

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD**

**Financial, Operational, and Federal Single
Audit**

For the Fiscal Year Ended
June 30, 2011



BOARD MEMBERS AND SUPERINTENDENT

Board members and the Superintendent who served during the 2010-11 fiscal year are listed below:

	<u>District No.</u>
Cloud E. Haley	1
Robert B. Clemons, Chair to 11-15-10	2
Robert G. Rankin, Vice Chair to 11-15-10, Chair from 11-16-10	3
Julie C. Thomas	4
K. Michelle Carter, Vice Chair from 11-16-10	5

Donald A. Thomas, Superintendent

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The audit team leader was Micah E. Rodgers, CPA, and the audit was supervised by Philip B. Ciano, CPA. Please address inquiries regarding this report to Gregory L. Centers, CPA, Audit Manager, by e-mail at gregcenters@aud.state.fl.us or by telephone at (850) 487-9039.

This report and other reports prepared by the Auditor General can be obtained on our Web site at www.myflorida.com/audgen; by telephone at (850) 487-9175; or by mail at G74 Claude Pepper Building, 111 West Madison Street, Tallahassee, Florida 32399-1450.

GILCHRIST COUNTY DISTRICT SCHOOL BOARD
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EXECUTIVE SUMMARY

Summary of Report on Financial Statements

Our audit disclosed that the District's basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

Summary of Report on Internal Control and Compliance

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States; however, we noted certain additional matters as summarized below.

ADDITIONAL MATTERS

Finding No. 1: The District did not obtain an actuarial valuation supporting the amount of the reported liability for other postemployment benefits provided by the District.

Finding No. 2: Controls over electronic funds transfers could be enhanced.

Finding No. 3: The District made untimely Federal withholding and social security tax payments, resulting in an \$8,036.87 penalty assessed by the Internal Revenue Service.

Finding No. 4: Procedural enhancements were needed to ensure supervisory approval of instructional employees' work time and leave taken.

Finding No. 5: The District did not have a written information technology (IT) security incident response plan.

Finding No. 6: The District's IT security controls related to data loss prevention needed improvement.

Summary of Report on Federal Awards

We audited the District's Federal awards for compliance with applicable Federal requirements. The Special Education Cluster, State Fiscal Stabilization Fund Cluster, and Education Jobs Fund were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs.

Audit Objectives and Scope

Our audit objectives were to determine whether the Gilchrist County District School Board and its officers with administrative and stewardship responsibilities for District operations had:

- Presented the District's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements or on a major Federal program;
- Established internal controls that promote and encourage: 1) compliance with applicable laws, rules, regulations, contracts, and grant agreements; 2) the economic and efficient operation of the District; 3) the reliability of records and reports; and 4) the safeguarding of District assets;
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements, and those applicable to the District's major Federal programs; and
- Taken corrective actions for findings included in our report No. 2011-159.

The scope of this audit included an examination of the District's basic financial statements and the Schedule of Expenditures of Federal Awards as of and for the fiscal year ended June 30, 2011. We obtained an understanding of the District's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements and Federal awards. We also examined various transactions to determine whether they were executed, both in manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

Audit Methodology

The methodology used to develop the findings in this report included the examination of pertinent District records in connection with the application of procedures required by auditing standards generally accepted in the United States of America, applicable standards contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and Office of Management and Budget Circular A-133.



DAVID W. MARTIN, CPA
AUDITOR GENERAL

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilchrist County District School Board, as of and for the fiscal year ended June 30, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the school internal funds, which represent 49 percent of the assets and 100 percent of the liabilities of the aggregate remaining fund information. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information for the Gilchrist County District School Board as of June 30, 2011, and the respective changes in financial position thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report on our consideration of the Gilchrist County District School Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the

heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS, BUDGETARY COMPARISON SCHEDULE - GENERAL AND MAJOR SPECIAL REVENUE FUNDS, SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS PLAN, and NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is presented for purposes of additional analysis as required by the United States Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully submitted,



David W. Martin, CPA
February 27, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Gilchrist County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2011. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found on pages 9 through 36.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2010-11 fiscal year are as follows:

- In total, net assets decreased \$890,118.23, which represents a 1.93 percent decrease from the 2009-10 fiscal year.
- General revenues total \$24,561,477.48, or 92.61 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$1,958,949.24, or 7.39 percent of all revenues.
- Expenses total \$27,410,544.95. Only \$1,958,949.24 of these expenses were offset by program specific charges, with the remainder paid from general revenues. Total expenses exceeded total revenues by \$890,118.23.
- The total assigned and unassigned portion of the General Fund fund balance, which represents net current financial resources available for general appropriation by the Board, totaled \$2,834,662.44 at June 30, 2011, or 14.49 percent of total General Fund expenditures.

OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components:

- Government-wide financial statements;
- Fund financial statements; and
- Notes to financial statements.

Government-wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net assets and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net assets provides information about the District's financial position, its assets and liabilities, using an economic resources measurement focus. The difference between the assets and liabilities, the net assets, is a measure of the District's financial health. The statement of activities presents information about the change in the District's net assets, the results of operations, during the fiscal year. An increase or decrease in net assets is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, pupil support services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes, State revenues, and interest and investment earnings finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

Fund Financial Statements

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. The financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

The governmental fund statements provide a detailed short-term view that may be used to evaluate the District's near-term financing requirements. This short-term view is useful when compared to the long-term view presented as governmental activities in the government-wide financial statements. To facilitate this comparison, both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation of governmental funds to governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Food Service Fund, Special Revenue – Other Fund, Special Revenue – Federal Economic Stimulus Fund, and Capital Projects – Local Capital Improvement Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

Fiduciary Funds: Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses agency funds to account for resources held for student activities and groups and to account for the activity of the employee medical and dependent child care reimbursement program.

Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of a government’s financial position. The following is a summary of the District’s net assets as of June 30, 2011, compared to net assets as of June 30, 2010:

	Net Assets, End of Year	
	Governmental	
	Activities	
	<u>6-30-11</u>	<u>6-30-10</u>
Current and Other Assets	\$ 4,000,507.65	\$ 3,869,750.73
Capital Assets	<u>42,816,820.37</u>	<u>44,363,497.77</u>
Total Assets	<u>46,817,328.02</u>	<u>48,233,248.50</u>
Long-Term Liabilities	1,497,180.98	1,653,210.36
Other Liabilities	<u>138,081.11</u>	<u>507,853.98</u>
Total Liabilities	<u>1,635,262.09</u>	<u>2,161,064.34</u>
Net Assets:		
Invested in Capital Assets -		
Net of Related Debt	42,395,150.17	43,707,520.60
Restricted	994,873.60	1,170,609.00
Unrestricted	<u>1,792,042.16</u>	<u>1,194,054.56</u>
Total Net Assets	<u><u>\$45,182,065.93</u></u>	<u><u>\$46,072,184.16</u></u>

The largest portion of the District’s net assets (93.83 percent) reflects its investment in capital assets (e.g., land; buildings and fixed equipment; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending.

The restricted portion of the District’s net assets (2.20 percent) represents resources that are subject to external restrictions on how they may be used. The unrestricted net assets (3.97 percent) may be used to meet the government’s ongoing obligations to students, employees, and creditors.

The key elements of the changes in the District’s net assets for the fiscal years ended June 30, 2011, and June 30, 2010, are as follows:

Operating Results for the Fiscal Year Ended			
Governmental			
Activities			
	6-30-11		6-30-10
Program Revenues:			
Charges for Services	\$ 617,604.73	\$	635,869.83
Operating Grants and Contributions	1,041,664.19		1,010,060.07
Capital Grants and Contributions	299,680.32		937,245.61
General Revenues:			
Property Taxes, Levied for Operational Purposes	4,383,924.93		4,514,017.12
Property Taxes, Levied for Capital Projects	1,014,524.21		1,043,816.55
Grants and Contributions Not Restricted to Specific Programs	18,580,299.33		18,031,540.74
Unrestricted Investment Earnings	127,240.40		69,013.31
Miscellaneous	455,488.61		354,052.82
Total Revenues	26,520,426.72		26,595,616.05
Functions/Program Expenses:			
Instruction	14,765,060.84		13,020,944.65
Pupil Personnel Services	1,487,470.23		1,520,345.66
Instructional Media Services	267,731.99		354,701.15
Instruction and Curriculum Development Services	570,072.93		614,491.85
Instructional Staff Training Services	102,805.92		47,450.57
Instruction Related Technology	193,000.69		213,155.33
School Board	279,176.10		294,867.37
General Administration	314,426.70		370,793.85
School Administration	1,217,919.14		964,130.07
Facilities Acquisition and Construction	206,289.45		353,388.98
Fiscal Services	342,625.79		363,524.86
Food Services	1,475,889.26		1,414,588.79
Central Services	344,117.91		334,985.01
Pupil Transportation Services	1,318,845.37		1,221,098.14
Operation of Plant	2,055,741.91		2,145,338.91
Maintenance of Plant	877,049.62		707,759.15
Administrative Technology Services	12,531.57		8,958.31
Unallocated Interest on Long-Term Debt	29,308.96		42,149.08
Unallocated Depreciation Expense	1,405,744.54		1,437,524.59
Loss on Disposal of Capital Assets	144,736.03		784.00
Total Functions/Program Expenses	27,410,544.95		25,430,980.32
Increase (Decrease) in Net Assets	\$ (890,118.23)	\$	1,164,635.73

The largest revenue source is the State of Florida (54.05 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data, and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District’s funding ability based on the local property tax base.

