-	-
Debt Service	-	-	-
Capital Projects	-	-	-
Insurance	67,003.31	-	-
Total Restricted Fund Balance	69,658.00	-	-
Assigned for:			
Purchases on Order	88,214.77	-	-
Unassigned Fund Balance	807,778.14	-	-
<b>Total Fund Balances</b>	<b>965,650.91</b>	<b>-</b>	<b>-</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 1,095,060.76</b>	<b>\$ 224,875.41</b>	<b>\$ 207,546.54</b>

The accompanying notes to financial statements are an integral part of this statement.

Special Revenue - Teacher Incentive Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 99,175.38	\$ 631,378.25
-	-	86,543.31
-	3,612.64	3,612.64
-	-	3,100.85
-	-	374,446.68
204,423.24	54,711.19	790,323.43
-	54,643.51	54,643.51
<u>\$ 204,423.24</u>	<u>\$ 212,142.72</u>	<u>\$ 1,944,048.67</u>
\$ -	\$ -	\$ 13,022.59
-	1,075.26	238,568.58
31,335.60	51,335.19	374,446.68
173,087.64	-	173,087.64
-	3,701.22	3,701.22
-	-	19,540.00
<u>204,423.24</u>	<u>56,111.67</u>	<u>822,366.71</u>
-	2,952.47	2,952.47
-	54,643.51	54,643.51
-	-	2,654.69
-	3,612.64	3,612.64
-	117,987.21	117,987.21
-	-	67,003.31
-	121,599.85	191,257.85
-	-	88,214.77
-	(23,164.78)	784,613.36
-	153,078.58	1,118,729.49
<u>\$ 204,423.24</u>	<u>\$ 212,142.72</u>	<u>\$ 1,944,048.67</u>

**Gilchrist County District School Board  
Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position  
June 30, 2015**

**Total Fund Balances - Governmental Funds** \$ 1,118,729.49

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 37,853,734.07

Long-term liabilities are not due and payable in the fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:

Bonds Payable	\$ 123,000.00	
Compensated Absences Payable	960,650.66	
Net Pension Liability	6,587,519.00	
Other Postemployment Benefits Payable	597,440.00	(8,268,609.66)

The deferred outflows of resources and deferred inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$ 2,343,651.00	
Deferred Inflows Related to Pensions	(4,165,737.00)	(1,822,086.00)

**Net Position - Governmental Activities** **\$ 28,881,767.90**

The accompanying notes to financial statements are an integral part of this statement.

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**Gilchrist County District School Board  
Statement of Revenues, Expenditures, and Changes in  
Fund Balances – Governmental Funds  
For the Fiscal Year Ended June 30, 2015**

	General Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
<b>Revenues</b>			
Intergovernmental:			
Federal Direct	\$ 56,241.64	\$ -	\$ -
Federal Through State and Local State	-	1,964,213.59	304,890.13
	15,518,451.25	-	-
Local:			
Property Taxes	3,697,893.65	-	-
Charges for Services - Food Service	-	-	-
Miscellaneous	549,460.77	-	-
Total Local Revenues	4,247,354.42	-	-
<b>Total Revenues</b>	<b>19,822,047.31</b>	<b>1,964,213.59</b>	<b>304,890.13</b>
<b>Expenditures</b>			
Current - Education:			
Instruction	12,283,834.98	1,436,877.87	158,937.34
Student Personnel Services	1,264,194.53	128,590.96	-
Instructional Media Services	214,883.90	-	-
Instruction and Curriculum Development Services	449,129.55	167,938.22	-
Instructional Staff Training Services	33,303.67	152,142.13	57,812.55
Instructional - Related Technology Board	290,914.30	-	66,574.08
	304,951.65	-	-
General Administration	280,989.55	50,551.63	-
School Administration	1,290,825.51	-	-
Facilities Acquisition and Construction	21,370.32	-	-
Fiscal Services	363,075.37	-	-
Food Services	3,100.70	-	-
Central Services	264,584.58	2,217.64	-
Student Transportation Services	1,100,970.80	4,133.49	-
Operation of Plant	2,117,757.52	-	-
Maintenance of Plant	996,485.49	-	-
Administrative Technology Services	7,831.25	-	-
Community Services	24,729.51	-	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	5,785.86	-	-
Other Capital Outlay	58,077.73	21,761.65	21,566.16
Debt Service:			
Principal	-	-	-
Interest and Fiscal Charges	-	-	-
<b>Total Expenditures</b>	<b>21,376,796.77</b>	<b>1,964,213.59</b>	<b>304,890.13</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>(1,554,749.46)</b>	<b>-</b>	<b>-</b>
<b>Other Financing Sources (Uses)</b>			
Transfers In	889,144.11	-	-
Issuance of Bonds	-	-	-
Premium on Sale of Bonds	-	-	-
Payments to Refunding Escrow Agent	-	-	-
Loss Recoveries	42,857.12	-	-
Transfers Out	(230,000.00)	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>702,001.23</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>(852,748.23)</b>	<b>-</b>	<b>-</b>
Fund Balances, Beginning	1,818,399.14	-	-
<b>Fund Balances, Ending</b>	<b>\$ 965,650.91</b>	<b>\$ 0.00</b>	<b>\$ 0.00</b>

The accompanying notes to financial statements are an integral part of this statement.

Special Revenue - Teacher Incentive Fund	Other Governmental Funds	Total Governmental Funds
\$ 1,524,318.61	\$ -	\$ 1,580,560.25
-	1,346,694.46	3,615,798.18
-	165,076.37	15,683,527.62
-	955,145.99	4,653,039.64
-	105,959.66	105,959.66
-	6,494.62	555,955.39
-	1,067,600.27	5,314,954.69
<u>1,524,318.61</u>	<u>2,579,371.10</u>	<u>26,194,840.74</u>
38,492.40	-	13,918,142.59
-	-	1,392,785.49
-	-	214,883.90
151,216.66	-	768,284.43
7,853.85	-	251,112.20
-	-	357,488.38
-	-	304,951.65
-	-	331,541.18
-	-	1,290,825.51
-	329,624.43	350,994.75
-	-	363,075.37
-	1,807,328.12	1,810,428.82
1,326,755.70	-	1,593,557.92
-	-	1,105,104.29
-	-	2,117,757.52
-	-	996,485.49
-	-	7,831.25
-	-	24,729.51
-	6,280.00	12,065.86
-	32,907.84	134,313.38
-	70,000.00	70,000.00
-	7,052.07	7,052.07
<u>1,524,318.61</u>	<u>2,253,192.46</u>	<u>27,423,411.56</u>
-	326,178.64	(1,228,570.82)
-	230,000.00	1,119,144.11
-	123,000.00	123,000.00
-	9,732.20	9,732.20
-	(135,229.47)	(135,229.47)
-	-	42,857.12
-	(889,144.11)	(1,119,144.11)
-	(661,641.38)	40,359.85
-	(335,462.74)	(1,188,210.97)
-	488,541.32	2,306,940.46
<u>\$ 0.00</u>	<u>\$ 153,078.58</u>	<u>\$ 1,118,729.49</u>

**Gilchrist County District School Board  
 Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
 and Changes in Fund Balances to the Statement of Activities  
 For the Fiscal Year Ended June 30, 2015**

**Net Change in Fund Balances - Governmental Funds** \$ (1,188,210.97)

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation expense in excess of capital outlays in the current fiscal year. (1,241,617.18)

Repayment of long-term debt is an expense in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of debt repayments in the current year. 70,000.00

Issuing long-term debt is an other financing source in the governmental funds, but issuing new debt increases long-term liabilities in the statement of net position. Refunded debt is an other financing use in the governmental funds, but decreases liabilities in the statement of net position. This is the long-term debt that was issued and refunded in the current period:

	\$ (123,000.00)	
State School Bonds Issued	130,000.00	
State School Bonds Refunded	7,000.00	7,000.00

Other postemployment benefit costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net increase in the other postemployment benefits liability for the current fiscal year. (66,851.00)

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year. (317.03)

Governmental funds report district pension contributions as expenditures. However in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

	\$ 998,734.00	
FRS Pension Contribution	176,969.00	
HIS Pension Contribution	(340,270.00)	
FRS Pension Expense	(288,615.00)	
HIS Pension Expense	546,818.00	546,818.00

**Change in Net Position - Governmental Activities** \$ (1,873,178.18)

The accompanying notes to financial statements are an integral part of this statement.

**Gilchrist County District School Board**  
**Statement of Fiduciary Assets and Liabilities – Fiduciary Funds**  
**June 30, 2015**

	<b>Agency Funds</b>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 278,101.36
Due from Other Agencies	1,137,245.08
	<b>TOTAL ASSETS</b>
	\$ 1,415,346.44
<b>LIABILITIES</b>	
Accounts Payable	8,072.36
Due to Other Agencies	1,137,245.08
Internal Accounts Payable	270,029.00
	<b>TOTAL LIABILITIES</b>
	\$ 1,415,346.44

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Gilchrist County School District (District). All fiduciary activities are reported only in the fund financial statements. Governmental activities are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the student transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

### **B. Reporting Entity**

The Gilchrist County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Gilchrist County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

### **C. Basis of Presentation: Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements.

## **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the District's funds, including the fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Special Revenue – Federal Economic Stimulus Fund – to account for certain Federal grant program resources related to the American Recovery and Reinvestment Act (ARRA).
- Special Revenue – Teacher Incentive Fund – to account for the District's portion of a Federal direct grant received by the District on behalf of nine district school boards to provide collaboration and guidance in developing a sustainable teacher performance pay system.

Additionally, the District reports the following fiduciary fund type:

- Agency Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities; to account for the District employees' medical and dependent care reimbursement program; and to account for resources received and disbursed in a fiscal agent capacity related to the Federal Teacher Incentive Fund program.

During the course of operations the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year-end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds included in governmental activities are eliminated in the preparation of the government-wide financial statements.

## **E. Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and

donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 45 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 45 days of year-end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

## **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

### **1. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be demand deposits, and short-term, highly liquid investments with original maturities of 3 months or less. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME, formerly known as the Local Government Surplus Funds Trust Fund Investment Pool.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

### **2. Investments**

Investments consist of amounts placed in the SBA debt service accounts for investment of debt service moneys and amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds

in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Types and amounts of investments held at fiscal year-end are described in a subsequent note.

### **3. Inventories**

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when purchased during the year, and are adjusted at fiscal year-end to reflect year-end physical inventory.

### **4. Capital Assets**

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at fair value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives.

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	15 years
Buildings and Fixed Equipment	50 years
Furniture, Fixtures, and Equipment	5 years
Motor Vehicles	5 - 10 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

### **5. Pensions**

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this

purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

## **6. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize debt premiums during the current period. The face amount of the debt issued and the related debt premiums are reported as other financing sources.

Changes in long-term liabilities for the current year are reported in a subsequent note.

## **7. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has one item that qualifies for reporting in this category, deferred outflows of resources related to pensions, which is discussed in a subsequent note.

In addition to liabilities, the statement of net position and government fund balance sheet report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category, pensions and unavailable revenue. The deferred inflows of resources related to pensions is discussed in a subsequent note.

## **8. Net Position Flow Assumption**

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted - net position to have been depleted before unrestricted – net position is applied.

## **9. Fund Balance Flow Assumptions**

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted

fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## **10. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2015.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. The Board has by adoption of Board Policy No. 7.01D, authorized the Director of Finance to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## **G. Revenues and Expenditures/Expenses**

### **1. Program Revenues**

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

### **2. State Revenue Sources**

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time

equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data, and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a period of 5 months following the date of the original reporting. Such amendments may impact funding allocations for subsequent fiscal years. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

### **3. District Property Taxes**

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Gilchrist County Property Appraiser, and property taxes are collected by the Gilchrist County Tax Collector.

The Board adopted the 2014 tax levy on September 16, 2014. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1, of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for

taxes collected by the Gilchrist County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### **4. Federal Revenue Sources**

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

#### **5. Compensated Absences**

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## **II. ACCOUNTING CHANGES**

**Governmental Accounting Standards Board Statement No. 68.** The District participates in the FRS defined benefit pension plan and the HIS defined benefit plan administered by Florida Division of Retirement. As a participating employer, the District implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires employers participating in cost-sharing multiple-employer defined benefit pension plans to report the employers' proportionate share of the net pension liabilities and related pension amounts of the defined benefit pension plans. The beginning net position of the District was decreased by \$8,956,423 due to the adoption of this Statement.