Capital grants and contributions revenue decreased by \$637,565.29, or 68.03 percent. These revenues are primarily received from the State and are for the acquisition, construction, and maintenance of educational facilities. The

decrease in funding is mainly due to the funding of the special needs center generator in the 2009-10 fiscal year. The project is now completed.

Instruction expenses represent 53.87 percent of total governmental expenses in the 2010-11 fiscal year. Instruction expenses increased by \$1,744,116.19, or 13.39 percent, from the previous year primarily due to increases in salary and related benefits and textbook expenses.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Major Governmental Funds

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$2,793,210.38, while the total fund balance is \$2,968,156.36. Total fund balance increased by \$587,825.80 during the fiscal year. Key factors impacting fund balance are as follows:

- State revenue decreased by \$250,835.54 or 1.75 percent due, in part, to the decrease of 58.71 full-time equivalent students.
- Total expenditures increased by \$842,008.88 or 4.50 percent due, in part, to a step increase for employee salaries given in accordance with collective bargaining agreements.
- Transfers in from the Capital Projects - Local Capital Improvement Fund totaled \$908,848.54, an increase of \$288,400.54 or 46.48 percent for repayment to the General Fund for expenditures related to maintenance salaries.

The Special Revenue – Food Service Fund, which accounts for all food service activities, had revenues and expenditures of \$1,484,152.88 and \$1,467,666.68, respectively, and ended the fiscal year with a fund balance of \$221,910.90. It should be noted that \$29,949.14 of inventory is nonspendable fund balance, while the remaining \$191,961.76 fund balance is restricted.

The Special Revenue – Other Fund accounted for Federal grants administered through the State's cash advance system. This fund accounted for \$2,684,295.96 in revenues and expenditures each for the 2010-11 fiscal year. This represents an increase of \$607,540.65 from the previous fiscal year. This increase was due to an increase in Federal funding received through the Florida Department of Education.

The Special Revenue – Federal Economic Stimulus Fund is used to account for Federal projects authorized by the American Recovery and Reinvestment Act (ARRA) and the Education Jobs Act. These funds accounted for \$1,787,672.70 in revenues and expenditures each for the 2010-11 fiscal year. This represents an increase of \$286,139.34 over the ARRA revenues and expenditures of the previous fiscal year. This increase was due to an increase in Federal funding received through the Florida Department of Education, predominately due to the new Education Jobs Fund program.

The Capital Projects – Local Capital Improvement Fund, which accounts for financial resources of the capital improvement tax levy, had revenues and expenditures of \$1,016,596.54 and \$244,443.19, respectively, and ended the fiscal year with a fund balance of \$375,827.78. Fund balance decreased \$136,695.19 primarily as a result of an increase in transfers out of \$288,400.54 over the previous fiscal year. The financial resources are restricted for the acquisition, construction, and maintenance of the District's capital assets, and for payments on assets under capital lease. It should be noted that \$30,519.55 has been encumbered for specific projects.

GENERAL FUND BUDGETARY HIGHLIGHTS

Final budgeted revenues and expenditures were in line with original budgeted amounts. Actual revenues equal the final budgeted amounts while actual expenditures are \$855,142.38 or 4.19 percent less than final budget amounts. The decrease in expenditures was primarily due to continued cost containment measures implemented by the District. The actual ending fund balance exceeded the estimated fund balance contained in the final amended budget by \$855,142.38.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The District's investment in capital assets for its governmental-type activities as of June 30, 2011, amounts to \$42,816,820.37 (net of accumulated depreciation). This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; property under capital lease; and audio visual materials and computer software.

The District has two elementary schools and two middle/high schools. Since 1996, the two elementary schools have been newly constructed, and the two high schools have been completely renovated and remodeled.

Additional information on the District's capital assets can be found in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2011, the District has total long-term debt outstanding of \$421,670.20, comprised of bonds (\$390,000) and a capital lease (\$31,670.20). There are two separate bond issues coming to maturity in the fiscal years ended 2016 and 2020. These bonds are paid from State allocations for debt service. During the fiscal year, the retirement of debt amounted to \$234,306.97.

Additional information on the District's long-term debt can be found in Notes 5 through 7 to the financial statements.

OTHER MATTERS OF SIGNIFICANCE

The Gilchrist County School Board is carefully monitoring its financial condition in an environment of uncertain State and Federal resources. Student growth is becoming more of a pressing issue recently. Projections for the 2011-12 fiscal year reflect an additional decrease in State revenues, as well as the reduction in Federal revenues with ARRA/Education Jobs Act stimulus funding coming to an end. In light of uncertain economic times, the District will continue to closely monitor its financial position. If the economy continues to decline and revenues fall, the Administration and the Board will be faced with challenges to make changes in order to keep the District financially sound.

For the 2010-11 fiscal year, the District received appropriations under the ARRA and Education Jobs Act. The intent of these funds is to help stabilize State and local government budgets in order to minimize and avoid reductions in education and other essential public services. Depending on the program, these funds are generally available only through the 2011-12 fiscal year.

REQUESTS FOR INFORMATION

Questions concerning information provided in the MD&A, other required supplementary information, financial statements and notes thereto, or requests for additional financial information should be addressed to David Dose, Director of Finance, 310 NW 11th Avenue, Trenton, Florida 32693.

BASIC FINANCIAL STATEMENTS

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
STATEMENT OF NET ASSETS
June 30, 2011**

	<u>Governmental Activities</u>
ASSETS	
Cash and Cash Equivalents	\$ 3,447,789.56
Cash with Fiscal Agent	97,911.13
Investments	15,978.93
Due from Other Agencies	408,878.89
Inventories	29,949.14
Capital Assets:	
Nondepreciable Capital Assets	288,351.13
Depreciable Capital Assets, Net	<u>42,528,469.24</u>
TOTAL ASSETS	<u><u>\$ 46,817,328.02</u></u>
LIABILITIES	
Accounts Payable	\$ 103,673.14
Due to Other Agencies	231.16
Deferred Revenue	9,455.36
Estimated Insurance Claims Payable	24,721.45
Long-Term Liabilities:	
Portion Due Within One Year	274,836.56
Portion Due After One Year	<u>1,222,344.42</u>
Total Liabilities	<u>1,635,262.09</u>
NET ASSETS	
Invested in Capital Assets, Net of Related Debt	42,395,150.17
Restricted for:	
State Required Carryover Programs	32,641.43
Debt Service	13,037.57
Capital Projects	659,321.71
Food Service	191,961.76
Insurance	97,911.13
Unrestricted	<u>1,792,042.16</u>
Total Net Assets	<u>45,182,065.93</u>
TOTAL LIABILITIES AND NET ASSETS	<u><u>\$ 46,817,328.02</u></u>

The accompanying notes to financial statements are an integral part of this statement.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2011**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets Governmental Activities
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities:					
Instruction	\$ 14,765,060.84	\$ 169,364.00	\$	\$	\$ (14,595,696.84)
Pupil Personnel Services	1,487,470.23				(1,487,470.23)
Instructional Media Services	267,731.99				(267,731.99)
Instruction and Curriculum Development Services	570,072.93				(570,072.93)
Instructional Staff Training Services	102,805.92				(102,805.92)
Instruction Related Technology	193,000.69				(193,000.69)
School Board	279,176.10				(279,176.10)
General Administration	314,426.70				(314,426.70)
School Administration	1,217,919.14				(1,217,919.14)
Facilities Acquisition and Construction	206,289.45			65,617.59	(140,671.86)
Fiscal Services	342,625.79				(342,625.79)
Food Services	1,475,889.26	441,817.54	1,041,664.19		7,592.47
Central Services	344,117.91				(344,117.91)
Pupil Transportation Services	1,318,845.37	6,423.19			(1,312,422.18)
Operation of Plant	2,055,741.91				(2,055,741.91)
Maintenance of Plant	877,049.62			158,167.00	(718,882.62)
Administrative Technology Services	12,531.57				(12,531.57)
Unallocated Interest on Long-Term Debt	29,308.96			75,895.73	46,586.77
Unallocated Depreciation Expense*	1,405,744.54				(1,405,744.54)
Loss on Disposal of Capital Assets	144,736.03				(144,736.03)
Total Governmental Activities	\$ 27,410,544.95	\$ 617,604.73	\$ 1,041,664.19	\$ 299,680.32	(25,451,595.71)
General Revenues:					
Taxes:					
					4,383,924.93
					1,014,524.21
					18,580,299.33
					127,240.40
					455,488.61
Total General Revenues					24,561,477.48
Change in Net Assets					(890,118.23)
Net Assets - Beginning					46,072,184.16
Net Assets - Ending					\$ 45,182,065.93

* This amount excludes the depreciation that is included in the direct expenses of the various functions.