## **III. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

### **A. Cash Deposits with Financial Institutions**

**Custodial Credit Risk-Deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

## B. Investments

As of June 30, 2015, the District had the following investments:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
SBA:		
Florida PRIME (1)	34 Day Average	\$ 601,839.37
Debt Service Accounts	6 Months	3,612.64
<b>Total Investments</b>		<b>\$ 605,452.01</b>

Note: (1) This investment is reported as a cash equivalent for financial statement reporting purposes.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME uses a weighted average days to maturity (WAM) to measure the sensitivity of the portfolio to interest rate changes. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the SBA's Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission (SEC) registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District's investment policy limits investments to bids from qualified public depositories, as defined in Section 280.02, Florida Statutes; certificates of deposits; time deposits; securities of the United States Government; State-managed cooperative investment plans, and other forms of investments as authorized by Section 218.415, Florida Statutes.

The District's investments in the SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account.

The District's investment in Florida PRIME is rated AAAM by Standard & Poor's.

## C. Changes in Capital Assets

Changes in capital assets are presented in the table below:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 288,351.13	\$ -	\$ -	\$ 288,351.13
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	2,140,917.66	12,065.86	-	2,152,983.52
Buildings and Fixed Equipment	57,195,659.39	-	-	57,195,659.39
Furniture, Fixtures, and Equipment	2,037,108.65	118,513.38	-	2,155,622.03
Motor Vehicles	2,520,526.00	15,800.00	-	2,536,326.00
Audio Visual Materials and Computer Software	600,521.54	-	-	600,521.54
Total Capital Assets Being Depreciated	<u>64,494,733.24</u>	<u>146,379.24</u>	<u>-</u>	<u>64,641,112.48</u>
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	1,753,555.37	49,076.74	-	1,802,632.11
Buildings and Fixed Equipment	19,459,832.99	1,133,475.04	-	20,593,308.03
Furniture, Fixtures, and Equipment	1,780,848.01	105,717.96	-	1,886,565.97
Motor Vehicles	2,092,975.21	99,726.68	-	2,192,701.89
Audio Visual Materials and Computer Software	600,521.54	-	-	600,521.54
Total Accumulated Depreciation	<u>25,687,733.12</u>	<u>1,387,996.42</u>	<u>-</u>	<u>27,075,729.54</u>
Total Capital Assets Being Depreciated, Net	<u>38,807,000.12</u>	<u>(1,241,617.18)</u>	<u>-</u>	<u>37,565,382.94</u>
Governmental Activities Capital Assets, Net	<u>\$ 39,095,351.25</u>	<u>\$ (1,241,617.18)</u>	<u>\$ 0.00</u>	<u>\$ 37,853,734.07</u>

Depreciation expense was charged to functions as follows:

<u>Function</u>	<u>Amount</u>
GOVERNMENTAL ACTIVITIES	
Student Transportation Services	\$ 99,726.68
Unallocated	<u>1,288,269.74</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 1,387,996.42</u>

## D. Retirement Plans

### 1. Florida Retirement System (FRS) – Defined Benefit Pension Plans

#### General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The District's pension expense totaled \$628,885 for the fiscal year ended June 30, 2015.

### **FRS Pension Plan**

*Plan Description.* The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

*Benefits Provided.* Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned.

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>Percent Value</u>
<b>Regular Class members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular Class members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Elected County Officers</b>	3.00
<b>Senior Management Service Class</b>	2.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2014-15 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	7.37
FRS, Elected County Officers	3.00	43.24
FRS, Senior Management Service	3.00	21.14
DROP - Applicable to		
Members from All of the Above Classes	0.00	12.28
FRS, Reemployed Retiree	(2)	(2)

Notes: (1) Employer rates include 1.26 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.04 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$998,734 for the fiscal year ended June 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2015, the District reported a liability of \$2,400,127 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014. The District's proportionate share of the net pension liability was based on the District's 2013-14 fiscal year contributions relative to the 2013-14 fiscal year contributions of all participating members. At June 30, 2014, the District's proportionate share was 0.039336858 percent, which was an increase of 0.004151859 from its proportionate share measured as of June 30, 2013.

For the fiscal year ended June 30, 2015, the District recognized Plan pension expense of \$340,270. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 148,527
Change of assumptions	415,662	-
Net difference between projected and actual earnings on FRS pension plan investments	-	4,003,811
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	601,272	-
District FRS contributions subsequent to the measurement date	998,734	-
<b>Total</b>	<b>\$ 2,015,668</b>	<b>\$ 4,152,338</b>

The deferred outflows of resources related to pensions, totaling \$998,734, resulting from District contributions to the Plan subsequent to the measurement date, will be recognized as a reduction

of the net pension liability in the fiscal year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2016	\$ (837,102)
2017	(837,102)
2018	(837,102)
2019	(837,102)
2020	163,850
Thereafter	49,154
<b>Total</b>	<b><u>\$ (3,135,404)</u></b>

Actuarial Assumptions. The total pension liability in the July 1, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.65 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2014, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation (1)</b>	<b>Annual Arithmetic Return</b>	<b>Compound Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1.00%	3.11%	3.10%	1.65%
Intermediate-Term Bonds	18.00%	4.18%	4.05%	5.15%
High Yield Bonds	3.00%	6.79%	6.25%	10.95%
Broad US Equities	26.50%	8.51%	6.95%	18.90%
Developed Foreign Equities	21.20%	8.66%	6.85%	20.40%
Emerging Market Equities	5.30%	11.58%	7.60%	31.15%
Private Equity	6.00%	11.80%	8.11%	30.00%
Hedge Funds / Absolute Return	7.00%	5.81%	5.35%	10.00%
Real Estate (Property)	12.00%	7.11%	6.35%	13.00%
<b>Total</b>	<b>100.00%</b>			
Assumed inflation - Mean		2.60%		2.00%

Note: (1) As outlined in the Plan's investment policy.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.65 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.65 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.65 percent) or 1 percentage point higher (8.65 percent) than the current rate:

	<b>1% Decrease (6.65%)</b>	<b>Current Discount Rate (7.65%)</b>	<b>1% Increase (8.65%)</b>
District's proportionate share of the net pension liability	\$ 10,265,661	\$ 2,400,127	\$ (4,142,497)

**Pension Plan Fiduciary Net Position.** Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

### **HIS Pension Plan**

**Plan Description.** The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2015, the contribution rate was 1.26 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$176,969 for the fiscal year ended June 30, 2015.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2015, the District reported a net pension liability of \$4,187,392 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the pension plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014. The District's proportionate share of the net pension liability was based on the District's 2013-14 fiscal year contributions relative to the total 2013-14 fiscal year contributions of all participating members. At June 30, 2014, the District's proportionate share was 0.044783769 percent, which was a decrease of 0.000178728 from its proportionate share measured as of June 30, 2013.

For the fiscal year ended June 30, 2015, the District recognized HIS Plan pension expense of \$288,615. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Change of assumptions	\$ 149,004	\$ -
Net difference between projected and actual earnings on HIS pension plan investments	2,010	-
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	-	13,399
District contributions subsequent to the measurement date	176,969	-
<b>Total</b>	<b>\$ 327,983</b>	<b>\$ 13,399</b>

The deferred outflows of resources, totaling \$176,969, was related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2016	\$ 22,374
2017	22,374
2018	22,374
2019	22,374
2020	21,872
Thereafter	26,247
<b>Total</b>	<b>\$ 137,615</b>

Actuarial Assumptions. The total pension liability in the July 1, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	4.29 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the plan, the FRS Actuarial Assumptions Conference reviewed the actuarial assumptions for the plan.

Discount Rate. The discount rate used to measure the total pension liability was 4.29 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 4.29 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.29 percent) or 1 percentage point higher (5.29 percent) than the current rate:

	<b>1% Decrease (3.29%)</b>	<b>Current Discount Rate (4.29%)</b>	<b>1% Increase (5.29%)</b>
District's proportionate share of the net pension liability	\$ 4,762,819	\$ 4,187,392	\$ 3,707,075

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

## **2. FRS – Defined Contribution Pension Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2014-15 fiscal year were as follows:

<u><b>Class</b></u>	<u><b>Percent of Gross Compensation</b></u>
FRS, Regular	6.30
FRS, Elected County Officers	11.34
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings. If an

accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2015, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$162,342.59 for the fiscal year ended June 30, 2015.

## **E. Other Postemployment Benefit Obligations**

**Plan Description.** The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical, prescription drug, dental, and vision coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the OPEB Plan on average than those of active employees. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report, and is not included in the report of a public employee retirement system or other entity.

**Funding Policy.** Plan contribution requirements of the District and OPEB Plan members are established and may be amended through recommendations of the Benefits Committee and action from the Board. The District has not advance-funded or established a funding methodology for the annual OPEB costs or the net OPEB obligation, and the OPEB Plan is financed on a pay-as-you-go basis. For the 2014-15 fiscal year, 39 retirees received other postemployment benefits. The District provided required contributions of \$46,398 toward the annual OPEB cost, net of retiree contributions totaling \$200,511, which represents 1.4 percent of covered payroll.

**Annual OPEB Cost and Net OPEB Obligation.** The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the District's annual OPEB cost for the fiscal year, the amount actually contributed to the OPEB Plan, and changes in the District's net OPEB obligation:

<u>Description</u>	<u>Amount</u>
Normal Cost (service cost for 1 year)	\$ 54,769
Amortization of Unfunded Actuarial Accrued Liability	65,675
Interest on Normal Cost and Amortization	<u>1,085</u>
Annual Required Contribution	121,529
Interest on Net OPEB Obligation	21,224
Adjustment to Annual Required Contribution	<u>(29,504)</u>
Annual OPEB Cost (Expense)	113,249
Contribution Toward the OPEB Cost	<u>(46,398)</u>
Increase in Net OPEB Obligation	66,851
Net OPEB Obligation, Beginning of Year	<u>530,589</u>
Net OPEB Obligation, End of Year	<u>\$ 597,440</u>

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the OPEB Plan, and the net OPEB obligation as of June 30, 2015, and the 2 preceding fiscal years, were as follows:

<u>Fiscal Year</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2012-13	\$ 116,972	46.7%	\$ 469,198
2013-14	115,999	47.1%	530,589
2014-15	113,249	41.0%	597,440

**Funded Status and Funding Progress.** As of July 1, 2014, the most recent valuation date, the actuarial accrued liability for benefits was \$1,168,458, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$1,168,458 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$14,064,939, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 8.3 percent.

Actuarial valuations of an ongoing OPEB Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends.

Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The required schedule of funding progress immediately following the notes to financial statements presents multiyear trend information about whether the actuarial value of OPEB Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The District's OPEB actuarial valuation as of July 1, 2014, used the projected unit credit cost actuarial method to estimate the unfunded actuarial liability as of June 30, 2015, and the District's 2014-15 fiscal year annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4 percent rate of return on invested assets. The actuarial assumptions also included an annual healthcare cost trend rate of 10 percent initially for the 2015-16 fiscal year, reduced to an ultimate rate of 5 percent after 20 years. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis over a 30-year period. The remaining amortization period at June 30, 2015, was 23 years.

## F. Significant Commitments

**Encumbrances.** Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2015:

<b>Major Funds</b>				
<b>General</b>	<b>Special Revenue - Other</b>	<b>Special Revenue - Federal Economic Stimulus</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 88,214.77	\$ 125,087.89	\$ 283,205.21	\$ 39,038.47	\$ 535,546.34

## G. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Gilchrist County District School Board is a member of the North East Florida Educational Consortium (Consortium)

under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Putnam County District School Board serves as fiscal agent for the Consortium.

The District also participates in an employee group dental, vision, and short-term disability insurance program administered through the Consortium. Premiums charged to the districts are based on each individual district's claims experience, and the program operates as an individually-funded plan by each participating district with shared administrative costs and a pooling of plan assets for working capital.

Health and hospitalization coverage is provided through purchased commercial insurance with minimum deductibles for each line of coverage.

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past 3 fiscal years.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance program:

<u>Fiscal Year</u>	<u>Beginning-of-Fiscal-Year Liability</u>	<u>Current-Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Balance at Fiscal Year-End</u>
2013-14	\$ 22,037.00	\$ 160,147.60	\$ (162,644.60)	\$ 19,540.00
2014-15	19,540.00	165,718.26	(165,718.26)	19,540.00

## H. Long-Term Liabilities

### 1. Bonds Payable

Bonds payable at June 30, 2015, are as follows:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
State School Bonds: Series 2014B, Refunding	<u>\$ 123,000</u>	2.0 - 5.0	2020

These bonds are issued by the State Board of Education (SBE) on behalf of the District. The bonds mature serially, and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these

bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2015, are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
State School Bonds:			
2016	\$ 69,581	\$ 63,000	\$ 6,581
2017	38,940	36,000	2,940
2018	21,140	20,000	1,140
2019	2,140	2,000	140
2020	2,040	2,000	40
<b>Total</b>	<b>\$ 133,841</b>	<b>\$ 123,000</b>	<b>\$ 10,841</b>

## 2. Defeased Debt

The FDOE issued Capital Outlay Refunding Bonds, Series 2014B, dated December 2, 2014, with an average interest rate of 5 percent, to refund callable portions of the District's State School Bonds, Series 2005A and Series 2005B. The Refunding Bonds were issued to refund the \$130,000 total principal amount of the District's State School Bonds, Series 2005A and 2005B that mature on or after January 1, 2015. The District's pro rata share of net proceeds totaling \$135,440.54 (after deduction of \$211.07 by the FDOE for the District's pro rata share of underwriting fees, insurance, and other issuance costs) were used to call the District's portion of the remaining outstanding debt on January 1, 2015.