The accompanying notes to financial statements are an integral part of this statement.

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**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2011**

	General Fund	Special Revenue - Food Service Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
ASSETS				
Cash and Cash Equivalents	\$ 2,760,122.10	\$ 160,032.99	\$ 129.21	\$ 1,620.25
Cash with Fiscal Agent	97,911.13			
Investments	2,941.36			
Due from Other Funds	71,648.12			
Due from Other Agencies	119,631.89	59,431.88	71,648.12	
Inventories		29,949.14		
TOTAL ASSETS	\$ 3,052,254.60	\$ 249,414.01	\$ 71,777.33	\$ 1,620.25
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts Payable	\$ 59,376.79	\$ 19,566.05	\$	\$
Due to Other Funds			71,648.12	
Due to Other Agencies			129.21	101.95
Deferred Revenue		7,937.06		1,518.30
Estimated Insurance Claims Payable	24,721.45			
Total Liabilities	84,098.24	27,503.11	71,777.33	1,620.25
Fund Balances:				
Nonspendable:				
Inventory		29,949.14		
Fund B Investments	2,941.36			
Total Nonspendable Fund Balance	<u>2,941.36</u>	<u>29,949.14</u>		
Restricted for:				
State Required Carryover Programs	32,641.43			
Debt Service				
Capital Projects				
Food Service		191,961.76		
Insurance	97,911.13			
Total Restricted Fund Balance	<u>130,552.56</u>	<u>191,961.76</u>		
Assigned for Other	41,452.06			
Unassigned Fund Balance	<u>2,793,210.38</u>			
Total Fund Balances	2,968,156.36	221,910.90		
TOTAL LIABILITIES AND FUND BALANCES	\$ 3,052,254.60	\$ 249,414.01	\$ 71,777.33	\$ 1,620.25

The accompanying notes to financial statements are an integral part of this statement.

Capital Projects - Local Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
\$ 400,558.08	\$ 125,326.93	\$ 3,447,789.56
	13,037.57	97,911.13
	158,167.00	15,978.93
		71,648.12
		408,878.89
		29,949.14
<u>\$ 400,558.08</u>	<u>\$ 296,531.50</u>	<u>\$ 4,072,155.77</u>
\$ 24,730.30	\$	\$ 103,673.14
		71,648.12
		231.16
		9,455.36
		24,721.45
<u>24,730.30</u>		<u>209,729.23</u>
		29,949.14
		2,941.36
		<u>32,890.50</u>
		32,641.43
375,827.78	13,037.57	13,037.57
	283,493.93	659,321.71
		191,961.76
		97,911.13
<u>375,827.78</u>	<u>296,531.50</u>	<u>994,873.60</u>
		41,452.06
		<u>2,793,210.38</u>
<u>375,827.78</u>	<u>296,531.50</u>	<u>3,862,426.54</u>
<u>\$ 400,558.08</u>	<u>\$ 296,531.50</u>	<u>\$ 4,072,155.77</u>

GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
JUNE 30, 2011

Total Fund Balances - Governmental Funds \$ 3,862,426.54

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 42,816,820.37

Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:

Obligation Under Capital Lease	\$ 31,670.20	
Bonds Payable	390,000.00	
Compensated Absences Payable	782,304.78	
Other Postemployment Benefits Payable	293,206.00	(1,497,180.98)

Total Net Assets - Governmental Activities \$ 45,182,065.93

The accompanying notes to financial statements are an integral part of this statement.

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**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES -
GOVERNMENTAL FUNDS
For the Fiscal Year Ended June 30, 2011**

	General Fund	Special Revenue - Food Service Fund	Special Revenue - Other Fund	Special Revenue - Federal Economic Stimulus Fund
Revenues				
Intergovernmental:				
Federal Direct	\$ 56,988.53	\$	\$	\$
Federal Through State and Local State	14,051,240.24	1,017,930.19 23,935.00	2,684,242.24	1,787,627.32
Local:				
Property Taxes	4,383,924.93			
Impact Fees				
Charges for Services - Food Service		441,817.54		
Miscellaneous	<u>742,203.92</u>	<u>470.15</u>	<u>53.72</u>	<u>45.38</u>
Total Revenues	<u>19,234,357.62</u>	<u>1,484,152.88</u>	<u>2,684,295.96</u>	<u>1,787,672.70</u>
Expenditures				
Current - Education:				
Instruction	11,034,145.80		2,183,585.87	1,484,430.07
Pupil Personnel Services	1,043,190.06		199,043.57	238,280.35
Instructional Media Services	252,874.57			13,690.55
Instruction and Curriculum Development Services	442,429.70		124,905.41	
Instructional Staff Training Services	54,629.02		50,035.53	1,024.67
Instruction Related Technology	192,163.05			
School Board	291,485.36		53.72	45.38
General Administration	259,280.57		14,062.56	40,751.68
School Administration	1,212,000.26			
Facilities Acquisition and Construction	962.50			
Fiscal Services	341,115.82			
Food Services	4,537.46	1,467,666.68		
Central Services	343,199.48			
Pupil Transportation Services	1,126,161.40		24,546.88	
Operation of Plant	2,054,991.72			
Maintenance of Plant	875,224.25			
Administrative Technology Services	12,760.06			
Fixed Capital Outlay:				
Facilities Acquisition and Construction	8,764.90			
Other Capital Outlay	11,550.39		88,062.42	9,450.00
Debt Service:				
Principal				
Interest and Fiscal Charges				
Total Expenditures	<u>19,561,466.37</u>	<u>1,467,666.68</u>	<u>2,684,295.96</u>	<u>1,787,672.70</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(327,108.75)</u>	<u>16,486.20</u>		
Other Financing Sources (Uses)				
Transfers In	908,906.25			
Insurance Loss Recoveries	6,028.30	7,349.91		
Transfers Out				
Total Other Financing Sources (Uses)	<u>914,934.55</u>	<u>7,349.91</u>		
Net Change in Fund Balances	587,825.80	23,836.11		
Fund Balances, Beginning	<u>2,380,330.56</u>	<u>198,074.79</u>		
Fund Balances, Ending	<u>\$ 2,968,156.36</u>	<u>\$ 221,910.90</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

The accompanying notes to financial statements are an integral part of this statement.

Capital Projects - Local Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
\$	\$	\$ 56,988.53
		5,489,799.75
	259,780.32	14,334,955.56
1,014,524.21		5,398,449.14
	39,900.00	39,900.00
		441,817.54
<u>2,072.33</u>	<u>292.49</u>	<u>745,137.99</u>
<u>1,016,596.54</u>	<u>299,972.81</u>	<u>26,507,048.51</u>
		14,702,161.74
		1,480,513.98
		266,565.12
		567,335.11
		105,689.22
		192,163.05
		291,584.46
		314,094.81
		1,212,000.26
101,873.85	103,453.10	206,289.45
		341,115.82
		1,472,204.14
		343,199.48
		1,150,708.28
		2,054,991.72
		875,224.25
		12,760.06
5,831.50		14,596.40
44,020.84		153,083.65
89,306.97	145,000.00	234,306.97
<u>3,410.03</u>	<u>25,898.93</u>	<u>29,308.96</u>
<u>244,443.19</u>	<u>274,352.03</u>	<u>26,019,896.93</u>
<u>772,153.35</u>	<u>25,620.78</u>	<u>487,151.58</u>
		908,906.25
		13,378.21
<u>(908,848.54)</u>	<u>(57.71)</u>	<u>(908,906.25)</u>
<u>(908,848.54)</u>	<u>(57.71)</u>	<u>13,378.21</u>
(136,695.19)	25,563.07	500,529.79
<u>512,522.97</u>	<u>270,968.43</u>	<u>3,361,896.75</u>
<u>\$ 375,827.78</u>	<u>\$ 296,531.50</u>	<u>\$ 3,862,426.54</u>

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2011**

Net Change in Fund Balances - Governmental Funds \$ 500,529.79

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation expense in excess of capital outlays in the current period:

Fixed Capital Outlay	\$ 167,680.05	
Depreciation Expense	<u>(1,569,621.42)</u>	(1,401,941.37)

The loss on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the year purchased. Thus, the change in net assets differs from the change in fund balance by the undepreciated cost of the disposed assets. (144,736.03)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount of repayments in the current period:

Principal Payment - Bonds Payable	\$ 145,000.00	
Principal Payment - Obligation Under Capital Lease	<u>89,306.97</u>	234,306.97

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences paid in excess of the amount earned in the current fiscal year. 27,556.41

Other postemployment benefits costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net increase in the other postemployment benefits liability for the current period. (105,834.00)

Change in Net Assets - Governmental Activities \$ (890,118.23)

The accompanying notes to financial statements are an integral part of this statement.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES -
FIDUCIARY FUNDS
June 30, 2011**

	<u>Agency Funds</u>
ASSETS	
Cash and Cash Equivalents	<u>\$ 281,013.00</u>
LIABILITIES	
Internal Accounts Payable	<u>\$ 281,013.00</u>

The accompanying notes to financial statements are an integral part of this statement.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2011**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

➤ **Reporting Entity**

The Gilchrist County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The Gilchrist County School District (District) is considered part of the Florida system of public education. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Gilchrist County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading or incomplete. Based on these criteria, no component units are included within the District's reporting entity.