The Series 2014B bonds were issued to reduce the District's total debt service payments over the next 5 years by approximately \$9,909 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$4,502.73.

## 3. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

<u>Description</u>	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>	<u>Due In One Year</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
Bonds Payable	\$ 200,000.00	\$ 123,000.00	\$ 200,000.00	\$ 123,000.00	\$ 63,000.00
Compensated Absences Payable	960,333.63	154,329.42	154,012.39	960,650.66	154,013.39
Net Pension Liability (1)	9,971,481.00	1,796,833.00	5,180,795.00	6,587,519.00	140,570.95
Other Postemployment Benefits Payable	530,589.00	113,249.00	46,398.00	597,440.00	-
<b>Total Governmental Activities</b>	<b>\$ 11,662,403.63</b>	<b>\$ 2,187,411.42</b>	<b>\$ 5,581,205.39</b>	<b>\$ 8,268,609.66</b>	<b>\$ 357,584.34</b>

Note: (1) The beginning balance resulted from the implementation of GASB Statement No. 68.

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

## I. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in the **Fund Balance Policies** note disclosure, fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

## J. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Receivables</u>	<u>Payables</u>
Major:		
General	\$ 374,446.68	\$ -
Special Revenue:		
Other	-	219,529.11
Federal Economic Stimulus	-	72,246.78
Teacher Incentive	-	31,335.60
Nonmajor Governmental	-	51,335.19
<b>Total</b>	<b>\$ 374,446.68</b>	<b>\$ 374,446.68</b>

The receivables in the General Fund were established when paying obligations of the specified special revenue and nonmajor governmental funds prior to their receipt of funding from various grantor agencies. The amounts are expected to be repaid within 1 year.

## K. Revenues

### 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2014-15 fiscal year:

<u>Source</u>	<u>Amount</u>
Florida Education Finance Program	\$ 12,228,236.00
Categorical Educational Program - Class Size Reduction	2,662,625.00
Voluntary Prekindergarten Program	211,033.44
School Recognition	126,588.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	93,812.03
Gross Receipts Tax (Public Education Capital Outlay)	49,736.00
Food Service Supplement	18,820.00
Mobile Home License Tax	17,776.40
Miscellaneous	274,900.75
<b>Total</b>	<b>\$ 15,683,527.62</b>

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

## 2. Property Taxes

The following is a summary of millages and taxes levied on the 2014 tax roll for the 2014-15 fiscal year:

<u>General Fund</u>	<u>Millages</u>	<u>Taxes Levied</u>
Nonvoted School Tax:		
Required Local Effort	5.058	\$ 3,317,945.52
Basic Discretionary Local Effort	0.748	490,672.84
<b>Capital Projects - Local Capital Improvement Fund</b>		
Nonvoted Tax:		
Local Capital Improvements	1.500	983,969.61
<b>Total</b>	<b>7.306</b>	<b>\$ 4,792,587.97</b>

## L. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Transfers In</u>	<u>Transfers Out</u>
Major:		
General	\$ 889,144.11	\$ 230,000.00
Nonmajor Governmental	230,000.00	889,144.11
<b>Total</b>	<b>\$ 1,119,144.11</b>	<b>\$ 1,119,144.11</b>

Interfund transfers represent the permanent transfer of moneys between funds. Transfers from the nonmajor governmental funds were primarily to reimburse the General Fund for maintenance-related salaries and expenditures and for risk management property insurance premiums. Transfers from the General Fund were to cover costs of the food service program.

#### **IV. SUBSEQUENT EVENTS**

The Board authorized the issuance of a tax anticipation note (Note) in the amount of \$1 million. The proceeds will be used for operating expenses for the fiscal year ending June 30, 2016. The closing of the Note took place on October 27, 2015, and the Note is due on April 26, 2016. The stated interest rate is 1.55 percent.

# OTHER REQUIRED SUPPLEMENTARY INFORMATION

## Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2015

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues</b>				
Intergovernmental:				
Federal Direct	\$ 60,000.00	\$ 56,241.64	\$ 56,241.64	\$ -
Federal Through State and Local State	15,950,234.50	15,518,451.25	15,518,451.25	-
Local:				
Property Taxes	3,648,371.00	3,697,893.65	3,697,893.65	-
Miscellaneous	418,175.00	549,460.77	549,460.77	-
Total Local Revenues	4,066,546.00	4,247,354.42	4,247,354.42	-
<b>Total Revenues</b>	20,076,780.50	19,822,047.31	19,822,047.31	-
<b>Expenditures</b>				
Current - Education:				
Instruction	12,026,421.70	12,293,786.11	12,283,834.98	9,951.13
Student Personnel Services	1,178,737.09	1,264,194.53	1,264,194.53	-
Instructional Media Services	227,195.44	218,778.37	214,883.90	3,894.47
Instruction and Curriculum Development Services	455,491.00	449,129.55	449,129.55	-
Instructional Staff Training Services	17,675.00	33,458.41	33,303.67	154.74
Instructional - Related Technology	306,595.86	290,914.30	290,914.30	-
Board	303,682.70	305,401.65	304,951.65	450.00
General Administration	281,578.00	280,989.55	280,989.55	-
School Administration	1,252,276.50	1,290,910.51	1,290,825.51	85.00
Facilities Acquisition and Construction	45.00	21,370.32	21,370.32	-
Fiscal Services	373,092.40	363,075.37	363,075.37	-
Food Services	8,563.00	3,100.70	3,100.70	-
Central Services	246,821.00	264,584.58	264,584.58	-
Student Transportation Services	1,137,004.92	1,113,074.04	1,100,970.80	12,103.24
Operation of Plant	2,079,834.71	2,124,937.69	2,117,757.52	7,180.17
Maintenance of Plant	1,078,306.99	1,046,251.78	996,485.49	49,766.29
Administrative Technology Services	8,076.00	7,831.25	7,831.25	-
Community Services	62,000.00	24,729.51	24,729.51	-
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	5,785.86	5,785.86	-
Other Capital Outlay	-	58,077.73	58,077.73	-
<b>Total Expenditures</b>	21,043,397.31	21,460,381.81	21,376,796.77	83,585.04
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	(966,616.81)	(1,638,334.50)	(1,554,749.46)	83,585.04
<b>Other Financing Sources (Uses)</b>				
Transfers In	-	889,144.11	889,144.11	-
Loss Recoveries	-	42,857.12	42,857.12	-
Transfers Out	700,000.00	(230,000.00)	(230,000.00)	-
<b>Total Other Financing Sources (Uses)</b>	700,000.00	702,001.23	702,001.23	-
<b>Net Change in Fund Balances</b>	(266,616.81)	(936,333.27)	(852,748.23)	83,585.04
Fund Balances, Beginning	1,818,399.14	1,818,399.14	1,818,399.14	-
<b>Fund Balances, Ending</b>	\$ 1,551,782.33	\$ 882,065.87	\$ 965,650.91	\$ 83,585.04