➤ **Basis of Presentation**

Government-wide Financial Statements - Government-wide financial statements, i.e., the statement of net assets and the statement of activities, present information about the District as a whole. These statements include the nonfiduciary financial activity of the District.

Government-wide financial statements are prepared using the economic resources measurement focus. The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense associated with the District's transportation department is allocated to the pupil transportation services function, while remaining depreciation expense is not readily associated with a particular function and is reported as unallocated.

Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

The effects of interfund activity have been eliminated from the government-wide financial statements.

Fund Financial Statements - Fund financial statements report detailed information about the District in the governmental and fiduciary funds. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is reported in a separate column. Nonmajor funds are aggregated and reported in a single column. Because the focus of governmental fund financial statements differs from the focus of government-wide financial statements, a reconciliation is presented with each of the governmental fund financial statements.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Food Service Fund – to account for the financial resources of the District’s food service program.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Special Revenue – Federal Economic Stimulus Fund – to account for certain Federal grant program resources related to the American Recovery and Reinvestment Act (ARRA) and the Education Jobs Act.
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, and debt service payments on a capital lease for the Skyward Enterprise Resource System.

Additionally, the District reports the following fiduciary fund type:

- Agency Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities and to account for the District employees’ medical and dependent care reimbursement program.

➤ **Basis of Accounting**

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

Government-wide financial statements are prepared using the accrual basis of accounting, as are the fiduciary funds financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are prepared using the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to be available if they are collected within 45 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Under the modified accrual basis of accounting, expenditures are generally recognized when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, other postemployment benefits, and compensated absences, which are recognized when due. Allocations of cost, such as depreciation, are not recognized in governmental funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use in governmental funds, it is the District’s intention to use

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

committed resources first, followed by assigned resources, and then unassigned resources as they are needed.

➤ **Deposits and Investments**

The District's cash and cash equivalents are considered to be demand deposits, and short-term, highly liquid investments with original maturities of three months or less. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME, formerly known as the Local Government Surplus Funds Trust Fund Investment Pool.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

Investments consist of amounts placed in SBA debt service accounts for investment of debt service moneys and amounts placed with SBA for participation in the Florida PRIME and Fund B Surplus Funds Trust Fund (Fund B) investment pools created by Sections 218.405 and 218.417, Florida Statutes. These investment pools operate under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, as of June 30, 2011, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

The District's investments in Fund B are accounted for as a fluctuating net asset value pool, with a fair value factor of 0.78965331 at June 30, 2011. Fund B is not subject to participant withdrawal requests. Distributions from Fund B, as determined by SBA, are effected by transferring eligible cash or securities to Florida PRIME, consistent with the pro rata allocation of pool shareholders of record at the creation date of Fund B. One hundred percent of such distributions from Fund B are available as liquid balance within Florida PRIME.

Types and amounts of investments held at fiscal year-end are described in a subsequent note on investments.

➤ **Inventories**

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when purchased during the year, and are adjusted at fiscal year-end to reflect year-end physical inventory.

➤ **Capital Assets**

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net assets but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at fair value at the date of donation.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Improvements Other than Buildings	15 years
Buildings and Fixed Equipment	50 years
Furniture, Fixtures, and Equipment	5 years
Motor Vehicles	5 - 10 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

➤ **Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net assets.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements.

Changes in long-term liabilities for the current year are reported in a subsequent note.

➤ **State Revenue Sources**

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the Florida Department of Education (Department) under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the Department. The Department performs certain edit checks on the reported number of FTE and related data, and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a period of five months following the date of the original reporting. Such amendments may impact funding allocations for subsequent years. The Department may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. State Board of Education rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same educational programs. The Department generally requires that these educational program revenues be accounted for in the General

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the Department.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

➤ **District Property Taxes**

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Gilchrist County Property Appraiser, and property taxes are collected by the Gilchrist County Tax Collector.

The Board adopted the 2010 tax levy on September 7, 2010. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1, of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Gilchrist County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

➤ **Educational Impact Fees**

Gilchrist County imposes an educational impact fee based on an ordinance adopted by the County Commission in 2005. The educational impact fee is collected by the County for most new residential construction. The fees are collected by the County and each municipality within the County based on an interlocal agreement. The fees shall be used solely for the purpose of providing capital improvements to the public educational system necessitated by new residential development, and shall not be used for any expenditure that would be classified as a maintenance or repair expense. The authorized uses include, but are not limited to, land acquisition, facility design and construction costs, furniture and equipment, and payment of principal, interest, and related costs of indebtedness necessitated by new residential development.

➤ **Federal Revenue Sources**

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

2. BUDGETARY COMPLIANCE AND ACCOUNTABILITY

The Board follows procedures established by State statutes and State Board of Education rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and State Board of Education rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, pupil personnel services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

3. INVESTMENTS

As of June 30, 2011, the District has the following investments and maturities:

<u>Investments</u>	<u>Maturities</u>	<u>Fair Value</u>
State Board of Administration (SBA):		
Florida PRIME (1)	31 Day Average	\$ 3,373,489.06
Fund B Surplus Funds Trust Fund (Fund B)	7.16 Year Average	2,941.36
Debt Service Accounts	6 Months	<u>13,037.57</u>
Total Investments, Reporting Entity		<u><u>\$ 3,389,467.99</u></u>

Notes: (1) Investment reported as a cash equivalent for financial statement reporting purposes.

Interest Rate Risk

- Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.
- Florida PRIME had a weighted average days to maturity (WAM) of 31 days at June 30, 2011. A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes. Due to the nature of the securities in Fund B, the interest rate risk information required by GASB Statement No. 40 (i.e., specific identification, duration, weighted average maturity, segmented time distribution, or simulation model) is not available. An estimate of the weighted average life (WAL) is available. In the calculation of the WAL, the time at which an expected principal amount is to be received, measured in years, is weighted by the principal amount received at that time divided by the sum of all expected principal payments. The principal amounts used in the WAL calculation are not discounted to present value as they would be in a weighted average duration calculation. The WAL, based on expected future cash flows, of Fund B at June 30, 2011, is estimated at 7.16 years. However, because Fund B consists of restructured or defaulted securities there is considerable uncertainty regarding the WAL.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

Credit Risk

- Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to State Board of Administration (SBA) Local Government Surplus Funds Trust Fund Investment Pool, known as Florida PRIME, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District’s investment policy limits investments to United States Treasury securities, certificates of deposit in State qualified public depositories, as well as the Local Government Surplus Funds Trust Fund. The District is an involuntary participant in Fund B.
- The District’s investments in SBA Debt Service accounts are to provide for debt service payments on bond debt issued by the State Board of Education for the benefit of the District. The District relies on policies developed by SBA for managing interest rate risk and credit risk for this account.
- As of June 30, 2011, the District’s investment in Florida PRIME is rated AAAM by Standard & Poor’s. Fund B is unrated.

4. CHANGES IN CAPITAL ASSETS

Changes in capital assets are presented in the table below:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES				
Capital Assets Not Being Depreciated:				
Land	\$ 288,351.13	\$	\$	\$ 288,351.13
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	2,009,517.22	14,596.40	107,377.07	1,916,736.55
Buildings and Fixed Equipment	57,266,899.25			57,266,899.25
Furniture, Fixtures, and Equipment	2,113,633.25	153,083.65	37,671.52	2,229,045.38
Motor Vehicles	2,429,095.00			2,429,095.00
Property Under Capital Lease	227,858.19			227,858.19
Audio Visual Materials and Computer Software	616,327.03		23,248.50	593,078.53
Total Capital Assets Being Depreciated	64,663,329.94	167,680.05	168,297.09	64,662,712.90
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	1,535,049.44	51,721.29	11,377.06	1,575,393.67
Buildings and Fixed Equipment	14,941,532.70	1,140,926.93		16,082,459.63
Furniture, Fixtures, and Equipment	1,822,335.27	167,524.68	7,534.30	1,982,325.65
Motor Vehicles	1,645,966.02	163,876.88		1,809,842.90
Property Under Capital Lease	45,571.64	45,571.64		91,143.28
Audio Visual Materials and Computer Software	597,728.23		4,649.70	593,078.53
Total Accumulated Depreciation	20,588,183.30	1,569,621.42	23,561.06	22,134,243.66
Total Capital Assets Being Depreciated, Net	44,075,146.64	(1,401,941.37)	144,736.03	42,528,469.24
Governmental Activities Capital Assets, Net	\$ 44,363,497.77	\$ (1,401,941.37)	\$ 144,736.03	\$ 42,816,820.37

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

The class of property under capital lease is presented in Note 5.