Special Revenue - Other Fund				Special Revenue - Federal Economic Stimulus Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
1,849,048.60	2,632,449.78	1,964,213.59	(668,236.19)	-	-	-	-
-	-	-	-	29,580.26	456,620.95	304,890.13	(151,730.82)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
1,849,048.60	2,632,449.78	1,964,213.59	(668,236.19)	29,580.26	456,620.95	304,890.13	(151,730.82)
1,220,763.84	1,830,411.89	1,436,877.87	393,534.02	19,788.55	280,061.85	158,937.34	121,124.51
157,489.18	174,088.10	128,590.96	45,497.14	-	-	-	-
-	-	-	-	-	-	-	-
153,080.31	192,596.60	167,938.22	24,658.38	-	-	-	-
262,203.34	237,786.78	152,142.13	85,644.65	9,791.71	70,872.51	57,812.55	13,059.96
-	-	-	-	-	66,574.08	66,574.08	-
-	-	-	-	-	-	-	-
44,130.28	65,942.84	50,551.63	15,391.21	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
8,569.00	8,569.00	2,217.64	6,351.36	-	-	-	-
2,812.65	66,695.65	4,133.49	62,562.16	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	56,358.92	21,761.65	34,597.27	-	38,492.51	21,566.16	16,926.35
1,849,048.60	2,632,449.78	1,964,213.59	668,236.19	29,580.26	456,000.95	304,890.13	151,110.82
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

**Budgetary Comparison Schedule  
General and Major Special Revenue Funds (Continued)  
For the Fiscal Year Ended June 30, 2015**

	<b>Special Revenue - Teacher Incentive Fund</b>			<b>Variance with Final Budget - Positive (Negative)</b>
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	
<b>Revenues</b>				
Intergovernmental:				
Federal Direct	\$ 427,021.68	\$ 2,299,911.57	\$ 1,524,318.61	\$ (775,592.96)
Federal Through State and Local State	-	-	-	-
Local:				
Property Taxes	-	-	-	-
Miscellaneous	-	-	-	-
Total Local Revenues	-	-	-	-
<b>Total Revenues</b>	<b>427,021.68</b>	<b>2,299,911.57</b>	<b>1,524,318.61</b>	<b>(775,592.96)</b>
<b>Expenditures</b>				
Current - Education:				
Instruction	94,894.00	184,370.54	38,492.40	145,878.14
Student Personnel Services	-	-	-	-
Instructional Media Services	-	-	-	-
Instruction and Curriculum Development Services	33,479.63	200,466.04	151,216.66	49,249.38
Instructional Staff Training Services	40,251.77	116,902.06	7,853.85	109,048.21
Instructional - Related Technology Board	-	-	-	-
General Administration	-	-	-	-
School Administration	-	-	-	-
Facilities Acquisition and Construction	-	-	-	-
Fiscal Services	-	-	-	-
Food Services	-	-	-	-
Central Services	258,396.28	1,798,172.93	1,326,755.70	471,417.23
Student Transportation Services	-	-	-	-
Operation of Plant	-	-	-	-
Maintenance of Plant	-	-	-	-
Administrative Technology Services	-	-	-	-
Community Services	-	-	-	-
Fixed Capital Outlay:				
Facilities Acquisition and Construction	-	-	-	-
Other Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<b>427,021.68</b>	<b>2,299,911.57</b>	<b>1,524,318.61</b>	<b>775,592.96</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Other Financing Sources (Uses)</b>				
Transfers In	-	-	-	-
Loss Recoveries	-	-	-	-
Transfers Out	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Fund Balances, Beginning	-	-	-	-
<b>Fund Balances, Ending</b>	<b>\$ 0.00</b>	<b>\$ 0.00</b>	<b>\$ 0.00</b>	<b>\$ 0.00</b>

**Schedule of Funding Progress –  
Other Postemployment Benefits Plan**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Accrued Liability (AAL) (1) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	Percentage of Covered Payroll [(b-a)/c]
06/30/08	\$ -	\$ 1,272,697	\$ 1,272,697	0.0%	\$ 11,371,290	11.2%
07/01/12	-	1,157,522	1,157,522	0.0%	12,185,454	9.5%
07/01/14	-	1,168,458	1,168,458	0.0%	14,064,939	8.3%

Note: (1) The District's OPEB actuarial valuation used the projected unit credit cost method to estimate the actuarial accrued liability.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

	2014	2013
District's proportion of the FRS net pension liability	0.039336858%	0.035184999%
District's proportionate share of the FRS net pension liability	\$ 2,400,127	\$ 6,056,904
District's covered-employee payroll	\$ 11,701,876	\$ 11,485,486
District's proportionate share of the FRS net pension liability as a percentage of its covered-employee payroll	20.51%	52.74%
FRS Plan fiduciary net position as a percentage of the total pension liability	96.09%	88.54%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Florida Retirement System Pension Plan (1)**