Depreciation expense was charged to functions as follows:

Function	Amount
GOVERNMENTAL ACTIVITIES	
Pupil Transportation Services	\$ 163,876.88
Unallocated	1,405,744.54
Total Depreciation Expense - Governmental Activities	\$ 1,569,621.42

5. OBLIGATION UNDER CAPITAL LEASE

Enterprise resource software with a cost of \$227,858.19 is being acquired under a capital lease at an imputed interest rate of 4.5 percent. The final capital lease payment of \$32,492, including interest of \$821.80, will be made during the 2011-12 fiscal year.

6. BONDS PAYABLE

Bonds payable at June 30, 2011, are as follows:

Bond Type	Amount Outstanding	Interest Rates (Percent)	Annual Maturity To
State School Bonds:			
Series 2005A	\$ 290,000	5.0	2016
Series 2005B, Refunding	100,000	5.0	2020
Total Bonds Payable	\$ 390,000		

These bonds were issued by the State Board of Education on behalf of the District to finance capital outlay projects of the District. The bonds mature serially, and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of Debt Service Fund resources, and compliance with reserve requirements are administered by the State Board of Education and the State Board of Administration.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

Annual requirements to amortize all bonded debt outstanding as of June 30, 2011, are as follows:

Fiscal Year Ending June 30	Total	Principal	Interest
State School Bonds:			
2012	\$ 79,500.00	\$ 60,000.00	\$ 19,500.00
2013	81,500.00	65,000.00	16,500.00
2014	78,250.00	65,000.00	13,250.00
2015	80,000.00	70,000.00	10,000.00
2016	81,500.00	75,000.00	6,500.00
2017-2020	<u>62,250.00</u>	<u>55,000.00</u>	<u>7,250.00</u>
Total	<u>\$ 463,000.00</u>	<u>\$ 390,000.00</u>	<u>\$ 73,000.00</u>

7. CHANGES IN LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
GOVERNMENTAL ACTIVITIES					
Obligation Under Capital Lease	\$ 120,977.17	\$	\$ 89,306.97	\$ 31,670.20	\$ 31,670.20
Bonds Payable	535,000.00		145,000.00	390,000.00	60,000.00
Compensated Absences Payable	809,861.19	155,609.95	183,166.36	782,304.78	183,166.36
Other Postemployment Benefits Payable	<u>187,372.00</u>	<u>170,115.00</u>	<u>64,281.00</u>	<u>293,206.00</u>	
Total Governmental Activities	<u>\$ 1,653,210.36</u>	<u>\$ 325,724.95</u>	<u>\$ 481,754.33</u>	<u>\$ 1,497,180.98</u>	<u>\$ 274,836.56</u>

For the governmental activities, compensated absences and other postemployment benefits are generally liquidated with resources of the General Fund.

8. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund	
	Receivables	Payables
Major:		
General	\$ 71,648.12	\$
Special Revenue:		
Other		<u>71,648.12</u>
Total	<u>\$ 71,648.12</u>	<u>\$ 71,648.12</u>

The receivables in the General Fund were established when paying obligations of the Special Revenue – Other (SRO) Fund prior to the SRO Fund receiving funding from the grantor agency. These amounts are expected to be repaid within one year.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

The following is a summary of interfund transfers reported in the fund financial statements:

Funds	Interfund	
	Transfers In	Transfers Out
Major:		
General	\$ 908,906.25	\$
Capital Projects:		
Local Capital Improvement		908,848.54
Nonmajor Governmental		57.71
Total	\$ 908,906.25	\$ 908,906.25

Interfund transfers represent the permanent transfer of moneys between funds. The transfer from the Capital Projects - Local Capital Improvement Fund was to reimburse the General Fund for allowable expenditures for risk management property and casualty insurance, and for maintenance salaries.

9. FUND BALANCE REPORTING

The District implemented GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, for the fiscal year ended June 30, 2011. The objective of the statement is to improve the usefulness and understanding of fund balance information for users of the financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

The District reports its governmental fund balances in the following categories, as applicable:

➤ **Nonspendable**

The net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash. Examples of items that are not in spendable form include inventory, prepaid amounts, long-term amounts of loans and notes receivable, and property acquired for resale. The District classifies its amounts reported as inventories and investments in SBA Fund B as nonspendable.

➤ **Restricted**

The portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance. The District classifies most of its fund balances other than General Fund as restricted, as well as unspent State categorical and earmarked educational funding and amounts restricted for insurance reported in the General Fund, that are legally or otherwise restricted.

➤ **Committed**

The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the highest level of decision-making authority (i.e., the Board). These amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same action it employed to previously commit the amounts. The District did not have any committed fund balances at June 30, 2011.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

➤ **Assigned**

The portion of fund balance that is intended to be used for specific purposes, but is neither restricted nor committed. Assigned amounts include those that have been set aside for a specific purpose by an authorized government body or official, but the constraint imposed does not satisfy the criteria to be classified as restricted or committed. This category includes any remaining positive amounts, for governmental funds other than the General Fund, not classified as nonspendable, restricted, or committed. The District also classifies amounts as assigned that are constrained to be used for specific purposes based on actions of the Board and not included in other categories.

➤ **Unassigned**

The portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

10. SCHEDULE OF STATE REVENUE SOURCES

The following is a schedule of the District’s State revenue sources for the 2010-11 fiscal year:

<u>Source</u>	<u>Amount</u>
Florida Education Finance Program	\$ 10,635,321.00
Categorical Educational Program - Class Size Reduction	2,750,026.00
Gross Receipts Tax (Public Education Capital Outlay)	158,167.00
School Recognition	155,903.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	25,717.59
Food Service Supplement	23,734.00
Mobile Home License Tax	17,458.99
Miscellaneous	568,627.98
	<hr/>
Total	<u><u>\$ 14,334,955.56</u></u>

Accounting policies relating to certain State revenue sources are described in Note 1.

11. PROPERTY TAXES

The following is a summary of millages and taxes levied on the 2010 tax roll for the 2010-11 fiscal year:

<u>GENERAL FUND</u>	<u>Millages</u>	<u>Taxes Levied</u>
Nonvoted School Tax:		
Required Local Effort	5.489	\$ 3,821,279.07
Basic Discretionary Local Effort	0.748	520,735.42
Critical Operating Needs	0.250	174,042.59
 <u>CAPITAL PROJECTS FUNDS</u>		
Nonvoted Tax:		
Local Capital Improvements	<u>1.500</u>	<u>1,044,255.53</u>
Total	<u><u>7.987</u></u>	<u><u>\$ 5,560,312.61</u></u>

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

12. FLORIDA RETIREMENT SYSTEM

All regular employees of the District are covered by the State-administered Florida Retirement System (FRS). Provisions relating to FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112 Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code, wherein eligibility, contributions, and benefits are defined and described in detail. Essentially all regular employees of participating employers are eligible and must enroll as members of FRS. FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined benefit pension plan (Plan), a Deferred Retirement Option Program (DROP), and a defined contribution plan, referred to as the Public Employee Optional Retirement Program (PEORP).

Employees in the Plan vest at six years of service. All vested members are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, which may include up to 4 years of credit for military service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in PEORP in lieu of the Plan. District employees participating in DROP are not eligible to participate in PEORP. Employer contributions are defined by law; however, the ultimate benefit depends in part on the performance of investment funds. PEORP is funded by employer contributions that are based on salary and membership class (Regular, Elected County Officers, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Employees in PEORP vest after one year of service.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

FRS Retirement Contribution Rates

The Florida Legislature establishes, and may amend, contribution rates for each membership class of FRS. During the 2010-11 fiscal year, contribution rates were as follows:

Class	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (A)</u>
Florida Retirement System, Regular	0.00	10.77
Florida Retirement System, Elected County Officers	0.00	18.64
Florida Retirement System, Senior Management Service	0.00	14.57
Deferred Retirement Option Program - Applicable to Members from All of the Above Classes	0.00	12.25
Florida Retirement System, Reemployed Retiree	(B)	(B)

Notes: (A) Employer rates include 1.11 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.03 percent for administrative costs of PEORP.

(B) Contribution rates are dependent upon retirement class in which reemployed.

The District’s liability for participation is limited to the payment of the required contribution at the rates and frequencies established by law on future payrolls of the District. The District’s contributions to the Plan for the fiscal years ended June 30, 2009, June 30, 2010, and June 30, 2011, totaled \$1,406,454.64, \$1,361,679.59, and \$1,585,696.30, respectively, which were equal to the required contributions for each fiscal year. There were 41 PEORP participants during the 2010-11 fiscal year. Required contributions made to PEORP totaled \$200,797.50.

The financial statements and other supplementary information of FRS are included in the comprehensive annual financial report of the State of Florida, which may be obtained from the Florida Department of Financial Services. Also, an annual report on FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement.

Effective July 1, 2011, all members of FRS, except for DROP participants and reemployed retirees who are not eligible for renewed membership, are required to contribute 3 percent of their compensation to FRS.

13. OTHER POSTEMPLOYMENT BENEFITS PAYABLE

Plan Description. The Other Postemployment Benefits Plan (Plan) is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District’s health and hospitalization plan for medical, prescription drug, dental, and vision coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the Plan on average than those of active employees. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The Plan does not issue a stand-alone report, and is not included in the report of a public employee retirement system or another entity.

Funding Policy. Plan contribution requirements of the District and Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. The District has not advance-funded or established a funding methodology for the annual other postemployment benefit (OPEB) costs or the net OPEB obligation, and the Plan is financed on a pay-as-you-go basis. For the 2010-11 fiscal year, 30 retirees received other postemployment benefits. The District provided required contributions of \$64,281 toward the annual OPEB cost, net of retiree contributions totaling \$166,148.87, which represents 1.5 percent of covered payroll.

Annual OPEB Cost and Net OPEB Obligation. The District’s annual OPEB cost (expense) is calculated based on the annual required contribution (ARC). The District has elected to calculate the ARC and related information using the same assumptions as the June 30, 2008, actuarial study. The ARC represents a level of funding that if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the District's annual OPEB cost for the fiscal year, the amount actually contributed to the Plan, and changes in the District's net OPEB obligation:

Description	Amount
Normal Cost (service cost for one year)	\$ 89,020
Amortization of Unfunded Actuarial Accrued Liability	73,600
Annual Required Contribution	162,620
Interest on Net OPEB Obligation	7,495
Annual OPEB Cost (Expense)	170,115
Contribution Toward the OPEB Cost	(64,281)
Increase in Net OPEB Obligation	105,834
Net OPEB Obligation, Beginning of Year	187,372
Net OPEB Obligation, End of Year	\$ 293,206

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

The District’s annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation as of June 30, 2011, and the preceding two years, were as follows:

Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2008-09	\$ 155,904	41.2%	\$ 91,623
2009-10	160,030	40.2%	187,372
2010-11	170,115	37.8%	293,206

Funded Status and Funding Progress. As of June 30, 2008, the most recent valuation date, the actuarial accrued liability for benefits was \$1,272,697, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$1,272,697 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$11,371,290, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 11.2 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The required schedule of funding progress immediately following the notes to financial statements presents multiyear trend information about whether the actuarial value of Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The District’s OPEB actuarial valuation as of June 30, 2008, used the projected unit credit actuarial cost method to estimate the unfunded actuarial liability as of June 30, 2009, and the District’s 2008-09 fiscal year annual required contribution. The District used the same assumptions as the actuary for the determination of the estimated unfunded actuarial liability as of June 30, 2011, and the District’s 2010-11 annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4 percent rate of return on invested assets. The actuarial assumptions also included an annual healthcare cost trend rate of 10 percent initially for the 2008-09 fiscal year, downgraded to 5 percent over 20 years. The unfunded actuarial accrued liability is being amortized as a level dollar amount on a closed basis. The remaining amortization period at June 30, 2011, was 27 years.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

14. SIGNIFICANT COMMITMENTS

Encumbrances. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered. The following is a schedule of encumbrances at June 30, 2011:

Major Funds						
General	Special Revenue - Food Service	Special Revenue - Other	Special Revenue - Federal Economic Stimulus	Capital Projects - Local Capital Improvement	Nonmajor Governmental Funds	Total Governmental Funds
\$ 41,452.06	\$ 29,193.55	\$ 207,792.06	\$ 0.00	\$ 30,519.55	\$ 0.00	\$ 308,957.22

15. RISK MANAGEMENT PROGRAMS

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Gilchrist County District School Board is a member of the North East Florida Educational Consortium (NEFEC) under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Consortium is governed by a board of directors composed of superintendents of the participating districts. The Consortium offices are located in Putnam County, and the Putnam County District School Board is the fiscal agent.

The District also participates in an employee group health insurance program administered through the Consortium. The District's participation is limited to dental, vision, life, and short-term disability insurance. Premiums charged to the districts are based on each individual district's claims experience, and the program operates as an individually-funded plan by each participating district with shared administrative costs and a pooling of plan assets for working capital.

Health and hospitalization coverage is being provided through purchased commercial insurance with minimum deductibles for each line of coverage.

Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three fiscal years.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2011**

The following schedule represents the changes in claims liability for the past two fiscal years for the District's self-insurance program:

	Beginning-of- Fiscal-Year Liability	Current-Year Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year-End
2009-10	\$ 26,121.92	\$ 184,091.44	\$ (187,222.13)	\$ 22,991.23
2010-11	22,991.23	184,333.30	(182,603.08)	24,721.45

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OTHER REQUIRED SUPPLEMENTARY INFORMATION

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE -
GENERAL AND MAJOR SPECIAL REVENUE FUNDS
For the Fiscal Year Ended June 30, 2011**

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Intergovernmental:				
Federal Direct	\$ 55,000.00	\$ 56,988.53	\$ 56,988.53	\$
Federal Through State and Local State	14,330,380.00	14,051,240.24	14,051,240.24	
Local:				
Property Taxes	4,365,459.00	4,383,924.93	4,383,924.93	
Charges for Services - Food Service Miscellaneous	279,777.43	742,203.92	742,203.92	
Total Revenues	19,030,616.43	19,234,357.62	19,234,357.62	
Expenditures				
Current - Education:				
Instruction	11,689,838.24	11,603,838.24	11,034,145.80	569,692.44
Pupil Personnel Services	937,375.07	1,047,375.07	1,043,190.06	4,185.01
Instructional Media Services	357,618.20	302,618.20	252,874.57	49,743.63
Instruction and Curriculum Development Services	451,884.44	451,884.44	442,429.70	9,454.74
Instructional Staff Training Services	47,172.99	67,172.99	54,629.02	12,543.97
Instruction Related Technology	218,521.61	218,521.61	192,163.05	26,358.56
School Board	291,500.00	291,500.00	291,485.36	14.64
General Administration	242,688.00	262,688.00	259,280.57	3,407.43
School Administration	1,126,297.57	1,221,297.57	1,212,000.26	9,297.31
Facilities Acquisition and Construction	130,383.38	20,383.38	962.50	19,420.88
Fiscal Services	357,615.00	357,615.00	341,115.82	16,499.18
Food Services	2,899.91	8,899.91	4,537.46	4,362.45
Central Services	326,885.00	351,885.00	343,199.48	8,685.52
Pupil Transportation Services	1,196,903.88	1,196,903.88	1,126,161.40	70,742.48
Operation of Plant	2,216,629.84	2,066,629.84	2,054,991.72	11,638.12
Maintenance of Plant	753,593.33	903,593.33	875,224.25	28,369.08
Administrative Technology Services	8,487.00	23,487.00	12,760.06	10,726.94
Community Services				
Fixed Capital Outlay:				
Facilities Acquisition and Construction		8,764.90	8,764.90	
Other Capital Outlay		11,550.39	11,550.39	
Total Expenditures	20,356,293.46	20,416,608.75	19,561,466.37	855,142.38
Excess (Deficiency) of Revenues Over Expenditures	(1,325,677.03)	(1,182,251.13)	(327,108.75)	855,142.38
Other Financing Sources				
Transfers In	592,402.15	908,906.25	908,906.25	
Insurance Loss Recoveries		6,028.30	6,028.30	
Total Other Financing Sources	592,402.15	914,934.55	914,934.55	
Net Change in Fund Balances	(733,274.88)	(267,316.58)	587,825.80	855,142.38
Fund Balances, Beginning	2,380,330.56	2,380,330.56	2,380,330.56	
Fund Balances, Ending	\$ 1,647,055.68	\$ 2,113,013.98	\$ 2,968,156.36	\$ 855,142.38

Special Revenue - Food Service Fund				Special Revenue - Other Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ 950,383.00	\$ 1,017,930.19	\$ 1,017,930.19	\$	\$ 2,518,175.29	\$ 3,237,553.24	\$ 2,684,242.24	\$ (553,311.00)
21,679.00	23,935.00	23,935.00					
454,188.00	441,817.54	441,817.54					
280.00	470.15	470.15			53.72	53.72	
1,426,530.00	1,484,152.88	1,484,152.88		2,518,175.29	3,237,606.96	2,684,295.96	(553,311.00)
				1,959,130.83	2,683,264.96	2,183,585.87	499,679.09
				276,074.65	200,927.14	199,043.57	1,883.57
				138,623.45	128,382.57	124,905.41	3,477.16
				58,721.00	88,196.34	50,035.53	38,160.81
					53.72	53.72	
				43,091.36	14,062.56	14,062.56	
				200.00			
1,408,770.20	1,529,186.60	1,467,666.68	61,519.92	3,356.00			
				38,478.00	34,657.25	24,546.88	10,110.37
				300.00			
				200.00			
					88,062.42	88,062.42	
1,408,770.20	1,529,186.60	1,467,666.68	61,519.92	2,518,175.29	3,237,606.96	2,684,295.96	553,311.00
17,759.80	(45,033.72)	16,486.20	61,519.92				
	7,349.91	7,349.91					
	7,349.91	7,349.91					
17,759.80	(37,683.81)	23,836.11	61,519.92				
198,074.79	198,074.79	198,074.79					
\$ 215,834.59	\$ 160,390.98	\$ 221,910.90	\$ 61,519.92	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULE -
GENERAL AND MAJOR SPECIAL REVENUE FUNDS (Continued)
For the Fiscal Year Ended June 30, 2011**