	2015	2014
Contractually required FRS contribution	\$ 998,734	\$ 861,644
FRS contributions in relation to the contractually required contribution	(998,734)	(861,644)
FRS contribution deficiency (excess)	\$ -	\$ -
District's covered-employee payroll	\$ 12,333,891	\$ 11,701,876
FRS contributions as a percentage of covered-employee payroll	8.10%	7.36%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2014</u>	<u>2013</u>
District's proportion of the HIS net pension liability	0.044783769%	0.044962497%
District's proportionate share of the HIS net pension liability	\$ 4,187,392	\$ 3,914,577
District's covered-employee payroll	13,305,905	13,061,915
District's proportionate share of the HIS net pension liability as a percentage of its covered-employee payroll	31.47%	29.97%
HIS Plan fiduciary net position as a percentage of the total pension liability	0.99%	1.78%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2015</u>	<u>2014</u>
Contractually required HIS contribution	\$ 176,969	\$ 153,414
HIS contributions in relation to the contractually required contribution	(176,969)	(153,414)
HIS contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 14,064,939	\$ 13,305,905
HIS contributions as a percentage of covered-employee payroll	1.26%	1.15%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**1. Budgetary Basis of Accounting**

The Board follows procedures established by State statutes and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at

fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

## **2. Schedule of Funding Progress – Other Postemployment Benefits Plan**

The July 1, 2014, unfunded actuarial accrued liability of \$1,168,458 was higher than the June 1, 2012, liability of \$1,157,522 as a result of the following changes:

- The claim cost assumption has been updated to reflect current experience.
- The mortality assumption has been changed from RP-2000 Mortality Projected to 2015 using Projection Scale AA, to RP-2000 Fully Generational using Projection Scale BB. This has resulted in an actuarial gain of \$38,296.
- The census has been updated to reflect the current population.

## **3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* As of June 30, 2014, the inflation rate assumption was decreased from 3 percent to 2.6 percent, the real payroll growth assumption was decreased from 1 percent to 0.65 percent, and the overall payroll growth rate assumption was decreased from 4 percent to 3.25 percent. The long-term expected rate of return decreased from 7.75 percent to 7.65 percent.

## **4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal rate used to determine the total pension liability decreased from 4.63 percent to 4.29 percent.

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## Gilchrist County District School Board Schedule of Expenditures of Federal Awards June 30, 2015

Federal Grantor/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance Number	Pass -Through Grantor Number	Amount of Expenditures (1)
<b>United States Department of Agriculture:</b>			
Indirect:			
Child Nutrition Cluster:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	14002	\$ 336,295.31
National School Lunch Program	10.555 (2)	14001, 14003	1,015,414.87
Summer Food Service Program for Children	10.559	14006, 14007	38,579.37
<b>Total United States Department of Agriculture</b>			<b>1,390,289.55</b>
<b>United States Department of Education:</b>			
Direct:			
Teacher Incentive Fund	84.374	N/A	1,524,318.61
Indirect:			
Special Education Cluster:			
Florida Department of Education:			
Special Education - Grants to States	84.027 (3)	263	657,995.44
Special Education - Preschool Grants	84.173 (4)	267	35,422.69
Marion County District School Board			
Special Education - Grants to States	84.027 (3)	None	5,295.65
Special Education - Preschool Grants	84.173 (4)	None	3,044.60
<b>Total Special Education Cluster</b>			<b>701,758.38</b>
Florida Department of Education:			
Title I Grants to Local Educational Agencies	84.010	212	594,598.99
Career and Technical Education - Basic Grants to States	84.048	161	44,546.02
Twenty-First Century Community Learning Centers	84.287	244	465,957.59
Rural Education	84.358	110	58,514.26
Improving Teacher Quality State Grants	84.367	224	107,178.60
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395	RA111,RA211, RG311,RG411,RL111	304,890.13
<b>Total Indirect</b>			<b>2,277,443.97</b>
<b>Total United States Department of Education</b>			<b>3,801,762.58</b>
<b>United States Department of Health and Human Services:</b>			
Indirect:			
Florida Developmental Disabilities Council:			
Developmental Disabilities Basic Support and Advocacy Grants	93.630	None	46,000.00
<b>United States Department of Defense:</b>			
Direct:			
Army Junior Reserve Officers Training Corps	None	N/A	56,241.64
<b>Total Expenditures of Federal Awards</b>			<b>\$ 5,294,293.77</b>

- Notes: (1) Basis of Presentation. The Schedule of Expenditures of Federal Awards represents amounts expended from Federal programs during the fiscal year as determined based on the modified accrual basis of accounting. The amounts reported on the Schedule have been reconciled to and are in material agreement with amounts recorded in the District's accounting records from which the basic financial statements have been reported.
- (2) Noncash Assistance – National School Lunch Program. Includes \$159,441.85 of donated food used during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.
- (3) Special Education – Grants to States. Total CFDA No. 84.027 expenditures: \$663,291.09.
- (4) Special Education – Preschool Grants. Total CFDA No. 84.173 expenditures: \$38,467.29.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilchrist County District School Board, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated February 23, 2016, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, as described in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** as Financial Statement Finding 1, that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted a certain additional matter that is discussed in the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

### **District's Response to Findings**

District's response to the findings identified in our audit is described in the accompanying **MANAGEMENT'S RESPONSE**. District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of the **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS** is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 23, 2016



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

### Report on Compliance for Each Major Federal Program

We have audited the Gilchrist County District School Board's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2015. The District's major Federal programs are identified in the **SUMMARY OF AUDITOR'S RESULTS** section of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

### *Management's Responsibility*

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on compliance for each of the District's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2015.

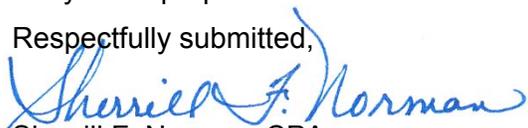
### **Report on Internal Control Over Compliance**

District management is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,  
  
Sherrill F. Norman, CPA  
Tallahassee, Florida  
February 23, 2016

# **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

## **SUMMARY OF AUDITOR'S RESULTS**

### **Financial Statements**

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	Yes
Noncompliance material to financial statements noted?	No

### **Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133?	No
Identification of major programs:	
CFDA Numbers:	Name of Federal Program or Cluster:
10.553, 10.555, and 10.559	Child Nutrition Cluster
84.027 and 84.173	Special Education Cluster
84.395	ARRA – State Fiscal Stabilization Fund (SFSF) – Race-to-the-Top Incentive Grants, Recovery Act
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000
Auditee qualified as low-risk auditee?	Yes

## FINANCIAL STATEMENT FINDING

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SIGNIFICANT DEFICIENCY
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### Finding 1: Information Technology – Access Privileges

Access controls are intended to protect District data and information technology (IT) resources from unauthorized disclosure, modification, or destruction. Effective access controls provide employees access to IT resources based on a demonstrated need to view, change, or delete data and restrict employees from performing incompatible functions or functions inconsistent with their assigned responsibilities. Periodic reviews of assigned IT access privileges are necessary to ensure that employees can only access those IT resources that are necessary to perform their assigned job responsibilities and that assigned access privileges enforce an appropriate separation of incompatible duties.