	Special Revenue - Federal Economic Stimulus Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
Revenues				
Intergovernmental:				
Federal Direct	\$	\$	\$	\$
Federal Through State and Local State	1,273,474.25	1,872,962.75	1,787,627.32	(85,335.43)
Local:				
Property Taxes				
Charges for Services - Food Service				
Miscellaneous		45.38	45.38	
Total Revenues	<u>1,273,474.25</u>	<u>1,873,008.13</u>	<u>1,787,672.70</u>	<u>(85,335.43)</u>
Expenditures				
Current - Education:				
Instruction	959,000.85	1,569,765.50	1,484,430.07	85,335.43
Pupil Personnel Services	263,121.28	238,280.35	238,280.35	
Instructional Media Services		13,690.55	13,690.55	
Instruction and Curriculum Development Services				
Instructional Staff Training Services	1,200.00	1,024.67	1,024.67	
Instruction Related Technology				
School Board		45.38	45.38	
General Administration	50,152.12	40,751.68	40,751.68	
School Administration				
Facilities Acquisition and Construction				
Fiscal Services				
Food Services				
Central Services				
Pupil Transportation Services				
Operation of Plant				
Maintenance of Plant				
Administrative Technology Services				
Community Services				
Fixed Capital Outlay:				
Facilities Acquisition and Construction				
Other Capital Outlay		9,450.00	9,450.00	
Total Expenditures	<u>1,273,474.25</u>	<u>1,873,008.13</u>	<u>1,787,672.70</u>	<u>85,335.43</u>
Excess (Deficiency) of Revenues Over Expenditures				
Other Financing Sources				
Transfers In				
Insurance Loss Recoveries				
Total Other Financing Sources				
Net Change in Fund Balances				
Fund Balances, Beginning				
Fund Balances, Ending	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
REQUIRED SUPPLEMENTARY INFORMATION - SCHEDULE OF FUNDING PROGRESS -
OTHER POSTEMPLOYMENT BENEFITS PLAN**

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll [(B-A)/C]
June 30, 2008	\$ 0	\$ 1,272,697	\$ 1,272,697	0.0%	\$ 11,371,290	11.2%

Note: The District did not obtain an actuarial valuation to support the other postemployment benefits liability reported at June 30, 2011.

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2011**

1. BUDGETARY BASIS OF ACCOUNTING

Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Fiscal Year Ended June 30, 2011**

Federal Grantor/Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance Number	Pass - Through Grantor Number	Amount of Expenditures (1)
United States Department of Agriculture:			
Indirect:			
Child Nutrition Cluster:			
Florida Department of Education:			
School Breakfast Program	10.553	321	\$ 220,589.46
National School Lunch Program	10.555	300, 350	710,490.44
Summer Food Service Program for Children	10.559	323	33,407.32
Florida Department of Agriculture and Consumer Services:			
National School Lunch Program	10.555 (2)	None	<u>51,733.54</u>
Total United States Department of Agriculture			<u>1,016,220.76</u>
United States Department of Education:			
Indirect:			
Special Education Cluster:			
Florida Department of Education:			
Special Education - Grants to States	84.027	263	656,019.16
Special Education - Preschool Grants	84.173	267	35,166.49
ARRA - Special Education - Grants to States, Recovery Act	84.391	263	299,295.48
ARRA - Special Education - Preschool Grants, Recovery Act	84.392	267	1,200.00
Marion County District School Board:			
Special Education - Grants to States	84.027	None	<u>899.84</u>
Total Special Education Cluster			992,580.97
Title I, Part A Cluster:			
Florida Department of Education:			
Title I Grants to Local Educational Agencies	84.010	212, 222, 226, 228	817,093.49
ARRA - Title I Grants to Local Educational Agencies, Recovery Act	84.389	226	<u>151,869.77</u>
Total Title I, Part A Cluster			968,963.26
State Fiscal Stabilization Fund Cluster:			
Florida Department of Education:			
ARRA - State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act	84.394	591	795,225.00
ARRA - State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act	84.397	592	25,327.00
Putnam County District School Board			
ARRA - State Fiscal Stabilization Fund (SFSF) - Government Services, Recovery Act	84.397	None	<u>59,512.99</u>
Total State Fiscal Stabilization Fund Cluster			880,064.99
Florida Department of Education:			
Career and Technical Education - Basic Grants to States	84.048	161	89,943.28
Twenty-First Century Community Learning Centers	84.287	244	794,410.82
Education Technology State Grants	84.318	122	167,748.12
Improving Teacher Quality State Grants	84.367	224	123,860.88
ARRA - Education for Homeless Children and Youth, Recovery Act	84.387	127	198.37
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395	RL111	1,481.70
Education Jobs Fund	84.410	541	<u>513,030.00</u>
Total United States Department of Education			<u>4,532,282.39</u>
United States Department of Defense:			
Direct:			
Army Junior Reserve Officers Training Corps	None	N/A	<u>56,988.53</u>
Total Expenditures of Federal Awards			<u>\$ 5,605,491.68</u>

Notes: (1) Basis of Presentation. The Schedule of Expenditures of Federal Awards represents amounts expended from Federal programs during the fiscal year as determined based on the modified accrual basis of accounting. The amounts reported on the Schedule have been reconciled to and are in material agreement with amounts recorded in the District's accounting records from which the basic financial statements have been reported.

(2) Noncash Assistance - National School Lunch Program. Represents the amount of donated food used during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



DAVID W. MARTIN, CPA
AUDITOR GENERAL

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilchrist County District School Board as of and for the fiscal year ended June 30, 2011, which collectively comprise the District's basic financial statements, and have issued our report thereon under the heading **INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS**. Our report on the basic financial statements was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Other auditors audited the financial statements of the school internal funds, as described in our report on the Gilchrist County District School Board's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain additional matters that are discussed in the **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** section of this report.

Management's response to the findings described in the **SCHEDULE OF FINDINGS AND QUESTIONED COSTS** section of this report is included as Exhibit A. We did not audit management's response and, accordingly, we express no opinion on it.

Pursuant to Section 11.45(4), Florida Statutes, this report is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, Federal and other granting agencies, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



David W. Martin, CPA
February 27, 2012



DAVID W. MARTIN, CPA
AUDITOR GENERAL

AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the
House of Representatives, and the
Legislative Auditing Committee

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Compliance

We have audited the Gilchrist County District School Board's compliance with the types of compliance requirements described in the United States Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2011. The District's major Federal programs are identified in the **SUMMARY OF AUDITOR'S RESULTS** section of the **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of District management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2011.

Internal Control Over Compliance

District management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered the District's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

Pursuant to Section 11.45(4), Florida Statutes, this report is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, Federal and other granting agencies, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



David W. Martin, CPA
February 27, 2012

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE FISCAL YEAR ENDED JUNE 30, 2011**

SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued:	Unqualified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be a material weakness(es)?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified that are not considered to be a material weakness(es)?	None reported
Type of report the auditor issued on compliance for major programs:	Unqualified for all major programs
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133?	No
Identification of major programs:	Special Education Cluster (CFDA Nos. 84.027, 84.173, 84.391 - ARRA, and 84.392 - ARRA); State Fiscal Stabilization Fund Cluster (CFDA Nos. 84.394 - ARRA and 84.397 - ARRA); and Education Jobs Fund (CFDA No. 84.410)
Dollar threshold used to distinguish between Type A and Type B programs:	\$300,000
Auditee qualified as low-risk auditee?	Yes

**GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE FISCAL YEAR ENDED JUNE 30, 2011**

ADDITIONAL MATTERS

Finding No. 1: Actuary Valuation

Generally accepted accounting principles (GAAP) require the District to report an other postemployment benefits (OPEB) liability for its coverage of retired employees who continue to receive health benefits offered by the District, and note disclosures to describe the OPEB plan, funding status and progress, and actuarial methods and assumptions. GAAP further require that the District obtain an actuarial valuation of its OPEB plan at least biennially since, at June 30, 2011, its plan had 311 plan members, exceeding the minimum 200-member plan requirement for the actuarial study. In addition, according to GAAP, certain Actuarial Standards of Practice (ASOPs) must guide preparation of the actuarial study. For example, Section 3.1.5 of the *Introduction to the Actuarial Standards of Practice, October 2008*, provides, in part, that actuarial standards should be used by actuaries who have the necessary education and experience to understand and apply them, and other individuals should consider obtaining the advice of a qualified actuary before making use of or otherwise relying upon the ASOPs.

The District received an actuary study that contained an OPEB liability valuation date of June 30, 2008, for the 2008-09 fiscal year; however, contrary to GAAP, the District did not obtain an updated actuarial valuation for the OPEB liability reported at June 30, 2011. District personnel indicated that they elected to forego the services of a certified actuary and performed their own valuation as a cost savings measure due to budget constraints. The District used the same assumptions as the June 30, 2008, actuary study to estimate the liability at June 30, 2011, as \$293,206, which is an increase of \$105,834 over the prior fiscal year. Based on our analytical comparison with other similarly sized districts, the difference between the reported amount and the amount that would have been reported based on an actuarially-prepared study may not be quantitatively significant; however, there is an increased need for the District to obtain an actuarially-prepared study as OPEB amounts rise in future years due to the cumulative nature of this expense and related liability.