Our review of selected access privileges to the District's business applications, including finance and human resources (HR), disclosed that the Director of Finance and two finance officers had systemwide access privileges that allowed update access to all functions within the finance and HR applications, including transaction origination, correction, and changes to finance and payroll data and security tables. In response to our inquiry, District management indicated that the District assigned certain employees systemwide access privileges to ensure operations of the District continue to operate during personnel absences within the Finance Office. Nevertheless, complete update access privileges to the District's business application were not necessary for these employees' day-to-day responsibilities and were contrary to an appropriate separation of incompatible duties. In response to our inquiry, District personnel indicated that they would review the access granted and take corrective action.

Although the District had certain controls in place (e.g., supervisory monitoring of expenditures and employee activities) that compensated, in part, for the above noted deficiencies, the existence of unnecessary or inappropriate IT access privileges increases the risk that unauthorized disclosure, modification, or destruction of District data and IT resources may occur. A similar finding was noted in our report No. 2015-129.

**Recommendation: District management should take immediate action to ensure that assigned access privileges enforce an appropriate separation of incompatible duties and restrict employees to only those functions necessary for their assigned job responsibilities. Alternatively, the District should document through a written risk assessment the necessity for employees' systemwide access and the procedures implemented to mitigate risks associated with such access.**

## **ADDITIONAL MATTER**

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### **Finding 2: Virtual Instruction Program – Policies and Procedures**

State law<sup>1</sup> provides that school districts are to prescribe and adopt standards and policies to provide each student the opportunity to receive a complete education. Education methods to implement such standards and policies may include the delivery of learning courses through traditional school settings, blended courses consisting of both traditional classroom and online instructional techniques, participation in a virtual instruction program (VIP), or other methods. State law<sup>2</sup> establishes VIP requirements and requires school districts to include mandatory provisions in VIP provider contracts; make available optional types of virtual instruction; provide timely, written parental notification of VIP options; ensure the eligibility of students participating in the VIPs; and provide computer equipment, Internet access, and instructional materials to eligible students.

During the 2014-15 fiscal year, the District enrolled 1 full-time and 186 part-time VIP students. While the District generally administered the VIP in accordance with applicable State requirements, the District did not have comprehensive, written VIP policies and procedures to identify the processes necessary to ensure compliance with statutory requirements, document personnel responsibilities, provide consistent guidance to staff during personnel changes, ensure sufficient and appropriate training of personnel, or establish a reliable standard to measure the effectiveness and efficiency of operations. In response to our inquiry, District personnel indicated that, due to turnover in key personnel positions, they had been unable to develop comprehensive, written VIP policies and procedures but planned to develop VIP policies and procedures during the 2015-16 fiscal year.

Written policies and procedures would promote compliance with VIP statutory requirements such as parent notification, eligibility, attendance, availability of technology and instructional materials, and verification of instructor certifications and background screenings. A similar finding was noted in our audit report No. 2015-129.

**Recommendation: To enhance the effectiveness of VIP operations and related activities, the District should develop and maintain comprehensive, written VIP policies and procedures.**

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<sup>1</sup> Section 1001.41(3), Florida Statutes.

<sup>2</sup> Section 1002.45, Florida Statutes.

## ***PRIOR AUDIT FOLLOW-UP***

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The District had taken corrective actions for findings included in our report No. 2015-129, except as discussed in Findings 1 and 2 and shown in Table 1.

**Table 1**  
**Findings Also Noted in Previous Audit Reports**

<b>Finding</b>	<b>2013-14 Fiscal Year Audit Report No. 2015-129, Finding</b>	<b>2012-13 Fiscal Year Audit Report No. 2014-123, Finding</b>
1	1	1
2	4	Not Applicable

## ***SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARDS***

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Listed below is the District's summary of the status of prior audit findings on Federal programs as of June 30, 2015:

<b>Audit Report No. and Federal Awards Finding No.</b>	<b>Program/Area</b>	<b>Brief Description</b>	<b>Status</b>	<b>Comments</b>
2015-129 (2014-001)	Special Education Cluster (CFDA Nos. 84.027 and 84.173) - Allowable Costs/Cost Principles	Certain salary and benefits costs were inappropriately charged to the Special Education Cluster programs, resulting in \$27,598 of questioned costs.	Partially Corrected.	The deficiencies have been corrected; however, resolution of the questioned costs is pending from the grantor.
2015-129 (2014-002)	Child Nutrition Cluster (CFDA Nos. 10.553, 10.555, and 10.559) - Allowable Costs/Cost Principles	Indirect costs were not properly calculated pursuant to Florida Department of Education guidance, resulting in \$14,028 of questioned costs.	Corrected.	The District restored the questioned costs to the program.

# MANAGEMENT'S RESPONSE

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**GILCHRIST COUNTY SCHOOL DISTRICT**

*Fulfilling Every Student's Potential*

Superintendent Rob Rankin

310 NW 11th Avenue, Trenton, FL 32693

Phone: 352-463-3200

Fax: 352-463-3276

<http://gilchristschools.org>

February 18, 2016

Ms. Sherrill F. Norman, Auditor General  
G74 Claude Pepper Building  
111 West Madison Street  
Tallahassee, Florida 32399-1450

Dear Ms. Norman,

On behalf of the Gilchrist County School Board let me thank you for your staffs' work in the preparation of this audit. Please accept this response for the findings noted in your report.

**Finding No. 1: Information Technology – Access Privileges** – The District is in the process of reviewing access privilege assignments that will enforce an appropriate separation of duties and restrict employees to only those functions necessary for their assigned job responsibilities. Once the review is completed, the District will implement any changes necessary. Compensating controls are in place to mitigate any control deficiencies.

**Finding No. 2: Virtual Instruction Program Policies and Procedures** – The District has developed policies and procedures for its Virtual Instruction Program to enhance the effectiveness of this program. They are awaiting School Board approval.

Once again, thank you for all you do.

Sincerely,

Rob Rankin  
Superintendent of Schools

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