Recommendation: The District should obtain an actuarial valuation of its OPEB plan biennially in accordance with GAAP.

Finding No. 2: Electronic Funds Transfers

Section 1010.11, Florida Statutes, requires the Board to adopt written policies prescribing the accounting and control procedures for electronic funds transfers (EFTs) for any purpose including direct deposit, wire transfer, withdrawal, investment, or payment consistent with the provisions of Chapter 668, Florida Statutes. Pursuant to Section 668.006, Florida Statutes, the District is responsible for implementing control processes and procedures to ensure adequate integrity, security, confidentiality, and auditability of business transactions conducted using electronic commerce. In addition, State Board of Education (SBE) Rule 6A-1.0012, Florida Administrative Code (FAC), authorizes the District to make EFTs provided adequate internal control measures are established and maintained, such as a written

agreement with a financial institution. An agreement must, among other things, contain the title of the bank account subject to the agreements and the manual signatures of the Board chair, superintendent, and employees authorized to initiate EFTs. Also, SBE Rule 6A-1.0012, FAC, requires the District to maintain documentation signed by the initiator and authorizer of EFTs to confirm the authenticity of EFTs.

The Board established an agreement with a bank, signed by the Superintendent, Board Chair, and the employees authorized to make EFTs. Board policy requires that the Superintendent develop and the Board approve procedures under which District funds are transmitted by electronic transaction. During the 2010-11 fiscal year, the District did not use EFTs to make vendor payments, but regularly made electronic disbursements for direct deposits of employee pay and other payroll-related activities, such as taxes withheld and matching contributions, and Florida Retirement System contributions. However, the Board had not adopted written policies prescribing the accounting and control procedures of EFTs, contrary to Section 1010.11, Florida Statutes. Also, one employee was authorized to transfer funds electronically without secondary authorization and confirmation, contrary to SBE Rule 6A-1.0012, FAC.

District personnel indicated that controls are in place, such as management review of EFT transactions, to compensate, in part, for the control deficiencies discussed above. While our tests did not disclose any EFTs for unauthorized purposes, such tests cannot substitute for management's responsibility to establish effective internal controls. Without properly established policies and procedures governing EFT activities, there is an increased risk that errors or fraud could occur and not be timely detected.

Recommendation: The Board should enhance controls to require secondary authorization and confirmation of EFTs, and adopt formal written policies and procedures to ensure adequate integrity, security, confidentiality, and auditability of business transactions conducted using electronic commerce consistent with applicable Florida Statutes and SBE Rules.

Finding No. 3: Payroll Tax and Penalties

Title 26, Section 31.6302-1(c)(3), Code of Federal Regulations, also known as the One-Day rule, requires an employer to deposit employment taxes (employee withheld income taxes and taxes under the Federal Insurance Contribution Act (FICA)) with an authorized financial institution on the next banking day after \$100,000 or more of employment taxes have been accumulated during the deposit period. Also, the One-Day rule imposes a penalty for the late remittance of employee payroll taxes. The District regularly accumulates \$100,000 or more in taxes during a deposit period, subjecting it to the One-Day rule, and requiring it to deposit the tax by the next banking day after the taxes are accumulated.

For the quarter ended June 30, 2011, there were two instances in which Federal employment taxes were not remitted timely, resulting in the Internal Revenue Service (IRS) assessing the District penalties of \$8,036.87. The District indicated that the untimely tax payments, which were one day late each for the months of May and June 2011, occurred because the employee responsible for payroll taxes was a new hire who was not accustomed to the One-Day rule, and supervisory review procedures did not timely detect the error. As a result of the errors, the District updated its payroll manual in November 2011 to include the One-Day rule. As of January 2012, the District had not paid the penalties, but had contacted the IRS to request waiver of the penalties.

Recommendation: The District should continue its efforts to ensure that employee withholding and FICA taxes are remitted on a timely basis in compliance with applicable regulations and laws to avoid the payment of tax penalties.

Finding No. 4: Time Records

Effective internal controls require supervisory approval of time worked and leave used by all employees. The District pays contracted employees on a payroll by exception basis in which employees receive their regular pay each period, unless employees use more leave than accumulated, resulting in a reduction to their salary. During the 2010-11 fiscal year, all hourly and noninstructional employees maintained time sheets, documenting their arrival and departure times, which supervisors reviewed, approved or disapproved, and signed to evidence this process. Instructional employees followed these same procedures prior to January 2010. In January 2010, the District began using new accounting software that provided payroll reports for supervisors to certify employee work time; however, the reports only evidenced the payroll exceptions, such as leave taken, and did not disclose time worked by instructional employees. Consequently, the District maintained no records to evidence supervisory review and approval of instructional employee time worked during the 2010-11 fiscal year.

Subsequent to our inquiry in November 2011, District records indicated that supervisors began reviewing and approving reports evidencing the hours worked and leave taken for each instructional employee. Although our audit tests did not disclose any instances of incorrect salary payments or leave incorrectly posted, when work attendance and leave taken are not timely verified of record, the risk increases that employees may be incorrectly compensated and employee leave balances may be inaccurate.

Recommendation: The District should continue its efforts to ensure that employee work time is appropriately documented, including supervisory review and approval of such time.

Finding No. 5: Information Technology – Security Incident Response Plan

Computer security incident response plans are established by management to ensure an appropriate, effective, and timely response to security incidents. These written plans typically detail responsibilities and procedures for identifying, logging, and analyzing security violations and include a centralized reporting structure, provision for designated staff to be trained in incident response, and notification of affected parties.

District personnel indicated that since the District had not experienced any network security violations, the District had not developed a written information technology (IT) security incident response plan. However, should an event occur that involves the potential or actual compromise, loss, or destruction of District data or IT resources, the lack of a written IT security incident response plan could result in the District's failure to take appropriate and timely actions to prevent further loss or damage to the District's data and IT resources.

Recommendation: The District should develop a written IT security incident response plan to provide reasonable assurance that the District will respond in an appropriate and timely manner to events that may jeopardize the confidentiality, integrity, or availability of data and IT resources.

Finding No. 6: Information Technology – Security Controls – Data Loss Prevention

Security controls are intended to protect the confidentiality, integrity, and availability of data and IT resources. Our audit disclosed certain District security controls related to data loss prevention needed improvement. We are not disclosing specific details of the issues in this report to avoid the possibility of compromising District data and IT resources. However, we have notified appropriate District management of the specific issues. Without adequate security controls related to data loss prevention, the confidentiality, integrity, and availability of data and IT resources

may be compromised, increasing the risk that District data and IT resources may be subject to improper disclosure, modification, or destruction.

Recommendation: The District should improve security controls related to data loss prevention to ensure the continued confidentiality, integrity, and availability of District data and IT resources.

FEDERAL AWARDS FINDINGS

There were no findings on Federal programs required to be reported under OMB Circular A-133, Section 510.

PRIOR AUDIT FOLLOW-UP

The District has taken corrective actions for findings included in our report No. 2011-159.

MANAGEMENT'S RESPONSE

Management's response is included as Exhibit A.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS – FEDERAL AWARDS

*GILCHRIST COUNTY
DISTRICT SCHOOL BOARD
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS - FEDERAL AWARDS
For the Fiscal Year Ended June 30, 2011*

Listed below is the District's summary of the status of prior audit findings on Federal programs:

Audit Report No. and Federal Awards Finding No.	Program/Area	Brief Description	Status	Comments
2011-159		There were no prior Federal audit findings.		

EXHIBIT A
MANAGEMENT'S RESPONSE



GILCHRIST COUNTY SCHOOL DISTRICT
Fulfilling Every Student's Potential

Superintendent Don Thomas

310 NW 11th Avenue, Trenton, FL 32693
Phone: 352-463-3200
Fax: 352-463-3276

<http://gilchristschools.schoolfusion.us>

February 23, 2012

Mr. David W. Martin, Auditor General
G74 Claude Pepper Building
111 West Madison Street
Tallahassee, Florida 32399-1450

Dear Mr. Martin,

On behalf of the Gilchrist County School Board, let me thank you for your staff's work in preparing this audit. Please accept this response for the findings noted in your report.

Finding No. 1: Actuarial Valuation – The District will solicit proposals for an actuarial valuation in accordance with GAAP. The School Board will make the final decision on procuring the valuation.

Finding No. 2: Electronic Funds Transfer – The District will establish written procedures to control the use of EFTs.

Finding No. 3: Payroll Tax and Penalties – As noted in your report, the District will continue in its efforts to ensure that withholding and FICA taxes are remitted timely.

Finding No. 4: Time Records – The District now has a report generated to ensure that employees' work time is properly documented.

Finding No. 5 – Information Technology – Security Incident Response Plan – The District is working with the North East Florida Educational Consortium (NEFEC) to develop this plan.

Finding No. 6: Information Technology – Security Controls – Data Loss Prevention – Again, the District is working with NEFEC to develop these controls.

Once again, thank you for all you do.

Sincerely,

Don Thomas
Superintendent of Schools